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141

iv	LABOUR GAZETTE		
		JUL	Y. 192
Indian Textile Industry			
Indian Labour in Ceylon		• •	PAG
Report of the Ministry of	Labour, U. K., for the year 1928	• •	106
		• •	1067
Workmen's Compensation	in the Dutch East Indies	• •	107
Special Articles—		•••	111
Workmen's Compensation by Government of India	Act, 1923-Proposed Amendme	nt	
CURRENT PERIODICALS		•	107
CURRENT NOTES FROM ABROAD	D	•	111
MISCELLANEOUS TABLES		+	112
Detailed Statement of the Q	uantity (in Pounds) and the Coun	ts	
Detailed Statement of the C tion of Woven Goods Pro	Quantity (in Pounds) and D	•	112
Industrial Disputes in Progr			112
Wholesale Market Prices in			1124
Wholesale Market Prices in	Karachi		1126
Wholesale Prices Index Num	abers in Bombay by Groups		1128
Cost of Living Index IN	umbers for India and Foreign	1	1130
	ale Prices in India and Foreign		1033
Retail Food Index Num Countries	bers for India and F		1132
Retail Prices of Articles of Fo	od in May and June 1920		1133
Working Class Cost of Living Groups	g Index Numbers in Bombay by		1134
			1136

LABOUR GAZETTE

The Labour Gazette is a Journal for the use of all interested in obtaining prompt and accurate information on matters specially affecting labour

The Month in Brief

BOMBAY, JULY, 1929

BOMBAY MILL STRIKE CONTINUES

VOL. VIII]

The general strike in the Bombay Cotton mills still continues but The generation of the second s working out 98,000 men. Over two-thirds of the working out therefore at work. The Court of Inquiry, presided over justice Pearson, has started to take evidence. The representa-rives of the Girni Kamgar Union informed the Court that they were not repared to call off the strike until the men's demands were granted.

EMPLOYMENT IN THE TEXTILE AND ENGINEERING INDUSTRIES

In the textile industry, except in Bombay City where the strike affecting 64 mills was in progress, the supply of labour was equal to the demand during the month of June 1929. The average absenteeism was 3.48 ner cent. for Ahmedabad, 1.41 per cent. for Viramgaum, 18.89 per cent. for Sholapur and per cent. for Broach.

In the engineering industry in Bombay City the supply of both skilled and unskilled labour was adequate. Absenteeism was 13.44 per cent. in the engineering workshops, 5 per cent. in the Marine Lines Reclamation of the Development Directorate, 10.36 per cent. in the Bombay Port Trust Docks and 9.17 per cent. in the Chief Engineer's Department of the Bombay Port Trust. In the engineering workshops of the Karachi Port Trust the percentage absenteeism was 6'10.

WORKING CLASS COST OF LIVING INDEX NUMBER

In July 1929, the Bombay Working Class Cost of Living Index Number was 148, as against 147 in the preceding month. The Index Number for food articles only was 145.

INDEX NUMBER OF WHOLESALE PRICES

The Wholesale Prices Index Number in Bombay for June 1929 was 143.

INDUSTRIAL DISPUTES

There were nine industrial disputes in the month of June 1929. The number of workpeople involved was 127,892 and the number of working days lost 1,768,382.

BALANCE OF TRADE

During June 1929, the visible balance of trade, including securities, in favour of India amounted to Rs. 773 lakhs.

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155 148 139 139

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WHOLESALE PRICES INDEX NUMBERS IN BOMBAY BY GROUPS

8

1914 -

E.

Index

Other raw ind manu-factured

Cotton manu-factures

Raw

Other

The Cost of Living India for July 1929 A RISE OF ONE POINT Increase over July 1914 JULY . 1955

Increase over July 1914 Food only 48 per cent In July 1929,* the average level of retail price the cent In July 1929,* the statistics of a cost of living index for the cent In July 1929,* the average rever of retain price. In the constitution of a cost of living index for the working taken into account in the statistics of a cost of living index for the working taken into account in the statistics of a cost of living index for the working taken into account in the statistics of a cost of living index for the working taken into account in the statistics of a cost of living index for the working taken into account in the statistics of a cost of living index for the working taken into account in the statistics of a cost of living index for the working taken into account in the statistics of a cost of living index for the working taken into account in the statistics of a cost of living index for the working taken into account in the statistics of a cost of living index for the working taken into account in the statistics of a cost of living index for the working taken into account in the statistics of a cost of living index for the working taken into account in the statistics of a cost of living index for the working taken into account in the statistics of a cost of living index for the working taken into account in the statistics of a cost of living index for the working taken into account in the statistics of a cost of living index for the statistics of a cost of living index for the statistics of a cost of living index for the statistics of a cost of a cost of living index for the statistics of a cost of living index for the statistics of a cost of a c taken into account in the statistics of a cost of living index for the working classes in Bombay City was 1 point higher the in the previo Taking 100 to represent the level in July 1929. The general inder month was 147 in June and 148 in July 1929. The general inder nonth 45 points below the high-water mark (193) reach general inder under thus the previous the high-water mark (193) reach general inder the 1920 the state of the previous the state of the previous the state of the previous the high-water mark (193) reach general inder the state of the previous the previous the state of the previous 45 points below the night value-monthly average for 1920. I point higher than the twelve-monthly average for 1920. point higher than the twelve indicating average for the year lip-point higher than the twelve index numb. Food As compared with June 1929, the index numb. food As compared with June 1929, the index numb.

As compared with june 1925, the fittex minute food fucles advanced by I point to 145. A rise of I point in rice of 2 points advanced by a fall of 6 points in whether of 4 advanced by I point to 142. In the of 6 points in whether of 2 points jowari was counterbalanced by a fall of 6 points in whether of 4 more of 4 m jowari was counterbalanced by a function points in which is of 4 n in bajri and the index number for Cereals remained same. Sea in bajiri and the index number for cereals remained same. declined by 2 points due to a fall of 2 points in g am nd points turdal. The combined average for all food grains stored points turdal. Charticles, tea and cocoanut oil fell by 4 noints cach turdal. The combined and cocoanut oil fell hv 4 points each the other food articles, tea and cocoanut oil fell hv 4 points each the points respectively. By the second sec other food articles, ter and points respectively. Beach dimutton g ee and potatoes rose by advanced by 13 and 11 points respectively. The price of the remaining the month under advanced by 15 and 11 participants of the pine of remaining articles was practically stationary during the month under the other food group stood at 175 The articles was practically stationary during the month under the other food group stood at 175. The index number for the "fuel and lighting" remained stationary at 143. The index number for the "Clothing" advanced in advanced stationary at 160 due to a rise in the price of shirtings.

by 1 point to 160 due to a rise in the price of shirtings.

: Percentage increase over July

the second se								
	1922	1923	1924	1925	1926	1927	1028	1929
January February March Aoril May June July August September . October November . December .	73 65 65 62	Per cent. 56 55 54 56 53 52 53 54 54 54 52 53 54 57	Per cent. 59 56 54 50 50 53 57 61 61 61 61 61 61	Per cent, 57 59 58 56 54 57 52 51 53 53 53 55	Per cent, 55 54 55 53 53 55 57 55 55 55 55 55 55 55 55 55	Per cent. 56 55 53 52 54 56 57 54 51 50 51	54 48 45 44 47 46 47 48 45 46 47 48	Per cent, 49 48 47 48 47 47 48
Yearly average	64	54	57	55	55	54	47	

The articles included in the index are cereals, pulses, other articles of fuel and lighting, clothing and house-rent. The articles have been given the relative importance which each bears to the total all-India aggregate expenditure. No allowance is made for any change in the standard of living since July 1914.

the index is based are those collected between June 16 and July 15.

LY, 1929 WORKIN	LABOUR	GAZETTE		- KJULY		1035		
Articles	Unit of tion quantity	Price per Unit	of Quantity	Price	x Mass U	nit		
Alter	(in crores)		ine July 929 1929		June 1929	July 1929		
Cereals Rice Whoat Joweri	Maund 70 21 11	Ra. 5*594 5*594 4*354 4*313	Rs. R 6*651 6* 7*484 7* 5*380 5* 6*292 6*	ks, Rs 729 391* 141 117* 1469 47* 125 25*	58 465*5 47 157*1 89 59*1 88 37*1	Rs. 471'09 6 149'9 8 60'1 75 36'7	5	
Bain Wart S					1:82 719 100	123 717	190 123	
Palses Gram Turdal	Maund	10 4:302 3 5:844	7·359 8·417	7·271 8·250			2-71	
Total-Pul	ica	:: ::			60.55	98-84 163	97-46	
Other food of Sutter (refinew Raw Sugar (Gul) ** Beet ** Motion ** Milk ** Ghee **	I Maund	11 50°7 11 4°4	0 77.776 0 3.146 3 0.469 17 0.693 98 17.583	3 3'573	15°24 59°90 1°00 10°65 9°04 13°76 128°77 76°19 49°27 4°66 12°70	21:43 95:85 1:94 15:73 13:13 22:87 246:16 134:82 78:55 10:72 13:39	21143 95185 1190 16120 14128 24142 246116 139129 85114 10172 12180	
Index articles		**			. 10	0 172 55 1.473°0	9 1,483-5	5
1-1-1-12h						20 14		-97 -75
Firewood Coal	. Case Mau	nd 48	4:375 6 0:792 1 0:542 0	·594 6· ·099 1·)·672 6			67 0	
-The same	-	. ::				0°44 8 100	6'39 8	6·37 143
Clothing Chudden Shirunge T. Cloths	L	b. 27 25 36	0*594 0*641 0*583	0*953 1*005 0*938	01938 11026 01938	16°04 16°03 20°99	25.73 25.13 33.77	25.33 25.65 53.77
		:: ::		::		53.06 100	84°63 159	84°75 160
House-real		Par 10	11:302	19.440	19*440	113°02 100	194°40 172	194.4
	Grand Total					1,251.07		1,849
Cost of Living	Index Numbers.		1	-				

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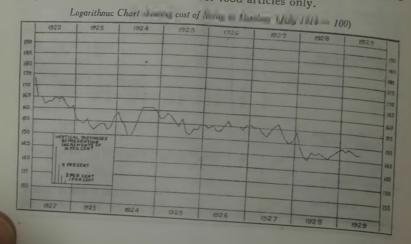
The following table show the one level of study of his in June JULY, MA The following the analysis are calculated from the prices of which is and July 1929 as compared with the price level for July 1914, which is and July 1929 as compared are calculated from the prices of article taken as 100. The levels are calculated from the prices of article taken as 100. per standard (or railway) maund or seer

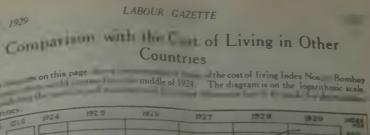
Articles	July 1914	June 1929	July 1929	Increase (+) or decrease points in July 1929 over or below June 1929		July 1914	June 1929	July 1929	Increase (+) or decrease points in 1920 over or below June 1929
Rice Wheat Bajri Bajri Turdal Sugar (refined) Raw sugar (gul). Tea	100 100 100 100 100 100 100 100 100	119 134 124 146 171 144 141 160 194	120 128 126 142 169 141 141 160 190	+ - 62 + 23 + - + + + +	Salt	100 100 100 100 100 100 100	148 145 166 191 177 159 230 105	152 158 177 191 183 173 230 101	1: +++ +++ ++ ++ ++ ++ ++ ++ ++ ++ ++ ++
	_	_	_		average)	100	144	145	+1

The amount purchasable per rupee was less than the amount purchasable in July 1914 by the following percentage differences -

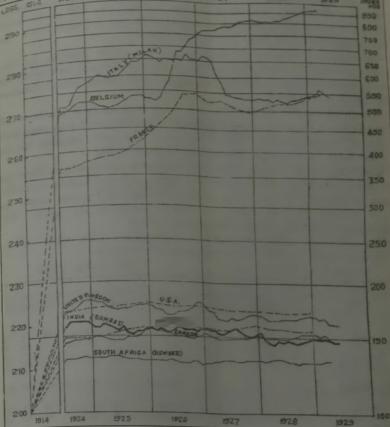
Rice 17, Wheat 22, Jowari 21, Bajri 30, Gram 41, Turdal 20 (refined) 29, Raw Sugar (gul) 37, Tea 47, Salt 34, Long 47, Mutter 41, Milk 48, Ghee 45, Potatoes 42, Onions 57 and Cocoanut Oil 1.

The purchasing power of the rupee being taken as 16 annas in July 1914 its purchasing power in the month under review was 10 and and 10 pies for all items and 11 annas for food articles only.





mdr. 1929



The following are the sources of the Index Nos.: (1) India-Labour Office, Bombay, (2) The United Kingdom Ministry of Labour Gazette, (3) New Zealand-Census and Statistics Office, Wellington (by cable), (4) South Africa-Monthly Bulletin of Union Statistics, (5) The U. S. A. Bulletin issued by the Bureau of Labor Statistics, (6) Canada-The Labour Gazette, published by the Department of Labour, Canada, (7) Australia-Monthly Bulletin of Statistics published by the Department of Labour, Canada, (7) Australia-Monthly Bulletin of Statistics published by the League of Nations, (8) Belgium-The Revue du Travail, (9) All other countries-from the Ministry of Labour Gazette, United Kingdom. In the case of Italy the Index No. is for Milan. The India figure is for Bombay only. In all cases the Index Number is for working classes only. The actual Index Numbers for twelve world centres will be found among the tables at the end of the volume. The centres for which figures are published are India (Bombay), the United Kingdom, Canada, Australia, New Zealand, Italy, Belgium, Norway, Switzerland, South Africa, France (Paris) and the United States of America. The Labour Office also maintains a register wherein the Index Numbers for all countries for which figures are available are recorded.

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155 142 139 139 142

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138 128 142 154 154

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153 150 155 164 161

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23 125 129

149 145 143 130

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GROUPS

BY

IBAY

IN

BERS 1914 -

July

PRICES

Hides and skin

Other

Cotton manu-

Raw

food

Dther

Wholesale and Retail Prices JULY, 193 WHOLESALE PRICES IN ROMBAR

Increase over July 1914 In June 1929, the index number of the ball proces in Bombay w In June 1929, the previous month. As compared with M In June 1929, the index future of a compared for the Bombay with 143 as against 141 in the previous month. As compared the May 929, 143 as against 141 in the all-foods include but 143 as against 141 in the previous month. As compared 14 May 929 there was a rise of 6 points in the all-foods in but here was a rise of 6 points in the all-foods in but here was remained the same. The general index number average remained the same. The general index number but below the highest peak (263) reached in August 1918 and 3 ints lower the

As compared with the previous month, the index number for food As compared with the previous month, the index number food As compared with the provided motion, the index number in food grains advanced by 7 points to 144 due to a rise of 9 point in Cereals and grains advanced. All the food grains except turdal, which grains advanced by 7 point in Cereals and of one point in Pulses. All the food grains except turdal, which stationary, rose in price.

ationary, rose in price. The index number for the "Sugar" group went up by 6 points to 140 due to a rise in the price of raw sugar (gul). Turmeric and shee registered due to a rise in the price of and salt of 8 points. The index number due to a rise in the price of the sugar (gul). due to a rise in the price and salt of 8 points. The index number for a rise of 3 points each and salt of 8 points to 167 a rise of 5 points cup thus advanced by 5 points to 167 other food group that group, Other textiles, Hides and skins and Other Under the non-food group, Other textiles, Hides and skins and Other Under the non-food group declined by 2 points each and C at

and manufactured articles declined by 2 points each and Cotton manufactured articles declined by 2 points each and Cotton manufactured articles registered an increase of 3 and manufactured affects registered an increase of 3 points while tures by I point. Onseed of and Metals remained the same The index number for Raw cotton and Metals remained the same The index number for the non-food group stood at [4].

The sub-joined table compares June 1929 prices with those of the preceding month and the corresponding month last year. a 1 Determin Rombal

nug i	00 =	Average	-5	24	8
		uge	01	12	2

-	Groups	No. of items	+ or - % compared with May	compared :	Groups	June 1928	Sept I 1928	Dec. Mar 1928 1/2/1	Ma. 1
2.	Cereals Pulses Sugar Other food	7 2 3 3	+++++			114	100	97 94	un vi
	Allow -	15	+ 4	ł	All food	(MA	104	10 10	- 19
5.	Oilseeds Raw cotton	4 5	+ 2 :	+ + + -22	5. Oilseeds 6. Raw cotton 7. Cotton man	T	92	103 104 91 91	1 10
7. 8. 9. 10.	Cotton manu- factures Other textiles . Hides and skins Metals Other raw and	3 5		- 1 - 7 - 5	factures 8. Other textile 9. Hides & skin	101 s. 104 s. 96 101 nd	101	98 9 108 10	8
	manufactured articles	4	-	- 4			10.0	98.9	× =
	All non-food	29		- 5	All non-food	10	1.00	ill o	0 9
Ge	eneral Index No.	44	+ 1	- 4	General Index N	lo, 10	2 101	101 10	01 97

Actual prices will be found on pages 11 1127. 1 W. holesale prices in Karschi will be found on pages 1128-1129.

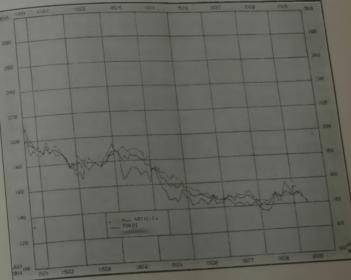
LABOUR GAZETTE

JULY, 1929 The following table is intended to show the annual movements in food, non-food and general wholesale prices -July 1914 = 100

	-		Food Ind No.		ndez No.	General Index No-
Twelve-monthly av	verage for	1918	- 171		275	239
Twelvertin	23	1919	202		234	223
		1920	206		219	216
~		1921	19	3	201	198
		1922	18	6 :	187	187
		1923	1	19	182	181
		1924	۱	73	188	182
		1925	1	155	167	163
		1926	•••	145	152	149
~		1927		143	148	147
		1928		144	146	146
Six-monthly	-	1929	•-;	148	144	145

The diagram below shows the course of the changes in the Index bers for Foods, Non-foods and all articles in the Bombay wholesale market from September 1921.

Wholesale Price Index Numbers, Bombas



Landa

SECTION

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5 PERSERBER

143 146 146 148 131 131 131

182 162 165 165 165 165 165 165 165 165 165

137 143 143 143 143 143

148 143 143 143 141 141

53 1661

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1926 May 1927 Nay June June June August

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INDEX NUMBERS IN BOMBAY BY GROUPS

WHOLESALE PRICES

Other

Cotton manu-factures

Raw

Other

LABOUR G SWOTTHEFT 535833853 ***** BOMBAY BY GROUPS 24 Prices in July 1914 - 10 Haw 335-11-WHOLESALE PRICES 141 141 141 141 141 141 141 22522235 44 Nav Nav Uhr Uhr August

LABOUR GAZETTE

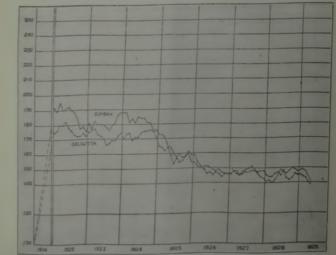
1040

COMPARISON BETWEEN THE INDEX NUMBERS OF WHOLESALE PRICES IN BOMBAY AND CALCUITA

The diagram on this page shows the comparative movements of the index numbers of wholesale prices in Bombay and Calcutta. The index numbers for Calcutta are prepared by the Director-General of Commercial Intelligence under the Government of India.

The items included in the indices are 44 for Bombay and 71 for Calcutta The groups included in the Calcutta index but excluded from that for Bombay are tea (3 items), oil (2 items), jute-raw (3 items), jute manufactures (4 items) and building materials (1 item). There are no groups included in the Bombay list but excluded from the Calcutta list. But the details of the different commodities differ. The method of constructing the index is the same in each case the unweighted arithmetic average being used and certain important commodities being indirectly weighted by securing quotations for more than one grade of such commodities The diagram shows that the correlation between the two indices is direct but not perfect, i.e., the changes in the two curves are in the same direction but not to the same extent. The increase in prices over July 1914 was definitely lower in Calcutta than in Bombay though there was a tendency for the divergence to diminish in degree, and at the end of 1925 and in the beginning of 1926 and the middle of 1927 the two curves temporarily crossed. Prices in Bombay were lower than those in Calcutta between June 1927 and May 1928 and in July 1928.

The diagram is on an arithmetic and not a logarithmic scale

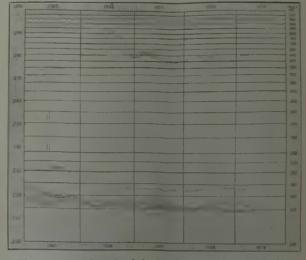


LABOUR GAZETTE

IULY, 1929

COMPARISON WITH WHOLESALE PRICES INDEX NUMBERS IN OTHER COUNTRIES

The following diagram illustrates the comparative level of Wholesale Prices Index Numbers in five countries. The bases are 1913 for the other centres and July 1914 for Bombay. The Japan figure is for Tokyo.



The sources of these five Index Numbers are :-Bombay, the Labour Office ; United Kingdom, the Board of Trade ; United States of America, the Bureau of Labor Statistics ; France and Japan, Monthly Bulletin of Statistics published by the League of Nations.

These Index Numbers and those for eight other countries will be found in a table at the end of the *Gazette*. The sources of information for these eight other Index Numbers are :--Canada, the Dominion Bureau of Statistics ; China (Shanghai), Ministry of Finance, Bureau of Markets, Shanghai ; Egypt (Cairo). Monthly Agricultural Statistics, published by the Statistical Department, Ministry of Finance ; Java (Batavia), Monthly Bulletins of Statistics of Prices and Index Numbers in the Neth.-Indies ; Australia, Norway, Sweden and Holland, figures republished in the Monthly Bulletin of Statistics, published by the League of Nations.

The Labour Office also keeps on record 20 other Index Numbers, including three privately published for the United Kingdom and three for the United States of America. The three privately published figures for the United Kingdom are those of the *Statist*, the *Economist* and the London *Times*, and the three for the United States of America are those of Bradstreet, Prof. Irving Fisher and Dun.

LABOUR GA 220032320 2 959958899<u>5</u> 8355888798 20115 S GROUPS Section 1 Other MBAY BY NI BERS 1914 -Raw NDEX -----WH OLESALE - ----20022 New 1927

1042				GAZE				IULY, 19
	2. REIA	IL PRIC	LOU	r rue	D IN B	OMRAY		
Article	Grade	Rate per	Equiv lent i tolas	n Jul	y May 4 1929	June 192	Increa decrease 1929 or	ase (+) or (-) in Jun et or below
							July 1914	May 192
y Sugar (Gul ton ces ns	Belgaum, superior Ordinary Nasik Middle quality		28	Aa. p 5 10 5 10 4 3 4 7 4 4 5 11 1 1 1 2 7 10 1 9 2 6 3 0 2 9 7 1 0 8 0 3 3 7	7 7 5 2 6 0 7 1 8 2 1 6 1 10 14 9 2 8 3 6 5 6 4 11 12 5 0 11 0 6 3 10	4 11 12 7 1 0 0 6 3 9	p. +1 1 +1 6 +0 11 +1 7 +2 7 +2 6 +0 5 +0 9 +7 4 +1 1 +1 2 +2 5 +2 2 +5 6 +0 4 +0 3 +0 3	Aa. p. -0 2 +0 2 -0 2 +0 3 +0 1 +0 5 +0 2 +0 2 +0 2 +0 3 +0 1 +0 2 +0 2 +0 3 +0 1 +0 2 +0 2 +0 1 +0 2 +0 2 +0 2 +0 2 +0 3 +0 1 +0 2 +0 3 +0 1 +0 2 +0 3 +0 1 +0 2 +0 1 +0 1 +0 1 +0 2 +0 2 +0
2. Kumbh Saitan (4. Elphins 5. Naigam	-The following are a -Dadar Station Road. Arwinda - Kumbharwada Ro Chowki - Kumbharwada Ro ton Road. -Naigam Gross Road and Poibawdi. ton and beef are collected	oad (North I ad (South E Develo	End). End).	8 9 10. 11.	DeListe R	Road, oad,	-	

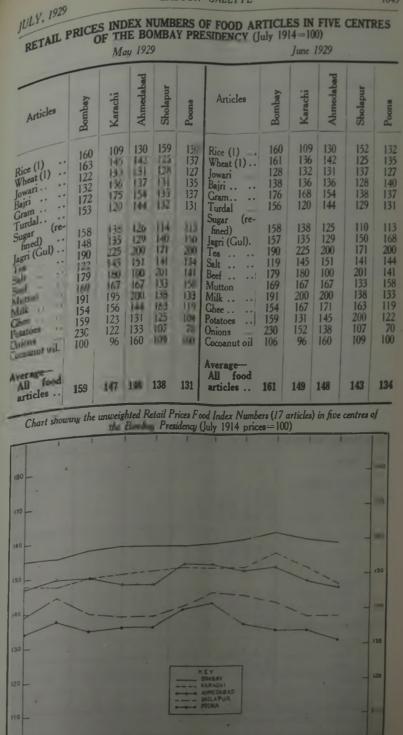
LABOUR GAZE

The prices for multion and been are collected by the investigation of quotation of the Labour Office.

The variations in prices during June 1929 as compared with the pr month were within narrow limits. Among food grains, rice and declined by 2 pies each per paylee, but wheat and bajri recorded of 2 pies each per paylee and turdal of 3 pies per paylee Th of jowari showed no change. Among other food articles, tea rose by 5 and 2 pies respectively per lb. and salt by 2 pies per paylee R sugar (gul) and potatoes advanced by 1 pie each per seer and ghe b 2 pies per seer; but mutton was cheaper by 1 pie per lb. and cocoanut by 1 pie per seer. The price of the remaining articles was practically stationary during the month under review.

As compared with July 1914, all articles show a rise in prices Onio are double the prewar price. Tea, mutton, milk and ghee have r in the more than 75 per cent.; gul and salt by more than 60 per cent and refined sugar and beef by more than 35 per cent. The price of cocoanut oil is only 5 per cent. above its prewar level.

"In the case of wheat and gram, the equivalents in tolas shown in Sarubatu 'and "Punjab " variety respectively.

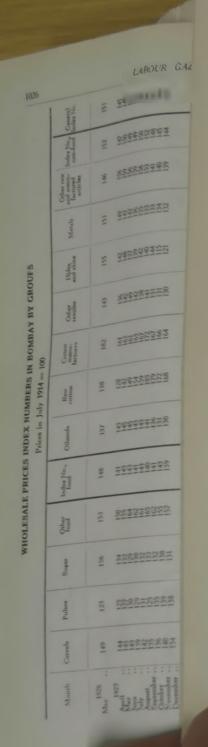


LABOUR GAZETTE

(1) The Bombay index numbers for rice and wheat since June 1928 are for "Mandla" and "Pissi Sarabatti" varieties instead of for "Rangoon Small Mill" and "Pissi Seoni" respectively.

AUGUST SEPTEMBER OCTOBER

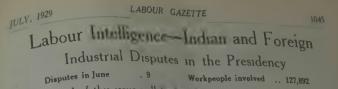




1044	LABOUR GAZETTE
PR	ROGRESS OF THE MONSOON, 1929
Abbreviations	5 stang. r = Fair, N = N
	JUNE JULY
RAINFALL DIVISION	JUNE JULX AUGUST SEPTEMBER October 4101 4401 4401 1812 9401 9401 4102 4402 1812 9401 9401 9401 9401 411 111 1812 1812 9401
I BOMBAY PRESIDENC 1	N S S S S S S S S S S S S S S S S S S S
II. MADRAS PRESIDENCY 1 Malabar 2 Decean 3 Coast North 4 South East	LS SEEF
III. Mysore	FFSFFNSF
IV. Hyderabad I North 2 South	SSEEENFS
V. CENTRAL PROVINCES 1 Berat 2 W.e 3 East	S x F E E E F F N E S N F E E F
VI. CENTRAL INDIA 1 West 2 East	S S F E S F E F E E S N S F S E
VII. BENGAL PRESIDENCY	EESNNNFE
e III. Assam	FESFNNFE
IX. Binar & Orissa 1 Bihar 2 Orissa 3 Chota Nagpur	E E S F N N N N N S F F S S F E E N F S S F N E E
X. UNITED PROVINCES 1 East 2 West	EFSENNFN ESFNFFSE
XI. PL NIAB 1 East & North 2 South West	E S E E S F F E N S N S S F E E
XII. NORTHWEST FRONTR.	SSNNEFNE
XIII. RAJPUTANA 1 West 2 East	S F S E S E F E
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At the end of this issue will statement of each dispute in areas during June 1929, with the number of workpeople involved, late when the dispute began and ended, the cause and the result. The 1" dispute, in the official sense, means an interruption of work and here used in that sense as virtually synonymous with "strike." A as counted by the Labour Office, is an interruption of work involvor more persons and of not less than twenty-four hours' duration. a'ed statistics have been collected since 1st April 1921, the date on h the Labour Office was instituted.

Summary tables have been constructed in order to show the position glance. Table I shows the number and magnitude of strikes in 1929 and the number of working days lost.

I.-Industrial Disputes Classified by Trades

	1	iumber of d	lisputes in prog June 1929	ress in	Number of workpeople involved in all	duration in working
Trade		Started before June	-	1	disputes in progress in June 1929	disputes in progress in
Textile		6	3	9	127,892	1,768.382
Transport			••••			
Engineering						
Metal		•••				
Miscellaneous						
	Total	6	3		9 127,89	2 1,768,382

nine of which is a strike which arected 64 textile workpeople involved in the strike working ays ost (i.e., the strike of workpeople number of working days less workers replaced) was 1,768,382.

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Table II shows					-		100	
II Industria	Dispute		es and l	Kesults,	July 1	928 to Ju	ne 192	9
	Jul 192		gust Se 28	ptember 1928	Octo 192		vember 928	19
Total number of disput in progress		6		5		14	23	
Disputes in progress beginning of the month	at	4	3 1	3		4	3	
Disputes which bega during the month	เก	2	3	2		10	20	
Disputes ended during the month		3 :	3 с	1	i	1	16	
Disputes in progress at en of the month		3	3	4		3	7	
	.; 170,760) 170,98	82 17	1,289	175,96	5 37,4	414	73,
Number of working day lost	, 4,141,45	4 4,151,7	88 4,08	8,63 7	,258,58	156,8	355	364,
W ages Bonus	2		3 1	4		6	16	
Personal Leave and hours	2		1 i				6	
Others Results—	2	1	2	1	4	I		
In favour of employees Compromised	2				4		4 3	
		1	7	1	6		0	
In favour of employers Inconclusive			d Poorl			June 192	9	
	putes —(January	Februar	y Mar	rch ¹	April	May	9-conto	d. June
Inconclusive	putes —(1	rch ¹			9-conto	d. June
Inconclusive II—Industrial Dis otal number of disputes in progress	putes —(January	Februar	y Mar 192	rch ¹	April	May	9 conte	d. June 1929
II—Industrial Dis otal number of disputes in progress Disputes in progress at beginning of the month.	putes —(January 1929	Februar 1929	y Mar 192	rch 29	April 1929	May 1929	9-conte	
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Inconclusive II—Industrial Dis II—Industrial Dis In progress Disputes in progress at beginning of the month. Disputes which began during the month Disputes in progress at end of the month Visputes in progress at end of the month Visputes of workpeople	jutes — January 1929 16 7 9 14 2	Februar 1929 6 2 4 5 1	y Mar 192	rch ¹ 29 10 1 9 6 4	April 1929 12 4 8 6 6	May 1929	9-conto	4. June 1929 9 6 3 5 4
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IULY, 1929

1047

It may be of interest to state that the highest peak (4,243,194) in respect of the number of working days lost through strikes in this Presidency since April 1921 was reached in May 1928, whereas the lowest level was reached in December 1927, when no strikes were reported. The nearest approach to this was in May 1924 when only 390 working days were lost.

LABOUR GAZETTE

GENERAL REVIEW OF DISPUTES

The number of industrial disputes involving stoppages of work reported as beginning in the month of June 1929 was 3 as compared with 5 in the previous month. The number of workpeople involved in these disputes was 507 and the number of working days lost amounted to 710. All these three disputes come under the classification "Other causes." In addition, six disputes including a strike affecting 64 textile mills in Bombay City involving 127,385 workpeople in all, which continued into the month under review, resulted in a time loss amounting to 17,67,672 man-days. Out of the nine old and new disputes settlements were arrived at in the case of five disputes during the month. The results were favourable to the employers in two cases, to the workers in two other cases and a compromise was effected in the remaining case.

Progress of Individual Disputes

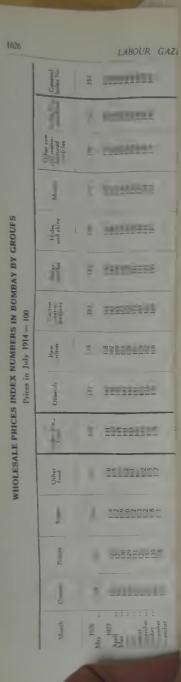
BOMBAY CITY

During the month under review there were five industrial disputes in progress in Bombay City. One of these was the continuation of a dispute which affected the Spring Mill. The mill worked on all the working days during the month with a daily varying number of hands ranging from 3000 to 3770 except that on June 5th the number of hands working in the mill was 1895. The Bombay Girni Kamgar Union distributed rations to about 200 strikers on the 7th June. This strike continued into the next month.

The second was the continuation of a dispute which had begun in the Textile Mill in the month of March 1929. The number of hands working in the mill at the beginning of the month was 2475 and it rose to 2715 by the 8th June. The strike terminated on the 14th June on which day the mill worked with its full complement of 2800 hands. The result of this dispute was in favour of the employers.

The third was the continuation of a dispute in the Century Mill. The mill worked on all the working days with a varying numbers of hands. The attendance at the mill on the 29th June was 3647. The next day was Sunday and the mill remained closed. This strike continued into the next month.

The fourth was the continuation of a dispute which had begun in the Morarji Goculdas Mill in the month of April. The mill continued to work throughout the month under review. The attendance which amounted to 2115 at the beginning of the month dropped to 1000 on the 6th June. After this date, the mill worked with a daily increasing number of hands and on the 15th June, 1665 operatives were working in the mill. The attendance at the close of the month was 1925 and the dispute continued into the next month.



1048

LABOUR GAZETTE

The fifth dispute was the continuation of the strike which affected 64 textile mills in Bombay City and which had affected 109,232 workers by the beginning of the month of May. With four exceptions, all the mills in the City were working on the 1st June 1929. A meeting of the Managing Committee of the Bombay Girni Kamgar Union was held on this day when a resolution was passed expelling Mr. Lalji Pendse, one of the Vice-Presidents of the Union, from Honorary Membership of the Union for carrying on strike-breaking and anti-working-class activities. On the 3rd June, six mills remained closed and seven other mills were closed in the afternoon for want of a sufficient number of hands. On the 4th and 5th June the numbers of mills which remained closed were 14 and 19 respectively. The Managing Committee of the Bombay Girni Kamgar Union, at a meeting held on the 6th June, appointed Mr. H. L. Hutchinson as a Vice-President of the Union in the place of Mr. Lalji Pendse. A Relief Committee was also formed for collecting funds for the strikers from the public and from other trade unions.

On the 7th, a deputation of the Bombay Share and Stock-brokers Association waited upon the Chairman and the Committee of the Millowners' Association to discuss the situation in connexion with the strike with a view to its solution. Nothing, however, came out of the meeting to settle the strike. The volunteers of the Bombay Girni Kamgar Union went round the chawls occupied by mill-hands on Sunday the 8th advising them to abstain from going to work from the next day. In a Marathi leaflet issued by the Bombay Textile Labour Union on the 10th June, the strikers were advised to resume work as their places would otherwise be filled by outsiders.

The Honourable the General Member came down to Bombay on the 11th June and granted separate interviews to the representatives of the Girni Kamgar Union, the Millowners' Association, the Indian Merchants' Chamber, the Native Stock Brokers' Association and the President of the Bombay Municipal Corporation. The representatives of the Bombay Girni Kamgar Union were firm in their determination not to yield in respect of any of their demands all of which they stated must be acceded to by the Millowners before work was resumed.

On the 12th June the Labour Sub-Committee of the Bombay Provincial Congress Committee interviewed the Committee of the Millowners' Association and the representatives of the Bombay Girni Kamgar Union with a view to bring about a settlement, but nothing came of it. Cases of assaults on workers of different mills were reported to the Police on each day from the 12th to the 17th June 1929. The workers in all the working mills were paid, on the 15th June, their outstanding wages for the month of May. On Sunday the 16th June, the volunteers of the Bombay Girni Kamgar Union again went round the chawls of the workers and advised them to continue the strike.

His Excellency the Governor of Bombay came to Bombay from Poona on the 18th and held a Joint Conference with the representatives of eighteen public bodies and associations on the 19th June in order to ascertain public opinion on the best method of dealing with the strike. His Excellency his opening speech, said that the object of the conference was to consult

IULY, 1929

LABOUR GAZETTE

the widest possible interests from the point of view of the City as a whole as Government wished to learn the views held by representative public bodies as to the measures necessary to cope with the strike situation ; and that if the conference were agreed in making any constructive suggestions he proposed to explain what the attitude of Government would be towards those suggestions and what each of them would involve. All the Bodies at the conference then expressed their views on the measures which should be taken by Government to deal with the situation. In concluding the day's proceedings, His Excellency stated that a summary and notes, on the existing legislation which was appropriate to the various forms of action which had been suggested, together with proposals regarding any additional legislation that might be necessary, would be circulated to the bodies which had been represented at the Conference; and the Meeting was adjourned until Friday the 21st June. When the Conference re-assembled on that date, the representatives of the various public bodies again expressed their views on the measures that were necessitated by the strike situation in the light of the discussions of the 19th June and the notes and the summary which had been forwarded to them by Government. His Excellency then outlined the steps which Government proposed to take to deal with the situation in the light of the opinions expressed at the Conference. He stated that Government equally with the members attending the Conference were against anything in the nature of repressive measures and that a Court of Enquiry under the Trade Disputes Act, 1929, would be set up immediately with the following terms of reference :-

1. To inquire into and ascertain the exact nature of the dispute or disputes between the employers and workmen of the following millswhich led to the strike in those mills in March and April 1929.

2. If there was any such dispute, to what extent the employers or workmen or both are responsible in matters connected therewith.

3. What are the causes of the prolongation of the strike. Whether the employers or workmen or both are responsible for such prolongation, and if so, to what extent?

4. What are the difficulties in the way of a settlement of the dispute or disputes between the employers and the workmen?

His Excellency then said that intimidation and terrorisation of the kinds generally agreed to exist at some of the chawls of the workers could not be permitted to continue; and while he would strongly urge that the action of the parties concerned should in their own interests equally with those of the general public help to enforce their eradication, the Police would also be directed to pay particular attention to this. His Excellency further announced that Government intended to take all necessary steps to stop it and in order that the initiative might not be left to private persons, the Governor General would be moved to make and promulgate an Ordinance making the offence of criminal intimidation of the kind to which he had referred cognisable, pending the legislation necessary to effect this change in the Law. A Bill for the purpose of controlling picketing on the lines of the English Law would also be placed before the Legislative Council at its next session and if, in the meanwhile, circumstances compelled the MO R 11-2



LABOUR GAZE

LABOUR GAZETTE JULY, 1929

introduction of such a measure, it would be done by means of an Ordinance Government also contemplated the introduction in the Legislative Council of a measure on the lines of the Presidency Areas Security Act of Bengal Its object was to carry out in a very much better way than had been possible so far, the measures necessary to deal with hooligans and bad characters such as had necessitated the temporary prison at the Worli Chawls during the recent communal riots. In conclusion His Excellency said that it was his earnest hope that the employers of labour would, as one of the lessons of the present troubles, take counsel together and organise themselves in a determined effort to make a real difference in the life of the workpeople, and so with the confidence of a happier and contented population, place the mill industry of Bombay on a far sounder basis than ever before.

Some assaults on workers were reported on the 20th June, and on the next day a volunteer of the Bombay Girni Kamgar Union was arrested by the Police for obstructing and abusing the workers going into a mill. Meetings of the strikers were held on the 27th, 28th and 29th June, when the speakers exhorted them to continue the strike and to persuade other workers to abstain from working in the mills. They also advised the men not to believe in the figures of attendance at the mills published by the Millowners' Association. The Bombay Girni Kamgar Union distributed grain on all the four Mondays to a total of 24,923 strikers during the month under review.

Marathi leaflets were issued daily by the Bombay Girni Kamgar Union exhorting the strikers to remain firm in their demands and not to resume work. Leaflets in Hindi were also distributed for the benefit of the workers coming from Upper India. The Millowners' Association also continued to issue Marathi wall posters as a counter propaganda to that carried-on by the Bombay Girni Kamgar Union.

Almost all the mills were picketed on all the working days throughout the month by the volunteers of the Bombay Girni Kamgar Union usually numbering over 150. Pickets were also posted every day at some of the mills by the millowners.

The number of hands working in all the affected mills was about 46, 965 on the 21st June and it continued to rise every day up to the close of the month. The attendance at the mills was 54,880 on the 29th June. All the mills were closed on the next day as it was Sunday. The Managing Committee of the Bombay Girni Kamgar Union, which met on the 30th June decided to continue the picketing of mills vigorously. This dispute was in progress at the end of the month. In accordance with the announcement made by His Excellency the Governor on the 21st June a Court of Enquiry consisting of the following three persons was appointed by Government on the 3rd July 1929 :--

The Honourable Mr. H. G. Pearson, Puisne Judge, Calcutta High Court, Chairman.

Mr. F. S. Talyarkhan, Bar-at-Law, Member.

Mr. Rupchand Bilaram, B.A., LL.B., Additional Judicial Commissioner, Sind, Member.

Mr. H. D. Warden, a Senior Superintendent in the General Department has been appointed to act as Secretary of the Court.

JULY, 1929

AHMEDABAD

There were three disputes in progress in Ahmedabad during June 1929. One of these disputes occurred in the Fine Knitting Mill. The workers of the mill were paid their wages on the 31st May instead of on the 30th May. Resenting this delay, 76 operatives of the Throstle department struck work in the morning on the 1st June and demanded regularity in payment of wages. The next day was Sunday and the mill remained closed. The management agreed to the demand of the strikers who resumed work on the 3rd June. This strike ended in favour of the

LABOUR GAZETTE

workers. The second dispute took place in the Rajnagar Spinning Weaving and Manufacturing Mill. As a protest against inadequate arrangements for drinking water and a dining shed, 236 operatives of the Throstle department struck work at noon on the 15th June. The next day was Sunday and on the 17th June, the officials of the Ahmedabad Labour Union persuaded the strikers to resume work. On the 18th June, all the strikers resumed work in the morning as the management promised to redress their grievances. The strike terminated in a compromise.

The third dispute occurred in the Ahmedabad New Standard Mill. The weavers working on the night shift used to leave their work incomplete on the machines. This affected the weavers on the day-shift in as much as they had to waste about an hour every day over the incomplete work. The day-shift weavers complained that they got less pay and 30 of them struck work at 1 p.m. on the 25th June, demanding the discontinuance by the weavers of the night shift leaving their work incomplete. On the morning of the next day 165 additional weavers also struck work in sympathy. Seventy-five strikers resumed work on the 27th June and the management engaged 50 new hands. The strikers were paid their wages in the afternoon of the Sunday. On the 28th, the Management agreed to compensate the day-shift weavers for the time they had to waste on the incomplete work left by the weavers of the night shift. Thereupon 100 strikers resumed work and in the place of the remaining 20 strikers new hands were working. The result of this strike was favourable to the workers.

BARSI

There was one dispute in progress in the Lokmanya Mill at the beginning of the month under review. In addition to the rein tatement of the two dismissed operatives, the strikers demanded an increase of one rupee in their monthly wages and the payment of a weekly bonus instead of a monthly one. The management refused these demands of the strikers, and stated that they were unable to pay more as the mill was started quite recently. 6 strikers resumed work on the 1st June and two more on the 2nd. By the 20th June, 41 additional strikers resumed work and the remaining four strikers left the service of the mill. The result of this strike was in favour of the employers.

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Employment Situation in June

THE TEXTILE INDUSTRY

The sources of the statistics regarding absenteeism in the Textile Industry in the Bombay Presidency are the returns prepared and rent in by the various mills in the different centres of the Presidency every month, Returns were received from 50 or 69.44 per cent. of the mills reported a. working at the various centres of the Presidency except Bombay City where the strike in the Textile Industry, affecting 64 mills, was in progress throughout the month. On account of this fact, the Presidency average of percentage absenteeism in the Textile Industry as a whole has not been worked out for the month of June.

As 64 mills in Bombay City were affected by the strike no statistics of absenteeism have been compiled for this centre.

In Ahmedabad 62 mills were working during the month and 43 or 69.35 per cent. furnished information. Absenteeism amounted to 3.48 per cent, as against 4'15 per cent, in May 1929. The supply of labour was equal to the demand.

Returns were submitted by four mills in Sholapur. There was no shortage in the supply of labour and the average percentage absenteeism amounted to 18.89 as against 14.76 in the previous month.

Information was supplied by only one mill in Viramgaum which was working during the month. The percentage absenteeism amounted to 1:41.

One of the two mills n Broach which furnished information reported that the supply of labour was inadequate. The absenteeism amounted to 7.48 per cent, as against 7.97 per cent, in the preceding month.

Chart showing the average percentage absenteeism in the Cotton Mill Industry in the Presidence

LABOUR GAZETTE

THE ENGINEERING INDUSTRY

JULY, 1929

In the engineering industry in Bombay City the supply of labour was adequate. The average absenteeism in representative workshops was 13.44 per cent. as against 15.26 per cent. in the previous month. In the Marine Lines Reclamation scheme, absenteeism was 5 per cent. and in the Bombay Port Trust Docks it amounted to 10°36 per cent. The average absenteeism in the Chief Engineer's Department of the Bombay Port Trust was 9.17 per cent.

The Karachi Port Trust found both skilled and ordinary labour available in plenty. On an average 6.10 per cent. of the labourers absented themselves from work during the month under review.

Workmen's Compensation Act

Details of Proceedings

Information furnished by all the Commissioners in the Presidency for the month of June 1929 shows that out of 54 cases disposed of during the month 42 were reported by the Workmen's Compensation Commissioner in Bombay. The cases which were transferred from one Commissioner to another have not been included in the statistics. The gross amount of compensation awarded in lump sums was Rs. 22,847-2-0 as against Rs. 19,080-9-9 in the previous month and Rs. 14,610-15-0 in June 1928. Out of the 54 cases in which compensation was claimed, 20 were in respect of fatal accidents, 2 of temporary disablement, one of permanent total disablement and 31 of permanent partial disablement. The number of compensation cases in the textile industry amounted to 19 and in other industries 35. The corresponding figures for June 1928 were 28 and 18. The total number of claimants for compensation in all the cases disposed of during the month was 54 of whom 48 were adult males, five adult females and one was a male under fifteen years of age.

Out of the cases disposed of during the month under review, 20 were original claims, 28 registration of agreements and 6 miscellaneous applications. Compensation was awarded in 25 cases, agreements were registered in 28 cases and one case was dismissed.

Prosecutions under the Indian Factories Act in June BOMBAY

The weaving master of a cotton mill was prosecuted under section 41 (f) for breach of section 18 (1) (c) read with Rule 36 for not maintaining an efficient nip guard on a calender bowl whereby an accident caused to an operative. He was convicted and fined Rs. 30. SHOLAPUR

The Manager of a cotton ginning factory was prosecuted under section 41 (a) for breach of section 23 for employing children without certificates. He was convicted and fined Rs. 15 in each of seven cases.

1054

LABOUR GAZET

The same manager was also prosecuted under section 41 (j) for breach of section 35 for not maintaining "D" form register. He was convicted and fined Rs. 20.

BROACH

The manager of a cotton ginning factory was prosecuted under section 41 (a) for breach of section 26 for employing certain persons (women) before the specified hours of employment. He was convicted and fined Rs. 5 in each of six cases.

The manager of a second ginning factory was also prosecuted under section 41 (a) for a similar breach of section 26. He was convicted and fined Rs. 5 in each of six cases.

Agricultural Outlook in the Presidency

The following summary of conditions in the Presidency during the period ending 20th July 1929 has been supplied by the Director of Agriculture :--

The latest monsoon news to hand indicates that the position regarding crops and rainfall is, at the present moment, satisfactory in the major portion of the Bombay Presidency excepting two areas, viz. :

- (1) South Gujarat comprising almost the whole of the Surat district and portion of the Broach district ; and
- (2) South-east corner of the Presidency (which is comparatively a much bigger tract than the above), including the south-east Deccan and east Karnatak.

In the first named area, viz., South Gujarat, the rains between the 12th and 14th of July have been very heavy with the result that in the Surat district jouar sowing has been delayed, young cotton and rice plants have been washed away in places and sugarcane, suran and other garden crops have suffered owing to water-logging while in the low-lying areas of the Broach district the cotton seedlings having been washed away, it has become necessary to resow the crop in places. The amount of damage so caused is not, however, large and if a break in rain occurs, matters may yet appreciably improve.

In the second area, viz., south-east of the Presidency, the rains received uptil now have been defective being either deficient in amount or fithal in their distribution with the result that it has not been possible for the cultivators in these areas to have the khariff sowings made on any extensive scale while the germination of the seed, that has already been put in the ground either on the strength of what moisture there is available in the soil or in anticipation of further rains, has not been satisfactory. In fact, the situation in many places in this patch of country is becoming one of suspense and so far as the khariff prospects are concerned everything depends on what turn the weather takes in the immediate future. Fortunately, there are signs that rain may occur soon in this tract and it so, the outlook may brighten yet. Besides, this part of the country is

JULY, 1929 LABOUR GAZETTE

mainly a rabi or late crop tract and as such there is always the possibility of any deficiency in the khariff outturn being made good by plentiful rabi harvests.

If the above two areas are excluded, the position may be said to be quite satisfactory in the remainder of the Presidency. Thus, in North Gujarat the rains in the first fortnight of July have been splendid and have set the farmers busy sowing their fields with jowar, cotton, maize, groundnut and other khariff crops. Similarly, in the Konkan, in areas adjoining the Sahyadris in the Deccan and the Karnatak and in Khandesh, the monsoon has been liberal during the last fortnight and this has enabled the timely completion of the sowing operations while the seed sown is showing healthy germination and the young rice crop is flourishing.

Strike in Bombay Textile Mills

APPOINTMENT OF A COURT OF INQUIRY UNDER THE INDIAN TRADE DISPUTES ACT, 1929

A notification issued by the Government of Bombay in the General Department, dated 3rd July 1929, appointing a Court of Inquiry under the Indian Trade Disputes Act of 1929, is reprinted below :---

Whereas a trade dispute has arisen between The Apollo Mills, Limited, and its workmen

The Assur Veerjee Mills, Limited, and its workmen

- The Bombay Dyeing and Manufacturing Company, Limited, and its workmen
- The Bradbury Mills, Limited, and its workmen
- The Century Spinning and Manufacturing Company, Limited, and its workmen
- The Coorla Spinning and Weaving Company, Limited, and its workmen

The Crescent Mills Company, Limited, and its workmen

The Crown Spinning and Manufacturing Company, Limited, and its workmen

- The Currimbhoy Mills Company, Limited, and its workmen
- The David Mills Company, Limited, and its workmen
- The Dawn Mills Company, Limited, and its workmen
- The Ebrahimbhoy Pabaney Mills Company, Limited, and its workmen

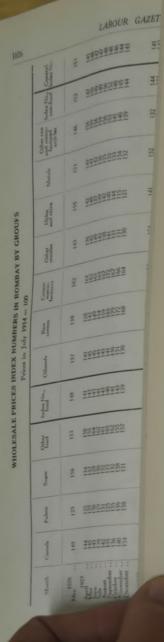
The Edward Sassoon Mills, Limited, and its workmen

- The E. D. Sassoon United Mills Company, Limited, and its workmen The Elphinstone Spinning and Weaving Mills Company, Limited,
- The Fazulbhoy Mills, Limited, and its workmen

The Finlay Mills, Limited, and its workmen

The Framjee Petit Spinning and Manufacturing Company, Limited, and its workmen

The Gold Mohur Mills, Limited, and its workmen



The Hudoostan Spinning and West on Mills Company (d us workm n

d us working Dyeing and Printing Works, Limited, wohnen

The Indian Manufacturing Company, Limited, and its workmen The Indian Wanufacturing Company Limited, and its workmen The Jamshed Manufacturing and its workmen

The 1-thi? Mills Limited, and its workmen

The Kastoorchand Mills Company, Limited and its workmen The Kastoorchand triming and Weaving Company, Limited, and

In continues. The Kohinoor Mills Company, Limited, and its workmen

The Kohinoor United and in the Mathematical And in the SCHOOL STR.

The Madhorao Scindia Mills, Limited, and its workmen

The Manockiee Petit Manufacturing Company, Limited (4), morkingo

Mathradas Mills, Limited, and its workmen

The Meyer Sassoon Mills, Limited, and its workmen

Mills, Limited, and its workmen

The Morarios Gocoldas Spinning and Wearing Mids Company Limited, and its worknown

The Mysore Spinning and Manufacturing Company, Limited, and its workmen

The New China Mills, Limited, and its workmen

The New City of Bombay Manufacturing Company, Limited, and its workmen

The New Great Eastern Spinning and Weaving Company, Limited and it's outrianent

The New Kaiser-i-Hind Spinning and Weaving Company, Limited and its workmen

The Pearl Mills, Limited, and its workmen

The Phœnix Mills, Limited and its workmen

The Prabhat Mills, Limited, and its workmen

The Pralhad Mills, Limited, and its workmen

The Premier Mills, Limited, and its workmen

The Raia Bahadur Motilal Bombay Mills, Limited, and its workmen The Sassoon and Alliance Silk Mill Company, Limited, and ite

The Sassoon Spinning and Weaving Company, Limited, and its

The Satya Mill, Limited, and its workmen

The Simplex Mills, Limited, and its workmen

The Sir Shapurji Broacha Mills, Limited, and its workmen

The Shree Luxmi Mills, and its workmen

The Standard Mills Company, Limited, and its workmen

The Svadeshi Mills Company, Limited, and its workmen

The Swan Mills, Limited, and its workmen

The Tata Mills, Limited, and its workmen

TEAT IN Union Mills, Limited, and its workmen

The Table States and its workmen

The Western India Spinning and Manufacturing Company, Limited. and its workmen

The Presidency Mills Company, Limited, and its workmen

The President's financial company, Limited, and its workmen Manufacturing Company, Limited, and its workmen Toyo Padar Cotton Mills, Limited, and its workmen

The lits workmen

The Bombay Cotton Manufacturing Company, Limited, and its workmen

The Bombay Industrial Mills Company, Limited, and its workmen and whereas it is expedient that the said dispute should be referred to a and until of Inquiry, the Governor in Council is pleased under section 4 of Court of Inquiry, the Governor in Council is pleased under section 4 of Court of Jisputes Act, 1929, to appoint a Court of Inquiry for the the said dispute investigating the said dispute.

The terms of reference to the said Court shall be as follows

To inquire into and ascertain the exact nature of the dispute or in the between the employers and workmen of the abovenamed mills which led to the strike in those mills in March and April 1929.

2 If there was any such dispute, to what extent the employers or

werkmen or both are responsible in matters connected therewith?

What are the causes of the prolongation of the strike? Whether the employers or workmen or both are responsible for such prolongation, and if so, to what extent?

4 What are the difficulties in the way of a settlement of the dispute disputes between the employers and the workmen?

The Governor in Council is further pleased to appoint the Honourable Mr H G. Pearson, Bar.-at-Law, to be the Chairman and Mr. F.

Taleyarkhan, Bar.-at-Law, and Mr. Rupchand Bilaram, B.A., LL.B., to he the members of the said Court.

The said Court shall meet at the Secretariat on Saturday the 6th July 1929.

Indian Mines Act, 1923

DRAFT NOTIFICATION UNDER SECTION 30 OF THE ACT

The following draft of a notification of the Government of Roman of the Revenue Department No. 200/Weland 2nd July 1929 published in the Resident Government Course Canad Star 1929 is reported balance. San 100/20. The following first of a positioning which is a pro-----

to issue and/or section 10 of the Indian Mines Act, 1923 (IV of 1920), is ublined as required by sub-section (1) for the information of persons international distribution is hereby given that the draft will be taken into consideration by the Governor in Council on or after the 10th day of October 1929.

2. Any objection or suggestion which may be sent to the Secretary to Government, Revenue Department, by any person with respect to the draft before the date aforesaid will be considered by the Governor in

Council.

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In a section 30 of the Indian Mines A. . 1923 (IV 1923), the Governor in Council is pleased further to amend 1923 (IV 1923), the Government Notification in the Revenue Departm No No he has the content of the Rever For Schedule A appended to the said rules the following shall be substituted, namely .

SCHEDULE A

Resister of work persons (section 28 of the Indian Mines Act, 1923) (See rule 10)

Name of Mine

058

Name of Owner

Name 1	Age and Sex 2	Father's name	Caste or religion 4	Nature of work 5

During the week ending 19

No. of hours worked Days of rest enjoyed No. of days worked

1059

JULY, 1929 Employment of Children in Ceylon

At the ennual meeting of the Colombo Friend-in-Need Society, held At the annual meeting of the Colombo Friend-in-Need Society, held Colombo on March 1929, Mr. H. E. Newnham, Mayor of Colombo Colombo f the Society, made a statement about the t Colombo on the Society, made a statement about the employment and President in the city of Colombo and in various and Prest tent of an the city of Colombo and in various parts of Ceylon. In the speech, Mr. Newnham said that it was known that In the state obtained from the villages in consideration of monetary small taken far from their homes and used or determined taken far from their homes and used or determined taken far from their homes and used or determined taken far from their homes and used or determined taken far from their homes and used or determined taken far from their homes and used or determined taken far from their homes and used or determined taken far from their homes and used or determined taken far from their homes and used or determined taken far from their homes and used or determined taken far from their homes and used or determined taken far from their homes and used or determined taken far from the state of the state of taken far from taken far from the state of taken far from taken f

small higher far from their homes and used as domestic servants in the the mere provision of food and clothing. It is servants in taken were well treated, but in the last were they. Undoubtedly the return for the well treated, but in the last year there had been 13 cases majority were well treated, but in the last year there had been 13 cases majority were courts in which children had been the reast year there had been 13 cases brought to the courts in which children had been grossly and cruelly illbrought to the average age of these children was eight years. After treated details of some of these cases Mr. Normal treated details of some of these cases, Mr. Newnham continued ;

It is time that a system which permits such abuses to occur with such It is think that of detection should be abolished from the social life a slen to country. What is a more rigorous enforcement of the owner with regard to computer the social life of the round with regard to compulsory education so that these children shall attent school, where at least they will have some moments in their shall attent school where their technologies and the source of the so shall after some moments in their taskmasters. Such provision would also lives of freedom from their taskmasters. lives of them of less value to their taskmasters and help to lessen the number of the such employment.

ne num All children who are removed from the care of their parents should be under some adequate supervision by disinterested parties, who should be under solute shat they are properly treated. I was to-day authorised satisfy themselves that they are properly treated. I was to-day authorised satisfy fiction and Secretary to state that Government contemplates action by the Colonian Decretary to state that Government contemplates action up in this lines. A Bill has been drafted to regulate the employment of inhidren as domestic servants.

Lider it it is proposed that parents and those taking over children shall due the children before a magistrate, who will have power to enquire and impose such condition, as he deems necessary. Probation will have power to enter and inspect at any time of the day premises hich such a child is kept, and severe penalties are provided for illand cruelty. (From "Industrial and Labour Information," General In 10, 1929.)

Maternity Benefit Act, 1929

RULES FRAMED UNDER THE ACT

The following draft of a notification of the Government of Bombay in the General Department No. 1066 dated 17th June 1929 which it is prinosed to issue under section 14 of the Bombay Maternity Benefit Act. 1929 (Born. VII of 1929), and which is published in the Bombay Government Gazette dated 20th June 1929 is reprinted below

No. .- In exercise of the powers conferred by section 14 of the Bombay Maternity Benefit Act, 1929 (Bom. VII of 1929), the Governor in

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CONCEPTION TRACETER

Council is pleased to make the following rules, for the purpose of anying ato effect the provisions of the may be cited in the Bombay Maternity

(a) "Act" means the Bombay Maternity Ben 61 A. I. 1929.

(a) "Act" means the bonness materially ben in a 1929. (b) "Inspector" means an inspector of fa to appointed under 101 means an inspector of the Indian rationes and 101 means (b) Inspector fincant 4 of the Indian 1 a ones appointed un sub-section (1) of section 4 of the Indian 1 a ones 1911 sub-section (1) of section , and a pointed und sub-section (1) of section appointed und sub-section

the said section. 3. Muster roll.—The employer of every factory in when women ar 3. Muster roll. The employed shall prepare and maintain a muster roll in the women ar semployed shall prepare and record of employed Schedule 1 employed shall prepare and record of employment. Schedule to these rules. The names and record of employment women women to these rules. The names and record of children women employed in the factory shall be entered therein in women oth r employed in the factory shall. All entries in the many oth r particulars prescribed therein. All entries in the many roll shall be maintained up-to-date and it shall always be available inspection by

A. Responsibility of Inspector.—The Inspector shall be primarily 4. Responsibility of antipartition of the Act, within the assigned to assigned to responsible for the administration of the second se there are more than one inspector, the Collector of Bomb the factories within such areas to such inspector as he shall leem

5. Powers of Inspector.—(1) The Inspector may within the which he is appointed, examine the muster roll maintained under must and shall have power to make such enquiries and to require the of such papers or documents as he considers necessary for the ascertaining whether the provisions of the Act and of these rule are properly carried out in any factory or not; provided that he shill not require any employer to answer any question or to give my ace tending to criminate himself.

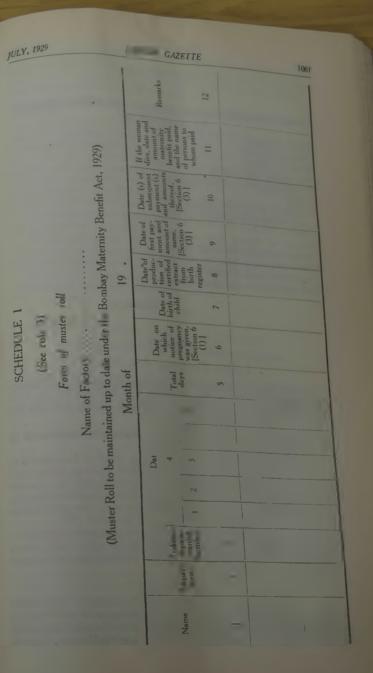
(2) Every notice given under sub-section (1) of section 6 of the Λ and every receipt for maternity benefit paid to any person und the provisions of the Act or of these rules shall, on demand, be produced the the Inspector.

6. Penalty.—If any employer contravenes the provisions of rule 3 h shall be liable, on conviction, to a fine not exceeding fifty rupees

7. Penalty.-Any person who wilfully obstructs an Inspector in the exercise of his powers or the performance of his duties or fails to prod e on demand the muster roll, or notices given under section 6 (1) of th Act or receipts for maternity benefits paid or other papers or docume to necessary to enable the Inspector to ascertain that the provisions of the Act and these rules have been complied with, shall be liable, on conviction to a fine not exceeding fifty rupees.

8. Return .- Every employer of women in a factory shall furnish to the Chief Inspector of Factories by the 1st of August in each year a return in the form of Schedule II to these rules.

9. Records .- Records relating to the payment of maternity benefit under the provisions of the Act or these rules shall be preserved for a period of two years from the date of their preparation.



SCHEDULE

1060

(See rule 8) Return to be submitted to the Chief Inspector of Factories on or before the 1st August each year Name of factory Name of Occupier Name of Manager Year ending 30th June 19 Average number of women employed daily Number of women who claimed maternity benefit under section 6 (1) of the Act Number of women who were paid maternity benefit for actual births Number of other persons who were paid maternity benefit (section 7) Total amount of maternity benefit paid

> (Signature) Employer,

Indian Factories Act, 1911

LABOUR GAZETTE

SCHEDULE II

The following notifications of the Government of Bombay in the General Department, Nos. 2343 and 741, dated 27th June 1929 and 1st July 1929, respectively, published in the *Bombay Government Gazette* dated 4th July 1929, are reprinted below :--

DRAFT NOTIFICATION UNDER THE ACT REGARDING THE AMENDMENT OF RULES 44 AND 46

No. 2343.—The following draft notification which it is proposed to issue under the Indian Factories Act, 1911 (XII of 1911), as subsequently amended, is published as required by sub-sections (1) and (2) of section 39 of the said Act for the information of persons likely to be affected thereby, and notice is hereby given that the draft will be taken into consideration by the Governor in Council on or after the 1st November 1929.

2. Any objections or suggestions which may be sent to the Secretary to Government, General Department, Bombay, by any person with respect to the draft before the date aforesaid, will be considered by the Governor in Council.

Draft Notification

No. —In exercise of the powers conferred by section 37 of the Indian Factories Act, 1911 (XII of 1911), as subsequently amended, the Governor in Council is pleased to amend Rules 44 and 46 of the Factories (Amended) Rules, Bombay, 1923 (published in Government Notification, General JULY, 1929

JULY. 1929

1063

Department, No. 2343-D, dated the 1st July 1923), by the substitution of the words " a majority " for the words " not less than three-quarters " where they occur in these rules.

LABOUR CAZETTE

NOTIFICATION UNDER THE ACT REGARDING ELECTRICAL TRANSFORMING FACTORIES

No. 741.—In exercise of the powers conferred by clause (c) of subsection (1) of section 30 of the Indian Factories Act, 1911 (XII of 1911), as subsequently amended, the Governor in Council is pleased to direct that, in the case of Electrical Transforming Factories, the work, viz., operation and maintenance of the transforming plant, switches and synchronous condensers, which necessitates continuous production for technical reasons, shall be exempted from the provisions of sections 21, 22 and 28 of the said Act subject to the conditions named below :—

(1) that the persons engaged on continuous processes shall ordinarily be employed on daily eight-hour shifts ;

(2) that each person shall have a rest period of at least 24 hours' duration on an average once per fortnight and as far as possible on every fourteenth day except where temporary difficulties prevent it ;

(3) that the average weekly hours of each person shall not exceed fifty-six over each shift cycle of three weeks.

A Labour College for Bombay TRAINING-GROUND FOR TRADE UNION ORGANISERS

Dr. G. Y. Chitnis writes :--

A Labour College has already been organised in Bombay and its classes will commence from the 20th of June. The Classes will be held in the evenings at 7-30 p.m. in the Rammohan Ashram, Girgaum. The course of studies in the College will cover a period of four years and the first year's course which begins from the 20th June will include English, Principles of Economics and Elements of Sociology. The lectures will be given in a very simple form, omitting, as far as possible, all the technical terms so that students who have studied English up to the Matriculation standard may avail themselves of these classes. Special efforts will also be made to make the course interesting to those who are working in the mills and factories. If we get a sufficiently large number of students from the mills and factories it is possible to arrange lectures in the vernacular of the people.

There is no doubt that this College will supply a great need in the City of Bombay. The Bombay University has within the last few years organised the School of Economics and Sociology but as it is intended as a post-graduate course, it does not serve a popular need. The Labour College will address itself to that class of students who have had not the advantage of University education.

In addition to the regular classes, the College will organise right types of trade unions and labour clubs and arrange public lectures by eminent men on the varied problems of labour. At this stage it will not be possible 2866688824

for this institution to address itself directly to the workers of Bomba but it could pick up the best and the most intelligent workers among them and train them for their future work of guiding and organising labour Some of the higher paid and higher educated workers in the mills and factories would, no doubt, take advantage of this opportunity. (From Indian Daily Mail "Bombay, June 14, 1929.)

LABOUR GAZETTE

Mill Hours in Japan

PLANS TO COMPENSATE FOR LOSS OF NIGHT WORK

Plans are being drafted to enable the Japanese cotton-spinning industry to overcome some of the inevitable disadvantages attendant on the elimination of late night work by women. Mr. Motonosuke Fukumoto vice-president of the Japan Cotton Spinning Company, of Osaka, has come forward with a scheme for the formation of a great holding company. This concern would take over the management of mills financially unable to meet the situation by enlarging capacity. The new company would be formed by the leading units in the industry and would present a medium through which they might lend their credit to the smaller mills for the benefit of the industry as a whole.

There are 55 members of the Japan Cotton Spinners' Association. Of these 17 were unable to declare dividends for the first half of 1928. Profits have been better since that time, due to wider spreads between prices and production costs, but it is recognised that the extraction of six hours' working time in each 24 hours will make serious inroads into their production and profits figures. The large companies have been able to prepare for this contingency by increasing spindle installations, but the less fortunately situated companies have been forced to rely on hope to pull them through. Without the outside aid which now is promised their eventual elimination as competitive factors would be assured, for the big mills, with the most modern of equipment and every sales facility. will be able to underbid them in any kind of market.

Reports from Osaka indicate that Mr. Fukumoto s plan has been received warmly. According to Mr. Fusajiro Abo, president of the Spinners' Association, negotiations are already in progress for the absorption of several small mills by larger competitors, but he believes the holding company plan to be more in line with present needs. It is suggested that the holding company take over all mills unable to expand facilities without outside aid, readjust them thoroughly, and, by extending credit, enable them to add spindles and other equipment of late design. Costing and pricing would be handled by the group. As the scheme is drafted, all the member mills not controlled by the new company would be interested

Many of the larger companies are discontinuing night work ahead of time. The Fuji Gas Spinning Company, which placed its Oyama and Oita mills on the new schedule at the beginning of March, stopped late night work entirely at the beginning of April, when the units at Kawasaki (near Tokio), Nagoya, Gifu, and Osaka also changed over. On March 26, the Matsuzaka establishment of the Kanegafuchi Spinning Company went off late work, and was followed by the main Hyogo plant on April 25. The Nisshin Spinning Company already is completely on the new schedule. Up to the end of March, Japan Spinning had two mills which had not yet taken the step, and Toyo Spinning has done so in all but four of its fifteen units. Up to that date, therefore, seven large companies have stopped work during the midnight hours in 38 different plants.

Production figures for Nisshin Spinning, which ceased night operation on February 1, show little change. Output dropped 223 bales, to 9145 bales, from January, but the former month had three more working days. It must be remembered that Japanese mills have been operating on a 23 per cent. restriction of production since the autumn of 1927. According to agreement, whenever a company abolishes late night operations, it is allowed to reduce the restriction on production from 23 to 15 per cent. in the unit affected. Consequently, working spindles in the plants of the Nisshin Company rose from 77 per cent. in January to 85 per cent. in February. Allowing 29 working days to the former month and 26 to the latter, January production totalled 323 bales a day and February 351.

By April 4, plants containing 3,562,644 spindles, or 56 per cent. of the 6,344,082 installed in Japan, had stopped late operations. (From "Commercial," Manchester, June 6, 1929.)

Compulsory Sickness Insurance of Seamen and Airmen in Italy

An Act of 10th January 1929 introduces compulsory sickness insurance for seamen and airmen. Up to the present, no general health insurance system has been established in Italy, and seamen have been protected by those sections of the Commercial Code which provide that, in the event of sickness or injury during a voyage, a seaman is entitled to his wages and to medical attention at the expense of the ship.

The new Act makes sickness insurance compulsory for all persons employed in civil maritime and aerial undertakings (exclusive of those employed in the administrative services of such undertakings), and represented by the National Fascist Confederation of Seamen and Airmen. Persons of foreign nationality are covered by the scheme, in so far as the legislation of the States to which they belong guarantees equivalent protection to Italian workers.

The insured person is entitled either to free medical treatment and to his wages in accordance with the relevant sections of the Commercial Code (which are now extended to cover airmen), or to free medical treatment and a daily allowance in all cases of illness not involving the application of the provisions of the Code. In the event of the insured person's death, a month's wages are paid to his widow or children. Maternity benefit is payable in respect of women covered by the new Act. The dependents MO R 11-3

LABOUR GAZETTE

Report of the Ministry of Labour, U. K., for the year 1928

LABOUR GAZETTE

The fifth Annual Report of the Ministry of Labour, dealing with the work of the Ministry during the year 1928, has been published.* A summary of some of the more important matters referred to in the Report is given below.

INDUSTRIAL RELATIONS, CONCILIATION AND ARBITRATION

The Report for 1927 referred to an invitation which had been given to the General Council of the Trades Union Congress, by a group of employers, to meet them for the joint consideration of certain fundamental factors in industrial reorganisation and industrial relations. The invitation was accepted, and discussions proceeded throughout the year. The Joint Conference issued a series of statements upon the subjects of the gold reserve and its relation to industry, trade union recognition, victimisation, and rationalisation. They also recommended the formation of a national industrial council, for regular consultation on the widest questions concerning industry and industrial progress ; and of a standing committee of the council to act as an elective and executive authority for the provision of joint conciliation boards for industrial disputes.

The action of the General Council in taking part in these discussions received the formal approval of the Trades Union Congress in September. The National Confederation of Employers' Organisations and the Federation of British Industries were invited, in July, to become actively and officially identified with the movement; and these invitations were under their consideration at the end of the year.

The activities of the Joint Industrial Councils have not diminished. Special reference is made to a report adopted by the Printing Joint Industrial Council, making various suggestions for the improvement of the status of the industry by co-operation and agreement between employers and work-people, by improving the efficiency of the works, by the establishment of works advisory committees in the larger offices, by the avoidance of persistent overtime, etc.

The year 1928, like the previous year, was exceptionally free from trade disputes involving stoppages of work. Only 103 cases were settled under the Conciliation Act, 1896, and the Industrial Courts Act, 1919; this was the same number as in 1922 and 1927, and was the smallest number dealt with in any post-war year. Officers of the Ministry of Labour have, however, been actively associated with over 500 differences during the year.

The Industrial Court issued 52 awards on cases referred to them under the Industrial Courts Act, 1919. As in the previous year, a number of the cases referred to the Court related to the emoluments and conditions of employment of Civil Servants; there were also several cases affecting workers in railway electricity generating stations and sub-stations.

EMPLOYMENT

The average rate of unemployment among insured persons in Great Britain in 1928 was 10.7, as compared with 9.6 in 1927. The Report

* Cmd. 3333. H. M. Stationery Office ; price 2s. 6d. net

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LABOUR GAZETTE

for whom the obligation to insure has ceased.

insured person.

London, June 1929.)

of India," Bombay, June 27, 1929.)

of persons insured under the Act will be entitled to medical and maternity benefits either gratuitously or subject to an increased contribution by the

Voluntary insurance is permitted under certain conditions for persons

The insurance funds are provided by contributions paid by employers.

to cover the cost of the fulfilment of their obligations under the relevant sections of the Commercial Code, and by contributions paid jointly by

employers and employed persons to cover the new benefits provided by

the Act; the latter contributions must not exceed 4 per cent. of the insured

person's wage. The administration of the Act is entrusted to an incor-

porated institution known as the Sickness Insurance and Social Welfare

Fund for Seamen and Airmen. (From "Ministry of Labour Gazette,"

Indian Textile Industry

INQUIRY BY INTERNATIONAL LABOUR OFFICE

The Committee dealing with labour conditions in textile industries

which has been meeting at the International Labour Office has concluded

its labours with the recommendations that the Labour Office should

investigate the conditions in a score of countries, including Great Britain

and India. firstly regarding cotton and wool, and eventually artificial

The heads of the inquiry will include labour conditions, wages, hours,

production, unemployment, health and safety measures. (From "Times

Indian Labour in Cevlon

ONE-SIXTH OF POPULATION

The total Indian population in Cevlon now exceeds 900,000 and is

therefore one-sixth of the population of the Island, according to the

administration report of the Controller, Indian Immigrant Labour. The

report states that the labour recruited in South India for Ceylon has never

been indentured. The report remarks that for nearly 100 years the Indian

labourer has been coming and going between India and Ceylon and these

industrious people have been largely responsible for building up the

remarkable prosperity of the Island, which depended to a great extent

on the coffee industry in the past and the great tea and rubber industries

in more recent times. (From "Times of India," Bombay, June 28, 1929.)

Factory Law prohibiting night work between 11 and 5 by females and

youths below 16 has been introduced in the cotton mills in Japan. (From

"Bombay Chronicle," Bombay, July 1, 1929.)

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LABOUR GAZETTE

1068

LABOUR GAZETT

JULY. 1924

states that " the course of employment during 1928 was, on the whole disappointing. There had been a substantial improvement during 1927 and this was maintained during the first quarter of 1928, the percentage of unemployment in that period among insured workers being lower than at any time since 1920. From April, however, up to the end of November a decline in employment set in, though the seasonal influences in the second half of the year were less pronounced than in 1927.

"The increased unemployment in Great Britain after April, apart from seasonal unemployment, was confined almost entirely to five industries : coal mining, shipbuilding and ship repairing, cotton, woollen and worsted, and boots and shoes. These five industries represent about one-fifth of the insured population, and at the end of November they represented one-third of the unemployment.

The industries which have thus been mainly responsible for the increase of unemployment are to a large degree carried on in the northern part of Great Britain and in Wales, and it is interesting therefore to notice the disparity between the rate of unemployment in the northern and southern sections of the country in 1928 and 1927

Division		Average percentage rates of unemploy- ment among insured persons		Division	Average percentage rates of unemploy- ment among insured persons	
		1927	1928		1927	1928
London Jouth-Eastern Jouth-Western Vidlands		5·8 5 0 7·3 8·4	5°6 5°5 8°2 10 0	North-Eastern North-Western Scotland Wales	10.7	15°2 12°4 11°7 22°8
				Great Britain	9.6	10.2

It was this disparity between the north and Wales, on the one hand, and the south, the midlands, and the south-west, on the other hand, that formed the basis of the Report of the Industrial Transference Board.*

The Board took as a fact the necessity of transferring large numbers of unemployed workers, particularly in the coal-mining industry, to other districts and other employment; and they found in the expansion of industry in the south and midlands, in the resilience of the employment market, and in the development of migration to the oversea Dominions, opportunities for organised transfer which could be made effective through the Employment Exchanges, through the help of voluntary societies, and particularly through the decision of the unemployed workpeople to take advantage of any chances offered.

At the end of August 1928, the Prime Minister issued a letter to all employers asking for their co-operation in making the transfer policy effective, and the Employment Exchanges followed up this letter by

* Cmd. 3156. H. M. Stationery Office : price 1s. 6d. net.

JULY, 1929

LABOUR GAZETTE

1069

personal canvass. As a result of these efforts and of the gradual expansion of the policy, e.g., by extension of training centres, the provision of financial facilities for transfer for married men, etc., the number of people transferred through the Employment Exchange system by the end of the year reached a figure of over 10,000, exclusive of migration overseas. Of these only a few hundreds are known to have returned to their home area. In addition, and partly as a result of this successful transfer, many others had transferred by their own efforts.

Apart from the ordinary use of the Employment Exchanges, special facilities for transfer have been offered to various classes through juvenile unemployment centres, domestic training centres (for girls and young women), "handymen" training centres (for young men), household removal schemes, etc.

The number on the live registers of Employment Exchanges in Great Britain at the end of each month in 1928 varied from a minimum of 1.033.845 on 26th March to a maximum of 1.520,730 on 31st December. The number of vacancies notified to Employment Exchanges during the year was 1,510,423, and the number of vacancies filled 1,327,218.

Of the vacancies notified in 1928 rather more than half (761,712) were for men; 408,296 were for women; and 340,415 for juveniles. Of the vacancies filled, 715,775 were filled by men, 329,871 by women, and 281,572 by juveniles.

The trade groups in which the largest number of vacancies for men were filled were : building ; general labourers ; engineering ; transport trades; and construction of works, in the order named. These five groups accounted for rather more than half of the total number of men's vacancies filled. Other trade groups with more than 15,000 men's vacancies filled were : manufacture of metals : commercial occupations : agriculture ; shipbuilding ; cotton ; mining and quarrying ; and domestic service, in the order named.

The trade groups in which the largest number of women's vacancies were filled were : domestic service, cotton, dress, commercial occupations, and miscellaneous textiles. Domestic service alone accounted for nearly 40 per cent. of the women's vacancies filled.

The number of employers on the King's National Roll at the end of 1928 was approximately 27,500; they were employing approximately 380,000 disabled ex-service men. Special efforts were made during the year to stimulate the employment of tuberculous ex-service men, in various open air occupations.

The number of disabled ex-service men registered as unemployed at the end of the year was 25,896, or 62 per cent. of the estimated number of such men in the country (400,000). This represents an increase on the figures for the previous year; but, even so, the proportion of unemployment among disabled men continues to be considerably lower than among the general insured population.

TRAINING FOR EMPLOYMENT

The Ministry's scheme for the training of young unemployed men provides for two kinds of training; one for giving those who desire to



IULY, 1929

settle in the Dominions preliminary training in the rudiments of farm of the work ; the other for improving the employability of men seeking industrial of the

work in this country. The two original farm training centres—at Claydon, in Suffolk, and at Brandon, in Norfolk—have accommodation for 250 men each for oversea settlement, besides 50 places each for men in training for home employment. The normal training course at both centres for oversea employment is now one of twelve weeks. In addition two training camps under canvas were improvised in May, each with accommodation for 200 men, where the men were taught milking and ploughing, and were given practice in felling timber, grubbing roots, and clearing land.

The total number of men who went oversea in 1928 after a course of training at one of the Ministry's farm centres was 1031 to Australia, and 999 to Canada. The total numbers who have passed through the centres at Claydon and at Brandon (including the two camps) since they were opened in November 1925 and February 1926, respectively, up to the end of 1928 were 1791 (at Claydon) and 2077 (at Brandon), of whom 1481 and 1673, respectively, went oversea after training.

Towards the end of 1928 arrangements were concluded with the Canadian Government for placing on the land in Canada during the current year (1929) up to 6000 trained and tested men; and four new centres have been established, three in Norfolk and one in Scotland, with a total accommodation for 720 men at a time. Arrangements have also been made with the War Office for training 200 men at a time at the Army Vocational Centre at Chi. ledon.

Furthermore, five additional centres provided with hutments have been established, with accommodation for 1200 men at a time, at which men are put through a practical test for their general suitability for open-air life on the land oversea. No training in farm work is given, but the men are engaged in the work of timber felling, grubbing roots, clearing scrub, fencing, road-making, etc.; they are also instructed in the handling of horses, under instructors with Canadian experience.

Reports from the Canadian Department of Colonisation and Immigration indicate that 78 per cent. of the trainees who sailed to Canada in 1928 were making good on the land, and that 22 per cent. had either left the farms on which they had been first placed, or that their success in farm life was doubtful. Even of this minority, some are known to have established themselves successfully on other farms; and many who have abandoned farm work are earning their living successfully in industry or commerce.

Training for home employment is carried on at Birmingham and at Wallsend (where the centres were opened in October 1925 and January 1926, respectively), and at Dudley, Bristol, and Glasgow (all opened in 1928). A certain number of men for home employment are also, as mentioned above, received at the farm training centres at Claydon and at Brandon. A building is now being erected at Park Royal (in the London area), where a new centre will be established to accommodate 400 men; and two more centres in the south are contemplated. The total number admitted to training at all the centres, from the time of their establishment to the end of 1928, was 9558, of whom 7869 passed through the centres. Of these, 6747 completed their training or passed into employment during the course; and 6394 are known to have found employment.

LABOUR GAZETTE

The Report observes, with regard to these home-training schemes generally : "There is no doubt that the training centres are a boon to men in the distressed mining areas who desire to move to other districts and obtain a living in some form of employment to which they have not been accustomed. The type of man voluntarily applying for training is excellent. He is for the most part readily adaptable and eager to assimilate the instruction given. At the end of his training period he has an improved industrial value which is recognised by most employers. During the twelve months ended 31st December 1928, 2973 men were placed in employment through the training centres. Arrangements were in hand for largely increasing the existing facilities, and it was expected that the rate of output might be at least doubled before the end of 1929. Even then the number would not be large in relation to the total absorptive power of industry, but would be a sub-tantial contribution towards meeting the needs of young men who through no fault of their own find themselves without the opportunities and equipment for obtaining a decent livelihood.

Women's Training and Employment.—The Central Committee on Women's Training and Employment continued and extended its work during 1928. Centres have been provided in 42 towns (including ten in Northumberland and Durham, and nine in South Wales), in which three months' training in cookery, laundry, house-wifery, and needlework is given to unemployed women and girls, to enable them to take up domestic employment.

The total number of women and girls who completed training at the centres during 1928 was 3506, and the number in training at the end of the year was 810. In addition, the Central Committee administer, on behalf of the Oversea Settlement Department and the Australian Government, a residential training centre for women who desire to qualify for a free passage to Australia as household workers. Two hundred and sixty-eight trainees have completed training at this centre since it was opened in September 1927.

IUVENILES

The number of boys and girls between the ages of 14 and 18 available for employment has been gradually falling, in consequence of the falling birth rate both before, and still more during, the war. Since July 1925, the number of boys insured has fallen by about 7000; on the other hand, the number of girls insured has risen by 14,000, in spite of a reduction of 29,000 in the number of girls between the ages of 14 and 18 available for employment. These figures illustrate the increasing tendency for girls to enter employment after leaving school; of the girls who left public elementary schools in England and Wales in the school year 1927-28, after attaining the age of 14, as many as 73 5 per cent. intended to take up employment outside their homes.

the insured boys were unemployed in 1928.

with the juvenile unemployment centres, etc.

UNEMPLOYMENT INSURANCE

and for girls, in the North-Eastern and North-Western divisions, in

Scotland, and especially in Wales, where an average of 8.7 per cent. of

The Report gives a forecast of the prospective employment position

The Unemployment Insurance Act of 1927 came into force generally

on 19th April 1928; though certain of its provisions only took effect

as from July 1928. The Act abolished the distinction between "standard"

and "extended "benefit; and, since 19th April 1928, the only condition

relating to the payment of contributions is that 30 contributions shall

have been paid in respect of the applicant during the two years preceding

the date of his application. During a transitional period, moreover,

(originally fixed at one year from 19th April 1928, and since extended

for another year), a greatly reduced contributory condition is in force

for persons aged 18 years and over, viz., the payment of eight contributions

in the last two years, or, alternatively, of thirty contributions at any time.

the year by the coming into force, as from 2nd January 1928, of section

37 (1) of the Widows', Orphans', and Old Age Contributory Pensions

Act. 1925. By virtue of that sub-section, the title to unemployment benefit

ceased on 2nd January 1928, in the case of every person who had reached

the age of 65 on that date; in the case of persons subsequently becoming

The increase in unemployment during the year, from April onwards,

was reflected in the state of the Unemployment Fund. The total amount

of benefit paid out during the year was £44,260,606; of which £42,123,315

was paid out direct through the local offices of the Ministry, and £2,137,291

through associations; these sums include dependants benefit. The

average weekly number of persons paid benefit was about 954,000, and

the average weekly payment per head 17s. 10d. In consequence of the

heavy demand on the Fund, it became necessary to increase the borrowing

powers of the Fund from £30,000,000 to a temporary limit of £40,000,000. The total outstanding debt of the Fund on 31st December 1928, was

£31,720,000, of which nearly £20,000,000 was borrowed at 5 per cent,

interest, and nearly £8,000,000 at 43 per cent.; the remainder being,

65, title to benefit ceased on their reaching that age.

some at 5th per cent, and the rest at 4th per cent.

The administration of unemployment insurance was also affected during

for juveniles ; and deals with the arrangements for giving advice to boys

and girls in choice of employment and for placing them in employment, and for transferring juveniles from the distressed mining areas; also

1072

ABOUR GAZE

As in the year 1927, the percentage of unemployment in 1928 amongst insured juveniles was far lower than among adult insured persons (3'6 against 11'4). Juvenile unemployment, however, even more than adult unemployment, is a "black spot problem, and is really only serious in the distressed areas : in some parts of the country, indeed, there is already a definite shortage of juvenile labour. On the other hand, the percentage of juvenile unemployment is markedly above the average, both for boxs

There was no change during the year in the list of trades to which the Trade Boards Acts are applied, but provision was made for the establishment of a separate Trade Board for the keg and drum branch of the hollowware making trade. During the year there were 37 meetings of full Trade Boards, and 141 meetings of various Committees of the Boards : 27 Boards did not meet at all. The meetings of the Boards were chiefly occupied with questions of minimum rates.

LABOUR GAZETTE

The Report contains a brief review of the varying use which Boards have made of their general rate-fixing powers. All the Boards, as required by the Acts, have fixed general minimum time rates ; all but two have fixed overtime rates, although in a further four trades the overtime rates do not apply to piece workers. All the Boards, again, have fixed special rates for juveniles, based either on age alone or on experience alone, or on a combination of the two. Twenty-one Boards have made it a condition of payment at the juvenile or learner's rate that the worker should have definite facilities for learning the trade ; in nearly all these cases he or she must be the holder of a learner s certificate issued by the Board.

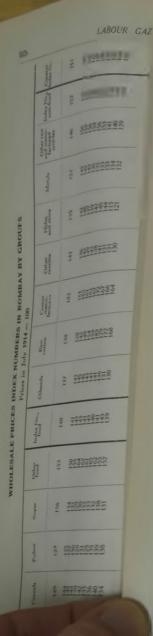
The number of learners certificated by the Boards again shows a large increase, from 30,117 in 1926 to 38,574 in 1927 and 45,517 in 1928. On the other hand, the number of indentured apprentices registered with the seven Trade Boards which provide special minimum rates for this class of workers shows a reduction, from 486 in 1927 to 423 in 1928.

Arrears, to the amount of £31,063, were claimed on behalf of 5937 workpeople, or approximately 5'9 per cent. of the workpeople whose wages were examined by the Ministry's inspecting staff.

INTERNATIONAL LABOUR

The Report gives an account of the proceedings at the eleventh session of the International Labour Conference, held at Geneva in May and June 1928, at which a draft Convention concerning minimum wage-fixing machinery, and a Recommendation concerning the application of such machinery, were adopted. The Conference also adopted two questionnaires, dealing respectively with the prevention of industrial accidents, and with the protection against accidents of workers engaged in loading and unloading ships. They also passed a number of resolutions, one requesting the Governing Body to consider the possibility of investigating working conditions (including wages, hours, hygiene, etc..) in the textile industries of the world; while others dealt with the official languages of the International Labour Organisation, freedom of association, calendar reform, and the effect of rationalisation and international industrial agreements upon conditions of labour.

Representatives of the British Government attended the four meetings of the Governing Body of the International Labour Office; and the Report contains a brief account of the proceedings at these meetings. (From "Ministry of Labour Gazette," London, June 1929.)



Labour Conditions in Russia

THE COST OF LIVING AND WAGES

The press of the Soviet Union has for some time past drawn attention to the continual increase in the cost of living.

It is pointed out that the index numbers of the cost of living, calculated on the basis of the minimum monthly budget of a worker, increased by 6'3 per cent, during the first half of the financial year 1928-29. The increase was 6'5 per cent, in Moscow and 7'4 per cent, in Leningrad. The highest increase, amounting to from 9 to 10 per cent, is shown in agricultural produce, while the prices of industrial products have risen by 2 per cent.

The General Council of Trade Unions has examined the question, and arrives at the conclusion that these figures do not give an exact indication of the position, since the consumers' co-operative societies are only increasing to a relatively slight extent the prices of the products of which the worker's minimum monthly budget is composed, while making much greater increases in other goods. According to *Trud*, the minimum monthly budget of a worker includes a very limited selection of goods. Moreover, the Moscow worker has long ago replaced most of these goods by objects of better quality. For instance, the budget includes kitchen utensils of cast iron, while the worker prefers aluminium; it includes the commonest quality of soap, and high boots, while the worker prefers shoes and a better quality, soap. Again, the budget only makes provision for coarse woollen stuffs, while the worker generally buys ready-made clothes.

In Moscow, the consumers' co-operative society between October 1928 and March 1929 increased the prices of shoes by from 10 to 30 per cent., those of kitchen utensils by from 7 to 14 per cent., those of clothing by 15 per cent., those of coffee by 150 per cent., and those of cheap preserves by 15 per cent. Here again there is no question of luxuries, but of products of current use consumed by the worker, although not recognised by the budget. The co-operative societies have also increased the prices of certain products such as salt and oil. On an average, the selling prices of the co-operative societies increased by 10 per cent. up to the middle of March. The worker must spend from 10 to 30 per cent. more than is indicated by the index numbers of the cost of living, based on the worker's budget, which no longer expresses the real situation.

The rise in prices, according to the General Council of Trade Unions, may be explained partly by the growing difficulties of provisioning urban centres, and partly by the desire of many co-operative societies to take the fullest possible advantage of the present economic situation. The General Council urges the workers' co-operative societies and the trade unions to devote special attention to the problem of the cost of living, since it is evident that the present state of things is having a serious effect upon the real value of wages.

MOVEMENT OF WAGES

1074

In State industry monthly and daily wages have fluctuated as follows

	Average monthly wage		Average daily wage	
Period	ln chervonetz roubles	ln prewar roubles	In chervonetz roubles	In prewar roubles
25-1926 (1 October to 30 September). 126-1927 (1 October to 30 September). 127-1928 (1 October to 30 September). 127-1928 (second quarter). 127-1928 (second quarter). 127-1928 (third quarter). 127-1928 (fourth quarter). 128-1929 (first quarter).	20 11	26.68 29.70 32.53 31.57 32.63 32.27 33.69 32.83	2:36 2:60 2:82 2:72 2:75 2:86 2:95 2:95	1 * 16 1 * 27 1 * 37 1 * 34 1 * 35 1 * 38 1 * 41

ABOUR GAZETTE

IULY, 1929

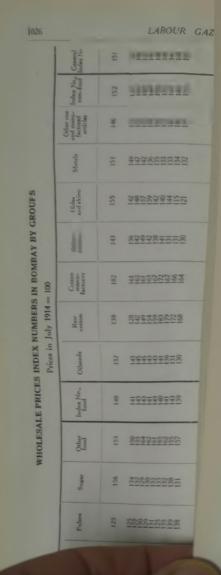
During 1928 the Department of Labour Statistics made certain changes in the composition and the method of calculation of the worker's monthly budget used as a basis for the estimation of the index numbers of the cost of living and for the calculation of the real value of wages. These changes were due to the reduction of the relative importance of private trade in the provisioning of the workers, in consequence of the gradual elimination of private traders brought about by the Government's policy. As prices were lower in the State shops and in the consumers' co-operative societies than in private trade, the new index numbers were slightly lowered. Thus the new index for the fourth quarter of 1927-1928 was only 202'1 as against the former index of 209. The monthly and daily wages estimated in pre-war roubles, according to the new index, would be respectively 34'87 roubles and 1'45 roubles for this period, as against 33'69 and 1'41 in the old index.

During the last quarter of the financial year 1927-1928 and the first two quarters of 1928-1929, the real value of monthly and daily wages fluctuated as follows according to the new index of the cost of living :--

	Monthly wage		Daily wage	
Period	In	In	In	ln
	chervonetz	prewar	chervonetz	prewar
	roubles	roubles	roubles	roubles
Fourth quarter of 1927-1928	70 · 41	34°84	2.95	1°45
First quarter of 1928-1929	70 · 27	34°14	2.95	1°43
Second quarter of 1928-1929	69 · 69	32°85	3.02	1°42

Thus there has been a progressive reduction of the real value of wages from the fourth quarter of 1927-1928, and this reduction amounts roughly to 6 per cent. for monthly wages and 2 per cent. for daily wages. The nominal value of monthly wages was also reduced during this period. On the other hand, the nominal value of the daily wage, after being stabilised, increased by 2.4 per cent. in the course of the second quarter of 1928-1929.





REVISION OF WAGE SCALES

1076

The trade union press is also paying great attention to the revision of wage scales and standards of production, which is considered to be threat to the real value of wages.

The Supreme Economic Council, the managing organ of State industry has found itself compelled to raise the standards of individual output and to reduce piece work rates and increase production according to the plans drawn up and so as to avoid exceeding the total sum allotted by the budget to the payment of wages. According to *Trud*, there exists a difference of opinion between the executive officials managing industry and the trade unions on the question of methods of application of the revised wage scales and standards of production. While the unions admit the necessity of an increase of individual output on the basis of the stabilised wages, and State industry is seeking economies by the reduction of wages while maintaining the present level of output, certain trusts have decided to carry out an automatic reduction of wages, without prejudice to further reduction by a rise in the standards of output.

This system, against which the unions have protested, consists in determining the total sum of savings to be made in the sphere of wages for a given group of undertakings. The next step is the distribution of the sums to be saved according to individual undertakings. The workers of the clothing trust of Moscow, for instance, find themselves threatened by this policy with a reduction of wages of from 30 to 35 per cent. In the chocolate factories and pastrycooks' establishments of Moscow the reduction would amount to 29 chervonetz roubles a month per worker, or more than 30 per cent. of present wages.

The economic and political danger to which such tactics on the part of the industrial bodies would give rise is pointed out by the trade unions, and attention is drawn to the growing number of labour disputes provoked by it. It is declared that a stubborn resistance must be opposed to all efforts to revise the totals of output and the piece work scales by means of an automatic reduction of wages. It is added that certain unions have unfortunately already signed supplementary collective agreements giving such powers to the management of industry.

The trade union press admits the necessity in many cases of raising the standards of output and even of reducing piece work rates, but only after a thorough study of the position of each undertaking, and only when improvements in the process of manufacture, such as mechanisation and rationalisation, justifying such measures, have been brought about. Hardly anything, it is said, has as yet been done in the sphere of rationalisation, and the study of the standards of individual output is still in an undeveloped condition.

In these conditions the General Council of Trade Unions categorically opposes any precipitate change in the standards of wage scales, and especially opposes the growing tendency of the managers of State industry to seek economies by reducing wages. (From "Industrial and Labour Information," Geneva, June 10, 1929.)

JULY. 1929 LABOUR GAZETTE

below :-

Workmen's Compensation Act, 1923 Proposed Amendment by Government of India

VIEWS OF ORGANIZATIONS CONSULTED In November 1928, the Government of India, in the Department of Industries and Labour, issued a circular letter to all Local Governments setting out the points on which Government are prepared to consider public opinion for an improvement of the Act in the light of the experience gained during its working for the last five years. The Government of Bombay in the General Department addre.sed certain officers and bodies in the matter, vide General Department, Government Resolution, No. 264, dated the 18th December 1928, and left it to the Labour Office, to consult any additional persons and bodies whom it might deem it necessary to address in this connection. In all 91 persons and bodies were consulted out of whom 57 replied. The Government of India letter together with the Recommendation of the Seventh International Labour Conference on Minimum Scales of 'Compensation' referred to in

LETTER FROM THE COVERNMENT OF INDIA, DEPARTMENT OF INDUSTRIES AND LABOUR, NO. L. 1125, DATED THE 30TH NOVEMBER 1928

paragraph 5 of the letter, and the views forwarded by the non-official

organisations consulted, classified under different heads, are reproduced

" I am directed to refer to letter No. F. 111-I-28-A., dated the 4th October 1928, from the Legislative Department forwarding a copy of a Bill further to amend the Workmen's Compensation Act, 1923, for certain purposes which was introduced during the last session of the Legislative Assembly and circulated for the purpose of eliciting opinions thereon. This Bill is confined to the amendment of those sections which are admittedly defective and to the introduction of changes which are likely to raise no important controversial points and which will be generally recognized as improvements. But now that some experience of the working of the Act is available, it is desirable to re-examine the principles underlying the present Act and its more important features. The Act was admittedly an experimental measure and many of its features owe their origin more to a desire to minimise the difficulties attendant on the introduction of an entirely new measure of this kind than to any belief in their permanent value.

"2. The scope of the Act.—In any revision of the Act the two most important questions which require consideration are the definition of the workmen to whom the Act applies and the scales of compensation payable. The present Act aimed at the inclusion only of persons employed in branches of industry which were both organized and hazardous, and in extending the Act to fresh classes the Government of India have endeavoured to follow this principle. The great majority of the workmen who satisfy these conditions already come under the operation of the Act and if these conditions are to be maintained, no large extension of the scope of the Act is possible. It is difficult, however, to justify the

JULY, 1929

IULY, 1929

exclusion of other classes of workmen on grounds of logic alone. The mere fact that an occupation cannot be described as hazardous is hardly sufficient justification for denying compensation to those who suffer from the rare accidents which occur and the fact that an industry is not organized in no way minimises the hardship which accidents involve on workmen or their dependants.

1078

LABOUR GAZE

'3. No great difficulty would be created by the inclusion within the Act of workmen engaged in branches of industry which are not particularly hazardous and which are organized, e.g., to workmen employed on plantations. But the extension of the Act to workers in unorganized industries raises more serious problems, for the employer in an unorganized industry is not as a rule in a position to pay the compensation which would be due in the event of a serious accident. Nor would he be likely in most cases to take advantage of such facilities for insurance as are available. It would seem, therefore, that unless some scheme of compulsory insurance can be introduced, it would be unwise to contemplate any large extension of the scope of the Act. The Government of India are provisionally of the view that the endeavour to introduce any scheme of compulsory insurance, at any rate in unorganized industries, would be attended by serious administrative difficulties. In particular, the expense of administering such a scheme outside the more important urban areas would probably be prohibitive. But they would be glad if the local Government would consider, in the light of the above observations, the desirability of bringing further classes of workers within the scope of the Act. In particular, they would welcome any specific suggestions for additions to Schedule II

"4. The scales of compensation.—The main principles of the existing scales of compensation are :--

(1) The payment of a lump sum equivalent to 2½ years' wages of the deceased workman in cases of death of adult workmen.

(2) The payment of lump sums equivalent to years' wages (or in the case of minors, 7 years' wages) in the case of complete permanent disablement with proportionately smaller sums for partial permanent disablement.

(3) The payment of allowances at half the wage rate for workmen temporarily disabled, with provisions for commutation. The most striking feature of the Indian Act in this respect is the preference shown for lump sums as against recurring payments and there is no doubt that in a country where industrial labour is drawn to a large extent from distant areas the payment of lump sums involves much less administrative difficulty than the payment of pensions. On the other hand, money received in the form of lump sums, particularly by ignorant workmen and their dependants, is apt to be expended in an improvident manner ; and the payment of pensions, if it could be smoothly effected, would result as a rule in the receipt of substantially greater benefit for an equivalent amount of expenditure. The Government of India would be glad to know to what extent (if any) it is desirable, in the opinion of the local Government, that recurring payments should be substituted for lump sum payments in granting compensation. LABOUR GAZETTE

"5. As regards the level of the scales, I am to invite attention to the Recommendation on the minimum scale of compensation laid down by the Seventh International Labour Conference; a copy of this Recommendation is enclosed.* It will be observed that the main principle underlying this Recommendation is that the scales of compensation should be so framed as to provide the equivalent of two-thirds of the amount which the workman would have earned had he not been killed or incapacitated. The adoption of these principles in the Indian Act would involve an enhancement of one-third in the rate of payment for temporary incapacity and would probably involve substantial enhancements of the amounts payable on account of death or permanent incapacity; and the Government of India desire to receive opinions regarding the desirability of altering the scales. They are provisionally inclined to the view that in respect of the more poorly paid workmen in particular an enhancement would be justified and that, whether the scales for workmen generally are modified or not, the minimum scales of compensation which result from the application of Schedule IV of the Act might suitably be raised.

6. The waiting period.—A further question which arises in connection with the scales of compensation concerns the date from which compensation is payable. Under the Act as it stands at present, no compensation is payable in respect of the first ten days of disablement and it has been suggested that this waiting period is too long and results in hardship. While the period is admittedly longer than that prescribed by the great majority of Acts in other countries, the Government of India feel some doubt as to the wisdom of making a general reduction. It should be borne in mind that every reduction involves a very large increase in the number of cases that can be brought under the Act. Experience in other countries in respect of accident frequency indicates that a reduction of the present period by only three days would involve an increase of about 25 per cent. in the number of possible cases. And even if the period were reduced to as low as four days, the amount of compensation for temporary disablement due to a workman who was disabled for a period of less than ten days would seldom exceed Rs. 2 or 3, and it would not ordinarily be worth his while to contest such a claim where an employer refused to pay.

"7. But the waiting period, in addition to excluding a large number of possible new claims for very short periods, operates to diminish the amount of compensation payable to workmen disabled for longer periods.

And it is possible to minimize this effect without opening the door to a large number of trivial claims by providing that, where the disablement has lasted more than ten days, the workmen should be entitled to receive compensation from an earlier date, e.g., from the fourth day of disablement. This method, which is known as 'dating back' has been adopted in a number of Acts in other countries and was at one time in force in England. The disadvantage attendant on it is that it provides in a number of cases a strong temptation to malinger. For the workman who returns to work, for example, on the tenth day is entitled to no compensation, whereas if his disablement lasts for one more day, he receives compensation for a

* Reproduced on page 1085.

LABOUR GAZI

LABOUR GAZETTE

JULY, 1929

IULY, 1929

week. In spite of this disadvantage, the possibility of introducing 'dating back 'provisions deserves consideration.

"8. The definition of ' dependants .- The provisions of the Act relating to dependants were designed mainly in order to avoid administrative difficulties and it was recognized at the time that they might be somewhat arbitrary in their operation. The present law is briefly as follows. The amount of compensation to be distributed is independent of the number of their dependants and of the degree of their dependence on the deceased workman. Provided that there is a single relative falling within the group specified in section 2 (1) (d) of the Act, the whole of the compensation has to be distributed and, so far as the employer is concerned, the question of whether any of the relatives was actually dependent or not is immaterial. The Commissioner has complete discretion regarding the distribution of the amount and in exercising this discretion, he is naturally guided by the extent to which the various claimants were dependent on the deceased, But as the Act at present stands, he may be compelled on occasion to grant the whole of the compensation to relatives who are in no way dependent, and he may find himself unable to give compensation to other relatives who were dependent but who do not come within the definition of "dependant "given in the Act. The Government of India have received suggestions that the list of dependants should be enlarged, but they are provisionally of opinion that this would be an unwise step so long as the present principles are maintained. For, while there are other relatives who are in some cases actually dependent on the deceased, e.g., widowed sisters and widowed daughters, every addition to the list of a relative who is not in the great majority of cases an actual dependant increases the risk of compensation going to those who have no just claim to it. And it would seem that if any amendment of these provisions is required, the amendment should be of a more radical character. Thus for example, it would be possible to enlarge considerably the list of relatives entitled to claim and to insist, at the same time, on some proof of dependence. It would also be possible to provide that the amount of compensation payable should vary with the number of the dependants and with the extent to which they were actually dependent on the deceased. Provisions of this nature would be more logical than those contained in the Act : but they would obviously be more difficult to administer than the existing law and the Government of India would be glad to know to what extent, in the opinion of the local Government, it is advisable to move in the directions suggested.

"9. Liability of contractors.—Sub-section (2) of section 12 of the Act provides that where a principal is liable to pay compensation under this section he is entitled to be indemnified by the contractor. The whole section, which follows the Britich Act, contains no special provisions relating to sub-contracts, which are not uncommon in Indian industry; and some amendments appear to be desirable. A recent decision of the Calcutta High Court has made it apparent that no indemnification can be obtained under the Act from a sub-contractor in respect of compensation awarded against the principal for injuries sustained by a sub-contractor's workman. In such cases, the principal can recover from the contractor, but neither of them can secure indemnification from the sub-contractor in the absence of an express contract providing for such indemnification. But it is open to the workman to secure compensation from the sub-contractor by whom he is directly employed. Thus the section, as it stands, has the undesirable effect of enabling a workman to decide in a particular case on which of the parties the ultimate liability should lie, and an amendment is accordingly required.

LABOUR GAZETTE

10. The most obvious amendment would be one permitting the liability to be passed on in every case to the person directly employing the workman, and such an amendment would be in accord with the general principle of the existing section. But it is at least questionable if this principle is entirely suited to Indian conditions. In many cases the contractors who are responsible for the employment of labour have little control over working conditions, and the main responsibility for such matters as the safety of the workmen rests not with the contractor, but with the principal. In a number of instances, and especially in the working of mines, the law definitely holds a particular party responsible for the safety of workmen and it is questionable if he should be at liberty to pass on the liability for compensation merely because he has not engaged the workmen directly. A possible alternative, therefore, would be so to amend the section as to provide that in any case where the contractor or sub-contractor is ordered to pay compensation, he shall be entitled to be indemnified by the principal. Such a provision would be subject to the exceptions contained in the present section 12 (4) of the Act which makes the section inapplicable in cases where the accident occurred elsewhere than on the premises of the principal. There would, of course, be nothing to prevent a principal from entering into a specific contract with a contractor or sub-contractor providing for his indemnification, independently of the Act, against claims for compensation.

"11. Returns.—While the majority of employers now send the prescribed returns punctually there is a substantial minority who fail to comply with the provisions of section 16 of the Act. And a suggestion has been made that a penal clause should be introduced in the Act making it possible to impose a small fine on employers who fail to submit returns within the time prescribed. At present employers who intentionally omit to furnish returns can be prosecuted under section 176 of the Indian Penal Code, but it has been urged that the difficulty of proving the element of intention renders this section insufficient for the purpose. The Government of India consider that the fact that a reminder or several reminders had been issued without result would in most cases suffice to establish intentional default, and they are doubtful if a special penal clause is necessary ; but they would be glad to have opinions on the question.

12. Section 16 requires the submission by employers of correct returns specifying the number of injuries in respect of which compensation has been paid by the employer during the previous year together with such particulars as to compensation as the Governor General in Council may direct. As the section stands, employers cannot be legally compelled to submit returns in respect of injuries for which no compensation has been paid and it has been suggested that the scope of the section might be enlarged so as to secure these returns and enable Government to judge of the extent to which injured persons succeed in getting compensation.

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1082

LABOUR GAZ

GROUPS

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IN BOMBAY

NUMBERS 1

INDEX

ETTE

IULY, 1929

This might be advantageous ; but it would not be an easy matter to define the accidents in respect of which returns were required. It should be remembered in this connection that claims for compensation can arise in respect of injuries sustained elsewhere than on the employers' premises. And to call for returns in respect of injuries 'arising out of and in the course of employment 'would be to compel the employer to choose between restricting the returns to the cases in which he has paid compensation (and this is what is required at present) and admitting that he was liable to pay compensation in a number of other cases.

13. Provisions relating to procedure in fatal accidents.-Finally, the Government of India desire to suggest some improvements in the procedure relating to fatal accidents, with particular reference to section 22 (1) of the Act. As the law stands at present, under sub-section (1) of section 22 a dependant who finds that no compensation has been deposited on behalf of a deceased workman must first approach the employer. This appears to be illogical as, in the case of fatal accidents, it is not possible for the parties to reach an agreement that will be final. The duty of deciding what compensation, if any, should be given to each dependant rests solely with the Commissioner and an agreement between any dependant and an employer is effective only in so far as it is an agreement on the employer's side to deposit compensation. The dependant can make no corresponding agreement to accept the compensation. As all cases of fatal accidents must come before the Commissioner and failure to deposit compensation is equivalent to a denial of the claim, the Government of India are inclined to the view that section 22 should be amended in such a manner as to enable a dependant who claims compensation to approach the Commissioner for the settlement of his claim without first applying to the employer. This change would not affect the right of the employer to a notice of the accident.

14. Section 22 of the Act effectively prevents the Commissioner from initiating proceedings on his own motion. It has been suggested that in a country like India where the class of people, from which workmen are drawn, is almost entirely illiterate, the Commissioner should be given powers to initiate proceedings to secure the payment of compensation in as stated in this form, is open to serious objections, the main one being that it would tend to remove the Commissioner from the position of a referee to that of a partisan and to weaken the confidence of employers in his migratory character and the general illiteracy of the workers in India and the absence of well organized trade unions furnish grounds for taking special measures for securing to the dependants of a deceased workman the compensation which is due to them under the Act. For example, a provision might be made under which an employer would be bound to give notice to the Commissioner within a prescribed period of all accidents to his workmen which have terminated fatally. Failure to give such notice would render the employer liable to a fine. The notice would include certain specified details and would also include a statement whether the employer proposed to deposit compensation with the Commissioner or

not; and if not, his reasons for not doing so. Where the employer did not propose to deposit compensation, the Commissioner might be authorized to convey to the dependants of the deceased employee an intimation that it was open to the latter to take such further action in the matter as they might desire to take under the Act. Alternatively, other officers, e.g., Inspectors of Factories and Mines, might be authorised to prefer complaints (and to secure that the proper notice was served on the employer) in cases where they believed that a workman had been killed in circumstances giving rise to a claim for compensation, and where no compensation had been deposited. The Government of India would be glad if these suggestions could be considered ; they will be ready to consider any other suggestions.

"15. In a number of cases Commissioners for Workmen's Compensation have been unable to award compensation payable under the Act owing to the fact that the dependants of a deceased workman could not be traced, and a suggestion has been made that employers should be obliged to register the names and addresses of the nearest relatives of each of their workmen as soon as the workman is taken into employment. The Government of India are inclined to view such a proposal favourably, but they consider that the procedure suggested could only be introduced effectively for certain limited classes of workmen, e.g., those employed in factories, mines and railways. In the case of a factory, for example, the employer has to keep a register of all the persons employed, and the names and addresses of the nearest relatives could be entered at the time when the entry of a workman's name is first made. These registers could be examined periodically by Factory Inspectors. On the other hand, the enforcement of a rule in the building trades, for example, would be scarcely possible. Another possible objection to this proposal is that in some areas workmen might be unwilling to give their wives' names and the wife, when living, is the most important dependant.

"16. Cases arise in which the amount of compensation deposited on account of a fatal accident is inadequate and the Commissioner is at present precluded from taking steps on his own initiative to secure that the full amount of compensation is paid. He must await an application from a dependant before taking any action in this respect. As the deposit of compensation is tantamount to an admission of liability, it would seem to be desirable that the Commissioner should be empowered to call upon the employer depositing compensation in any particular case to show cause why he should not deposit the additional amount sufficient to bring the compensation up to the prescribed sum.

"17. Section 8 (1) of the Act does not prescribe any particular period during which the payment must be made by the Commissioner, but it is doubtful whether he can, without statutory authority, withhold a payment for the periods which are sometimes necessary for the decision of an appeal by a High Court. It has, therefore, been suggested that section 8 (1) of the Act should be amended so as to empower the Commissioner to withhold payment in cases where an appeal has been filed against his decision. The High Court might similarly be empowered to order in any particular case that the distribution of compensation should be suspended pending their decision.

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JULY, 1929 In conclusion, I am to set out briefly the main question on which the Government of India desire to receive opinions. The are a

(1) To what fresh classes of employees, if any, should the A_{11} be extended ?

(2) Should any provisions be introduced for securing work against possible loss by reason of the inability of their employer in pay any compensation that may be due?

(3) To what extent, if any, should recurring payments be substituted for the lump sums at present payable under the Act?

(4) Should the scales of compensation be enhanced either for the more poorly paid workmen or generally?

(5) Should the waiting period be reduced either generally or in the case of those workmen who are disabled for more than ten days, and if so to what extent?

(6) Should the list of relatives entitled to claim compensation he enlarged ?

(7) Should proof of dependence be required in order to enable a relative to claim compensation?

(8) Should the compensation payable vary with the number of dependants and with the extent of their dependence on the deceased workmen?

(9) Should section 12 of the Act be amended-

(a) so as to place the ultimate liability for compensation on the person directly employing the workmen in every case, or

(b) so as to place the ultimate liability for compensation on the principal, or

(c) in any other manner?

(10) Should any penalty be provided in the Act for failure to comply with the provisions of section 16?

(11) Should employers be required to submit returns of accidents in respect of which compensation has not been paid, and if so, to what accidents should this provision apply?

(12) Should a dependant claiming compensation be relieved of the necessity of approaching the employer for the settlement of his claim?

(13) What steps, if any, should be taken to ensure that dependants who may have valid claims for compensation do not lose compensation through ignorance of their rights?

(14) Should employers be required to maintain a register of relatives of their workmen?

(15) Should Commissioners be empowered to call on employers depositing inadequate compensation for fatal accidents to make a further

(16) Should provision be made for the suspension of distribution by the Commissioner pending the disposal of an appeal against his decision ?

Other amendments of the Act may suggest themselves to local Governments or those consulted by them, and the Government of India will also be glad to receive any suggestions relating to points which are not discussed in this letter. I am to request that, after consultation with

letter not later than 1st July 1929."

The General Conference recommends that each Member of the Inter-national Labour Organisation should take the following principles and rules into consideration :--1. Where incapacity for work results from the injury, the national laws or regulations should provide for the payment of compensation at rates not lower than those hereinafter indicated -

the injury.

for purposes of compensation.

the injury.

payable under the foregoing paragraphs.

following :--

(1) Deceased's husband or wife; earning;

their maintenance :

(4) Deceased's grand-children and brothers and sisters, if below eighteen years of age, or above that age if, by reason of physical or mental infirmity, they are incapable of earning, and if they are orphans, or if their parents, though still living, are incapable of providing for them. Where compensation is paid by means of periodical payments, the maximum total of the yearly sum payable to all the dependants shoul not be less than two-thirds of the deceased's annual earnings.

LABOUR GAZETTE

representative organizations of employers and employees and others who may be interested in the operation of the Act, a reply may be sent to this

Recommendations of the Seventh International Labour Conference on Minimum Scale of Compensation

(1) In the case of permanent total incapacity, a periodical payment equivalent to two-thirds of the workman's annual earnings.

(2) In case of permanent partial incapacity, a proportion of the periodical payment due in the event of permanent total incapacity calculated in reference to the reduction of earning power caused by

(3) In case of temporary total incapacity, a daily or weekly payment equivalent to two-thirds of the workman's basic earnings as calculated

(4) In case of temporary partial incapacity, a proportion of the daily or weekly payment payable in the case of temporary total incapacity calculated in reference to the reduction of earning power caused by

Where compensation is paid in a lump sum, the sum should not be less than the capitalised value of the periodical payment which would be

II. Where the inquiry is such that the workman requires the constant help of another person, additional compensation should be paid to the workman, which should not be less than half the amount payable in the case of permanent total incapacity.

III. Where death results from the injury, those entitled to be regarded as dependants for purposes of compensation should include at least the

(2) Deceased's children under eighteen years of age, or above that age if, by reason of physical or mental infirmity, they are incapable of

(3) Deceased's ascendants (parents or grand-parents) provided that they are without means of subsistence and were dependent on the deceased, or the deceased was under an obligation to contribute towards

LABOUR GAZETTE JULY,

Where compensation is paid in a lump sum, the maximum sum payable to all the dependants should not be less than the capitalised value of periodical payments equivalent to two-thirds of the deceased's annual earnings.

IV. The vocational re-education of injured workmen should be provided by such means as the national laws or regulations deem most suitable.

Governments should encourage institutions which undertake such re-education.

Classified Views of the Bodies and Persons Consulted on the Above Letter

Question I-To what Fresh Classes of Employees, if any, should the Act be extended ?

EMPLOYERS' INTERESTS

1086

The Chamber of Commerce, Bombay

The existing Act appears sufficiently comprehensive in regard to the industries in this Presidency and its further extension to unorganised industries is not recommended at present.

The Bombay Engineering Employers' Federation, Bombay Agree with the views expressed above.

The Karachi Chamber of Commerce, Karachi

The Act should be extended to any unorganised industry not at present included. The exclusion of workmen engaged in the construction of buildings which are not more than one storey above ground level might with advantage be removed.

The Millowners' Association, Bombay

The extension of the scope of the Act to other industries will be beneficial. The mere fact that the application of the law to certain industries will be difficult, or that the occupation in such industries is not particularly hazardous, does not afford sufficient justification for the exclusion of a large number of operatives employed in such industries from the benefits conferred under the Act. It is suggested that plantations should be included in the scope of the Act and the restrictions at present imposed as regards the grant of compensation to workmen employed in the construction, repair or demolition of buildings and bridges should also be removed.

The Ahmedabad Millowners' Association, Ahmedabad

Workmen employed on plantations should be included within the scope of the Act owing to this industry (which is not particularly hazardous) being on an organised basis. The extension of the Act to workers in unorganised industries is obviously impossible in view of the impractical nature of its application in a country like India and the complexities that would arise in administration. IULY, 1929

The Indian Merchants' Chamber, Bombay

1087

Small industries, *i.e.*, industries not coming under the Factories and Mines Acts, should be excluded from the operation of the Act. Those industries where the nature of the business of an employer is of a nomadic character should also be excluded. The same exclusion should also apply to industries where the employment of labour varies with the locality. Workmen engaged in such works as Dams and Tunnels should come under the Act.

The Karachi Indian Merchants Association, Karachi

The extension of the Act to fresh classes of employees should be done with great care with a view to doing justice to workmen on the one hand and securing simplicity and efficiency of administration of the Act on the

The Buyers and Shippers Chamber, Karachi

The scope of the Act should be enlarged so as to include all organised industries irrespective of their being hazardous or not and all unorganised industries in the important urban areas. In other words, only the unorganised industries in rural areas should be exempted from the scope of the Act at least for the present.

The Maharashtra Chamber of Commerce, Bombay

Small unorganized industries not coming under the Factory Act or the Mining Act should be excluded. It should really apply to those workmen who are exposed to risk. Industries wherein the nature of the business of an employer is of an unsettled and travelling character should also be excluded. Workers engaged in works such as dams and tunnels should be included.

The Chamber of Commerce, Aden

There is no objection to the proposals made by Government.

LARGE LABOUR EMPLOYING ORGANISATIONS

The Agent, B.B. & C.I. Railway, Bombay

The exception of the two classes of railway employees, viz., (1) purely office staff, and (2) such of the staff who come under the Factories Act when they draw more than Rs. 300 per mensem, is based on certain obvious principles which presumably it is not the intention of Government to modify. There is therefore no necessity for extending the scope of the Act so far as railways are concerned.

The Municipal Commissioner, Bombay Municipality, Bombay The benefits of the Act may be extended to employees in large industries which are well organised even though they may be non-hazardous.

The Chairman, Bombay Port Trust, Bombay

As regards Ports it is considered that the scope of the Act should be extended so as to make it applicable to such of the following classes as are not already included, subject to the prescribed limit of pay-

(a) all Port employees working within Dock areas, including Dry Docks :

LABOUR GAZETTE

(b) persons employed on dredgers, tugs, barges, launches or any other vessels owned or operated by a Port Authority;

(c) persons engaged in submarine diving operations in connection with the service of a Port Authority ;

(d) persons employed in the service of any Electrical Supply or Distribution Company or attending upon any machinery connected therewith.

The Bombay Improvement Trust, Bombay

The Act should be extended to persons engaged on the construction of dams, quarrying and excavation requiring blasting operations, excavation on slopes of hills, and laying and maintaining underground electric cables.

The President, Ahmedabad Municipality, Ahmedabad

The idea underlying 'Compensation' ought to be that the employer has to make amends to injured workmen or to the heirs of deceased workmen for the supposed non-observance of due care and safeguard. In cases where the nature of the work itself is innocent, the occurrence of an unforeseen calamity or accident, absolutely foreign to the industry, ought not to entail a liability on the employer to pay compensation.

The President, Karachi Municipality, Karachi

This should be enlarged to include as many occupations as possible besides "organized and hazardous industries" as it is unfair to deny the benefits of the Act to workmen who fall under the first category. It is certainly unfair to deny the benefits of the Act to a workman engaged in an industry which may not be particularly hazardous but in which accidents occur though rarely. With regard to "unorganized industries" something should be done to assist the workmen. In fact it is the workmen belonging to this type of industries who are exposed to the greatest risks and receive the least protection.

The Chairman, Karachi Port Trust, Karachi

The Port Trust pays compensation to all employees irrespective of whether they come within the scope of the Act or not, but it seems desirable that in amending the Act the clause should be amended to include all workmen who are engaged in the various operations connected with the landing or shipping of goods from steamers in any place whether mechanical power, etc., is used or not.

The Chairman, Aden Port Trust, Ader

It is very difficult to suggest any fresh classes of employees to whom the Act should be extended. From the point of view of a Port Authority its present scope would appear adequate.

The Tata Hydro-Electric Company, Bombay

Certain important classes of workmen are excluded from the Act; as, for instance, all men working on a dam where many accidents occur. Clause vi (b) of Schedule II to the Act refers to a building which is not less than 20 feet in height measured from the ground to the apex of the roof, and contemplates a building and not a dam. It is suggested, therefore, that a clause should be added that where a project is undertaken which comprises large construction works, the whole project should come within the purview of the Act.

The Bombay Electric Supply & Tramways Co., Ltd.

There is no objection to the Act being extended to any fresh classes of employees. In Clause 7 of Schedule 2 of the Act, workmen employed in "laying, repairing and maintaining underground electric cables " should be included.

Messrs. Cowasjee & Sons, Karachi

The Act should be extended to all classes of workers who use any implements or where the work entails any risk to life and or limbs, howsoever remote except domestic servants.

WORKERS' INTERESTS

The G.I.P. Railway Staff Union (including the V. T. Commercial Section Staff, the Wadi Bunder Staff, the Mechanical Department Office Staff and the Administrative Office Staff Unions)

The benefit of compensation for accidents should be extended to all classes of workers including clerks and others on the lines of the Law of England and other countries. A workman whether he is employed in an organised industry or not and whether his work is hazardous or otherwise, should in fairness, be entitled to get compensation for any injury resulting from an accident arising in the course of and out of his employment. It therefore stands to reason that every workman, irrespective of the nature of the industry in which he is employed and the nature of his work should be given the benefit of such legislation.

Should Government not be inclined to go so far and make the compensation Act universal in application, an alternative suggestion is that the Act should be extended to all classes of organised industries whether the nature of work is hazardous or not. If this is done, workmen in many industries which are quite well organised such as tea, coffee, rubber, indigo and other plantations would be included within the Act and will be eligible for compensation.

Workmen employed in the following classes of industries and workers who are both organised and undertake work of an hazardous nature have been omitted and require to be included in the scope of the Act :--

1. Undertakings or parts of undertakings for the production or manipulation of explosive, inflammable, poisonous or unhealthy materials.

2. All undertakings for loading or unloading.

Construction, repair and maintenance of Public Works Department, Railways, Ports, Roads, Canals, Embankments, Dykes, Harbours, Aqueducts, Drains, Bridges, Tunnels and similar works.

4. All undertakings for transport on land, sea, river, lakes and navigation canals.

5. All factories and workshops using power irrespective of the number of men employed.

LABOUR GAZETTE

1090

LABOUR GAZETTE

6. Undertakings for the erection, maintenance, demolition of

8. Undertakings for the production and distribution of Gas and

electric energy, telephone undertakings and works necessary for the

placing, repair and removal of pipes and other conduits for gas, electricity

10. Undertakings for cutting or trimming of trees in forests and the

transport of the same to the ordinary places of deposit or the banks of

11. Transportation services inclusive of Tramways, Steam Road

12. Seamen employed on board all kinds of vessels except sailing

13. Toddy drawers and fruit gatherers from trees for the purpose of

Workers employed in the manufacture of country gas produce

17. Factory workers concerned both under clauses A and B of

19. Postal runners, mailguards, overseers, village postmen and

As regards scamen, the definition of "Registered ship" in clause "j" of sub-section (1) of section 2 of the Workmen's Compensation Act of

1923, is unnecessarily restrictive. This restriction and another with

The Bombay Port Trust Railwaymen's Union

All classes of employees except those in private domestic service, employees in hotels, steamers, tea shops, restaurants and similar places of employment doing work of a domestic character should be included.

The All-India and Burmah Covenanted Non-Gazetted Railway Services Association, Bombay

The Bombay Mill Workers' Union

The Act may be extended so as to include workmen in Municipal employ, or under the employ of any Corporation, or Industrial Institutes, whether

joint-stock or privately owned, or constructional works of any kind which

employ not less than 100 workmen, though their work may be of a non-

hazardous nature. The workmen of Municipalities, Port Trusta,

Improvement Trusts and their contractors and sub-contractors might

Agree with the views expressed by the Government of India.

classes of buildings and for the loading, transport and unloading of

materials for such erection, maintenance or demolition,

7. Works necessary for preventing land slips.

rivers, or ports in the neighbourhood, or roads.

sub-clause 3 of Section 2 of Factory Act.

18. Workers employed in Dockyards.

others whose duties require constant travelling.

regard to tonnage of vessels should be removed.

also be included within the scope of the Act.

14. Workers employed in ware-houses and godowns.

and water, or of lightning conductors.

9. Lime, tiles and brick kilns.

vessels of less than 100 tonnage.

20. Workers in salt works.

Rollers and Motor buses.

trade or business.

and fire works. 16. Well sinkers. 1906

I he Indian Seamen's Union, Bombay

they are employed in branches of industry which are organized or not and which are hazardous or otherwise. The primary object of a Workmen's Compensation Act should be to secure compensation to workmen who meet with accidents in the course of their employment. The hezardown character of an employment may make out a case for providing certain safeguards to minimise accidents both in the interests of workmen and employers; but to consider it to be the sine qua non of a claim for compensation would be to draw invidious distinctions between different kinds of employment. What is sought to be compensated is injuries to workmen and not the hazardous nature of employment. The utility of an employment to society is certainly independent of any hazardous nature attached to it and it would not be just to award unequal treatment to different kinds of workmen. Similarly, whether the industry is organised or not, an accident is nonetheless an accident and the case of a person or not, an accident is nonencies an accident and the development in an unorganised industry should not be dismissed as one of misfortune merely because there are difficulties in the way of administration of the Act in case it is made applicable to unorganised industries. It is absolutely necessary and essential that some provisions on the lines of the Employers' Liability Act which were inserted in the original draft of the Workmen's Compensation Act by the Government of India should now find place in the proposed amendment of the Workmen's Compensation Act.

The G.I.P. Railwaymen's Union, Bombay

As this Act is applicable to all the employees of the G.I.P. Railway no amendment is necessary in respect of fresh classes of employees to which it need be made applicable.

The Textile Labour Association, Ahmedabad

According to the provisions of the present Act, persons employed in doing the work of digging, shifting materials from one place to another, or doing other odd jobs in the factory compound are debarred from claiming compensation if they meet with accident in the course of employment as this sort of job is not considered incidental to the manufacturing process. The purpose of the Act does not seem to exclude this class of workmen but the interpretation of the above-mentioned provision in the Act excludes them from claiming any compensation. An amendment or the proper wording of the provision is necessary so that all workmen on the musterroll of the factory drawing less than Rs. 300 per month are included in the Act.

MISCELLANEOUS

The Bombay Accident Insurance Association, Bombay

Bearing in mind the aim of the present Act to include only those persons employed in industries which are both organised and hazardous, no large extension of the scope of the Act is admittedly possible. It is certainly neither practical nor desirable to extend the Act to cover all classes of

56

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Little difficulty would, however, be experienced in extending Schedule II of the Act to cover the following classes of workmen :---

(a) Workmen employed by Public Bodies such as Corporations and Municipalities, or their Contractors, in road repairing work and Scavenging.

(b) Workmen employed in earthworks and excavations exceeding 20 feet below the level of the surrounding surface as opposed to excavations for the purpose of searching for or obtaining minerals. This would bring within the purview of the Act such work as the construction of docks and or harbours.

(c) Members of crews of Inland Steam Vessels, as defined in Section 2 of the Inland Steam Vessels Act, of registered tonnage of less than 100 tons.

(d) Durwans, peons, bearers and messengers in the employ of the Government of India, Local Governments, Municipalities. Local Bodies and Registered Companies when employed within the limits of a Municipality or Corporation.

(e) Workmen employed in laying down, taking up. repairing or maintaining any underground telegraph or telephone line or electric cable.

At present Indian seamen employed on ships not registered under any Act in India are not, strictly speaking, covered under the Act but most Shipping Companies operating in India have by a special agreement agreed to pay compensation to such seamen under the terms of the Act, which agreement is entered on the Articles of the Crew. The Shipping Companies have honoured the terms of the agreement and paid compensation to Indian seamen injured on their ships but it is within the rights of these Companies to withhold payment of compensation in certain cases, especially in the case of death. In fact, the agreement does not apply to the dependants of Indian seamen at all as they are not parties to it. This guestion involves certain international difficulties but it nevertheless deserves the attention of the Government of India as it is necessary to see if some steps can be taken to mitigate the existing hardship to Indian seamen and their dependants.

The Millowners' Mutual Insurance Association Ltd., Bombay

The extension of the scope of the Act to other industries will certainly be beneficial. It is recommended that the present restrictions as regards compensation to workmen employed in the construction, repair or demolition of a building or a bridge should be removed.

The Bombay Claims and General Agency, Bombay

It is necessary that at least all the organised industries whether hazardous or not should be covered by the Act. There are instances to show that in the following cases the claimants have failed to get compensation because JULY, 1929

the Act was not applicable although the industries concerned were both organised and hazardous.

(a) Workmen employed in factories where less than 20 persons have been employed, *i.e.*, coming under sub-clause (b) of clause 3 of Section 2 of the Indian Factories Act, 1911.

(b) Persons who are employed on Crushers which are being worked either on roads or in quarries either by electrical power or some other mechanical power by Municipalities, Public Works Department or bodies like the Port Trust, Improvement Trusts and similar employers. The risk run by such persons is no less than that run by those who are employed in factories which are covered by the Indian Factories Act.

(c) Workmen employed in Commercial godowns and sheds for the purpose of either arranging or storing goods or in transportation services especially in connection with heavy articles like motors, tramways or railway lines, buses, etc. and similar articles.

(d) Workmen employed in docks for loading or unloading waggons or doing such other things in connection with that. Under the present Act, unless the process of loading or unloading has direct connection with a particular ship, it is not covered, but whether the process of loading or unloading a waggon has direct connection with a particular ship or not, the risk is the same. For instance, if a cooly is engaged to unload a waggon and to take goods directly to the crane to be loaded in a ship is injured, he is covered in that process ; but if the goods are not directly to be taken to the crane but to a shed, then in that case it is contended that he is not covered. It is necessary that all dock hamals in general whether employed in sheds, godowns, on waggons, or on ships, should be covered, especially as the necessity of any water, electrical and or mechanical power being there is removed.

(e) Workmen employed in the construction, repair or demolition of all buildings without any limitation as to their heights etc.; if not, at least all commercial buildings.

 (f) Workmen employed in the construction, repair, or upkeep or demolition of any underground pipes either of water, gas, electricity or otherwise, or any excavation, pipes, drains, gutters etc.
 (g) Workmen employed in the Health Department of a Municipality

(g) Workmen employed in the Health Department of a Municipality as scavengers etc., or employed in the construction, or repair, or metalling of roads.

(h) Workmen employed in the construction, repair, etc., of any irrigation works, like canals, dams, etc., and other works like the Bombay Development Department scheme or the Sukkur Barrage, etc.

(i) Workmen employed as seamen excluded from the scope of the present definition. "We have had very sad experience about the people employed on coast-line steamers belonging to the Bombay Steam Navigation Co., Ltd., and the Scindia Steam Navigation Co., Ltd. It is to be regretted that in the disaster of the s.s. "Jayanti" and "Tukaram" the dependants of the deceased seamen had no legal remedy. They could not recover compensation under the Indian Act, because the ships were not registered under any of the Acts mentioned in the definition of a registered ship. They could not get it under the English Act

1094

LABOUR GAZI

IULY, 1929

would far outweigh the small advantages that are calculated to be derived therefrom.

LABOUR GAZETTE

The Indian Merchants Chamber, Bonbay

The Commissioner's award is practically accorded the status of a decree of a court which can be executed against the assets of a defaulter and no further measures are therefore necessary. The Committee of the Chamber do not think it advisable to introduce a system of compulsory insurance.

The Karachi Indian Merchants' Association, Karachi

Compulsory insurance of the workmen is a very good proposal but it is one in which the State ought to take the initiative for its own employees. That would give experience and then the scheme could be extended among

the following reasons :--

an additional cost to industry and no additional costs can be borne by any industry owing to keen outside competition.

present Act.

at the present stage of industrial development in this country and hence

There is no objection to the proposals made by Government. LARGE LABOUR EMPLOYING ORGANISATIONS

The Agent, B.B. & C.I. Railway, Bombay Provision should be introduced if experience has shown it as necessary.

the Act is not likely to present any insuperable administrative difficulty so long as the Act is confined to industries which are large and are well

It seems reasonable that a workman should be secured against inability of the employer to pay any compensation, but it would be very difficult to legislate for, and would possibly result in, making Employers' Liability

because neither Company had its office in the United Kingdom of Great Britain and Ireland. Moreover it was too difficult for them to go there and institute claims. As the tonnage was below 300 tons, they were not entitled to the benefit of even the additional stipulation in the articles of agreement that are required to be signed under the Indian Merchants Shipping Act. The result was that although about 150 or more seamen lost their lives, their dependants could not legally recover even a single farthing towards compensation. It is understood that the employers made some ex gratia navments. It is therefore quite essential that Shipping Act should be amended so as to include all such seamen. It may be stated here that the number of persons affected may come to several thousands in the whole of India."

The Act should be made as comprehensive as possible, covering all manual labour.

Question II-Should any Provision be Introduced for securing Workmen against possible loss by reason of the Inability of their Employer to pay any Compensation that may be due?

EMPLOYERS' INTERESTS

The only provision for securing workmen against possible loss is some form of compulsory insurance but in the present circumstances it is not possible to suggest any scheme of compulsory insurance which would be equitable alike to employers and employees.

The Bombay Engineering Employers' Federation, Bombay

Agree with the views expressed above.

The Karachi Chamber of Commerce, Karachi

Employers should be liable to be sued in a civil court for default in paving compensation.

of compensation, and where claims have either been proved or ordered to be paid by the authorities concerned, they have been settled with due promptness. The necessity of introducing a scheme of compulsory

The Ahmedabad Millowners' Association, Ahmedabad

Any scheme of compulsory insurance is beset with difficulty, and the expenses and organisation for efficient administration of such a scheme

(a) That it would tend to drain away Indian money outside of India as no legislation exists that premia paid by Indian subjects should be with Indian owned and Indian managed concerns. (b) That as the rate of premium asked for would be high it would mean

wherever same was due. The labourers have been vigilant enough to claim the same either direct or through some society. In fact the demand for compensation has been, at times, more than that allowed by the

The introduction of compulsory insurance seems to be premature

The Bombay Improvement Trust, Bombay

No provision need be introduced for securing workmen against possible loss by reason of the inability of their employers to pay any compensation that may be due because this is a risk consequent of all employment.

The President, Karachi Municipality, Karachi

Payment of compensation by recurring monthly instalments is desirable and should be encouraged. Payments can be made through the agency of Registered Co-operative Societies or Compulsory Insurance Departments of Government and a small percentage could be charged for administering the work. It should however be insisted that the employer should pay the whole amount in one lump sum to avoid the consequences of the risk of the failure of a private employer.

The Chairman, Bombay Port Trust, Bombay No such provisions are necessary so far as Port Authorities are concerned,

The Chairman, Aden Port Trust, Aden

The introduction of a scheme of compulsory insurance appears to be the only means of securing workmen against possible loss by reason of the inability of their employer to pay any compensation which may be due.

The Tata Hydro-Electric Company, Bombay

The only provision that could be made for securing workmen against inability of an employer to pay would be a system of compulsory insurance which can only be applied to bodies of importance with proper organisation.

The Bombay Electric Supply & Tramways Co., Ltd. No fresh provisions need be introduced.

Messrs. Cowasjee & Sons, Karachi

To safeguard the workmen against remote cases where an employer will not be able to compensate the workmen, would entail an unnecessary burden on all employers, the majority of whom are in a position to compensate the workmen. In the common interest of the country the expedient of compulsory insurance should be avoided.

WORKERS' INTERESTS

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The G.I.P. Railway Staff Union (including the V.T. Commercial Section Staff, the Wadi Bunder Staff, the Mechanical Department Office Staff and the Administrative Office Staff Unions)

The effective provision for securing workmen against possible loss by reason of the inability of an employer to pay compensation that may be due would be a system of compulsory insurance by the employer. The advantages of such compulsory insurance will outweigh the hardships that may be caused to the employers.

The Bombay Port Trust Railwaymen's Union

An employer with insufficient financial resources must arrange for payment of any compensation by a reputable insurance company doing business in India, and failure to do so should be made a penal offence. LABOUR GAZETTE

The All-India and Burmah Covenanted Non-Gazetted Railway Services Association, Bombay

Agree with the views expressed by the Government of India.

The Indian Seamen's Union, Bombay

If it be that the employer is not in a position to pay compensation it would be necessary to devise a scheme of national insurance. It would be practicable to make employers in such industries contribute to the Fund and it would not be difficult to collect the contributions if the work is undertaken by Income-Tax Officers.

The Textile Labour Association, Ahmedabad

No difficulty has been found in securing compensation from the employer owing to his inability to pay, but in view of the fact that such a contingency might arise in cases where the concern goes into liquidation or changes hands, it is prudent to provide that the claim for compensation is the first charge on the assets of the concern or the private employer in the former case, and in the latter case the successor should be held liable to pay the compensation to the workmen whether the contract with the former employer was explicit or not on this point.

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The Bombay Accident Insurance Association, Bombay

It is not necessary to introduce any provisions for securing workmen against possible loss by reason of the inability of their employers to pay any compensation that may be due. Not a single case of failure on the part of a workman to obtain compensation by reason of the inability of his employer to pay has occurred to the knowledge of the association even among uninsured employers, and workmen are already sufficiently protected by the provisions of section 14 of the present Act in the case of insured employers.

The Millowners' Mutual Insurance Association, Ltd., Bombay

No change in the present Act seems at present to be necessary. This question should be considered when further experience is gained.

The Bombay European Textile Association

The question presents difficulties which can only be solved by some form of State Insurance.

Question III—To what extent, if any, should Recurring Payments be subsitituted for the lump sums at present payable under the Act?

EMPLOYERS' INTERESTS

The Chamber of Commerce, Bombay

From the employers' point of view, lump sum payments are preferable to recurring payments but the amount of compensation should be payable to the Commissioner who should have discretionary powers to issue it in instalments.

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The Karachi Chamber of Commerce, Karachi The lump sum is preferable and there seems to be no need for alteration

Agree with the views expressed above.

The Millowners' Association, Bombau

LABOUR GAZETTE

The Bombay Engineering Employers' Federation, Bombay

Lump sum payments, particularly to poor workmen or their dependants, are apt to be expended in an improvident manner, and to overcome this difficulty, it is suggested that in all cases of lump sum payments, the full amount should be deposited with the Commissioner who should be given the necessary discretionary powers to decide whether recurring payments should be ordered, and if so, by what instalments. Under this arrangement, the Commissioner would be the sole judge to decide in what proportion the amount deposited with him should be split up so as to cover the extended period during which the workman should be in receipt of monetary help.

The Ahmedabad Millowners' Association, Ahmedabad

In granting compensation the Commissioner should be empowered to substitute for lump sums recurring payments if he thinks that ignorant workmen and their dependants are likely to spend the amount in an improvident manner.

The Indian Merchants' Chamber, Bombay

It should be left to the injured party to say whether he prefers a lump amount or recurring payments.

The Karachi Indian Merchants' Association, Karachi

The payment of monthly instalments is preferable to payment in a lump sum. This should, however, be done through insurance or co-operative societies or a Compulsory Insurance Department of Government to whom the employer might pay in lump sum to avoid risk of failure of payment.

The Buyers and Shippers Chamber, Karachi

In case of accidents resulting in permanent disablement or death the lump sum should, in the first instance, be paid by the employer to the Commissioner who should arrange to invest the same in gilt edged securities and to pay out as required in each case so that in the case of minors or the aged they may not be left without resources owing to the improvidence or cupidity of relatives or guardians.

The Chamber of Commerce, Aden

There is no objection to the proposals made by Government.

LARGE LABOUR EMPLOYING ORGANISATIONS

The Agent, B.B. &. C.I. Railway, Bombay

Apart from the fact that employees concerned or their dependants would presumably prefer lump sum payments, employers generally prefer this procedure equally well as the institution of a system of pensions IULY, 1929

payable over a long period would considerably add to their work and might cause administrative difficulties. Moreover, the recurring trouble and expenses the payees would have to incur for receiving payment at appointed centres at long distances from their homes would be looked upon as a hardship. Further that a pension will stop with the death of the payee is likely to lay open the scheme in the minds of workmen to the suspicion that it is intended to deprive them of the full benefit of compensation that would otherwise have been payable to them in a lump sum. It is desirable therefore, that no change should be made in the present procedure in this respect.

The Municipal Commissioner, Bombay Municipality

Recurring payments are desirable in the case of stationary labour, while lump sum payments may continue to be made in the case of migratory labour.

The Chairman, Bombay Port Trust, Bombay

From the employer's point of view, as far as organised industries are concerned, lump sum payments are decidedly preferable to any general system of monthly disbursements which would involve heavy clerical work and resulting expense to the employer. From the employees standpoint it is considered that on the whole the lump sum payment is is also preferable for the following reasons—

(a) in many industrial centres, especially ports, the bulk of the working population is not indigenous and periodical visits from their villages in order to collect payments or, alternatively, the uncertainty of accurate delivery of remittances through the post to out of the way addresses offer grave objections;

(b) in the case of permanent disablement a lump sum payment enables the recipient to set up a shop or purchase land or otherwise invest his capital in such a way as to support himself. A hopelessly improvident person or one who is in the hands of unscrupulous relatives will derive little or no benefit from his compensation in whatever form it is paid to him. It is, however, considered that some reasonable discretion should be given to the Commissioners as regards the form of payment.

The Bombay Improvement Trust, Bombay

As labour is often recruited from a distance, there would be great difficulty in making recurring payments.

The President, Ahmedabad Municipality, Ahmedabad

It is true that large amounts of money in the hands of a workman are likely to be squandered away on worthless objects and the purpose of the Act would be defeated. If Government could arrange that the amounts of compensation, especially in cases of death or permanent disablement, could be deposited in a bank, specially opened for the purpose and special rates of interest allowed thereon regularly, the person entitled to compensation could be assured of a steady income. It will be possible to keep a record of the addresses of such persons from time to time and remittances to them could be made every month through local officials to ensure payment to the correct persons.

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The President, Karachi Municipality, Karachi

It may be that compulsory Insurance of workmen is attended with administration difficulties but a beginning should certainly be made in in this direction.

The Chairman, Karachi Port Trust, Karachi

While recurring payments are desirable in as much as they would be a check on improvidence, they would entail a large and unnecessary volume of work on big employers of labour. It might, however, be found possible for employers to pay a lump sum and this sum to be paid out through District Officers in instalments.

The Chairman, Aden Port Trust, Aden

Undoubtedly, in the case of certain types of workmen, it would be to their ultimate advantage to substitute recurring payments for the lump sums at present payable under the Act. By the term "Recurring payments" is meant "payment in instalments" not a form of pension, and the most suitable arrangement would appear to be to give the Commissioner discretion, under the Act, to order the payment of compensation by instalments in individual cases where there is reason to believe that the person to whom compensation is due would waste the money if paid a lump sum.

The Tata Hydro-Electric Company, Bombay

In a country as large as India where workmen on a large scale are drawn from distant parts, the making of recurring payments has certain administrative defects inasmuch as a certificate that the injured party is alive has to be produced from some Government official where he resides and he has to be identified on each occasion that a payment is made, which certificate and identification may probably cost the party in a distant village something on each occasion. It would seem that in the case of death, lump sum payment is undoubtedly the only thing to be done in this country. For, in the case of periodic payments till the children come of age or till a widow re-marries, frauds can easily be practised where the employer has to deal with parties hundreds of miles away.

The Bombay Electric Supply and Tramways Co. Ltd.

The substitution of payment of pensions in place of lump sums would involve great administrative difficulty in cases where workmen are drawn from different parts of India. Experience shows that the present system has worked satisfactorily and there is no reason why changes should be made. In any event the employer should be relieved of his liability as soon as he has paid the appropriate lump sum to the Commissioner.

The Bombay Telephone Company Limited, Bombay

The payment of pensions instead of lump sums although in theory undeniably desirable, would in practice be extremely difficult to carry out smoothly and satisfactorily, in particular because many ex-employees would be in comparatively isolated places and far away from the town in which they were employed.

LABOUR GAZETTE

Messrs. Cowasiee Sons. Karachi

The employers should be made to pay a lump sum to the Commissioner who should invest the same in Government securities only and pay to the dependants such sums from month to month as each case demands. This procedure would safeguard a minor or an aged dependant against the abuses of an improvident guardian or kinsman.

WORKERS' INTERESTS

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The G.I.P. Railway Staff Union (including the V.T. Commercial Section Staff, the Wadi Bunder Staff, the Mechanical Department Office Staff and the Administrative Office Staff Unions)

The present system of making payments should continue as it has worked quite satisfactorily. Discretion may, however, be given to the Commissioner to sanction only recurring payments instead of lump sums for special reasons such as the age, sex and habits of the person entitled to this benefit.

The Bombay Port Trust Railwaymen's Union

Recurring payments should be made up to the time the employee is declared physically fit to resume his employment when the balance due should be paid in a lump sum.

The All-India and Burmah Covenanted Non-Gazetted Railway Services Association, Bombay

Agree with the views expressed by the Government of India.

The Bombay Mill Workers' Union

The suggestion of recurring payments instead of payments of lump sums presents a complex problem which may for the present be put off.

The Indian Seamen's Union, Bombau

In view of the illiteracy of the working classes in India the payment of lump sums as compensation in cases of permanent total incapacity or in case of death should be discouraged as far as possible and periodical payments should be made as a rule. However a judicial discretion should be given to the Commissioner to award a lump sum if an application is made by the claimant and if he considers that such a payment would be to the benefit of the worker or his dependants as the case may be.

The G.I.P. Railwaymen's Union, Bombay

The present system of payment of compensation in lump sums is desirable. In some cases workmen might have spent the sums received by them as compensation without proper thought, but it has been the experience of the Union that workmen seldom desire to part with such sums as these are their last earnings and such sums are a source of some recurring income to them for they can (and do) start the business of money lending, though on a small scale. The same sums also act as a legacy for their issue, while if monthly compensation is adhered to the workmen. would be losers financially.

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The Bombay Accident Insurance Association, Bombay

This is one of the most important questions affecting the underlying principles of the present Act. Generally speaking, Schedule I of the Act, giving a list of the injuries which are deemed to result in permanent partial disablement, has worked admirably since 1924 and there is no case for any alteration or discontinuance of this valuable provision. It has reduced litigation in no small degree. It provides for the payment of a substantial lump sum thus enabling the injured workman to return to his village to purchase land or engage in some business. It is not considered that the average adult Indian workman is improvident after receipt of a lump sum as compensation. Lastly but no less important, the Schedule enables the employer to settle the claim rapidly and with eouity.

The new Amendment Bill, now before the Central Legislature, provides that every payment of lump sum to a minor, *i.e.*, a person under the age of 15 years, shall be deposited with the Commissioner and no such payment made directly by an employer to any such minor shall be deemed to be a payment of compensation. Such sums deposited with the Commissioner, may, in the discretion of the Commissioner, be invested, applied or otherwise dealt with for the benefit of the minor as the Commissioner thinks fit. Thus, any payment of lump sum compensation to a minor will, under the amending Act, be protected against being expended in an improvident manner. In view of this additional protection, the substitution of lump sum payments by recurring payments or pensions is both unnecessary and undesirable.

Again, under the proposed amendment to Section 8, referred to above, any lump sum compensation payable to a woman or person under a legal disability, other than a minor, may similarly be invested, applied or otherwise dealt with for the benefit of the woman, or other person as the case may be, in such manner as the Commissioner may direct. This impending change will protect adequately the interests of the female dependants of a deceased workman. Adult males are not likely to be mulcted of any lump sum compensation to which they may be entitled and no special protection is in their case called for. Too much emphasis cannot be given to the fact that one of the main reasons why the present Act has worked so smoothly and has been so remarkably free from difficulty is the principle of paying lump sum compensation as opposed to pensions. If this principle were changed it is extremely likely that considerable difficulty and litigation would arise.

The Millowners' Mutual Insurance Association Ltd., Bombay

Recurring payments would be more advantageous in some cases. In all cases the compensation, according to the present scale, should be deposited with the Commissioner who should be given discretion to decide the necessity and the method of payments in particular cases.

The Bombay Claims and General Agency, Bombay Though in some hard cases periodical payments would be more preferable or more suitable, lump sum payments would be more preferable

IULY, 1929

LABOUR GAZETTE

both from the employers' and workmen's point of view with a little more check on the persons receiving them.

Bombay European Textile Association

If there is even a remote probability of the workman being fit for further employment, recurring payments should be made.

Question IV—Should the Scales of Compensation be Enhanced either for the more Poorly Paid Workmen or Generally?

EMPLOYERS' INTERESTS

The Chamber of Commerce, Bombay

The present scales of compensation are sufficient.

The Bombay Engineering Employers' Federation, Bombay

Agree with the views expressed above.

The Karachi Chamber of Commerce, Karachi

The scales of compensation should not be enhanced. But if any enhancement is made at all it should be general.

The Millowners' Association, Bombay

The past experience of the working of the Act shows that the present scale of compensation is reasonable. The minimum scales of compensation recommended by the Seventh Session of the International Labour Conference might be advisable in European countries, but it is extremely doubtful whether such a high standard is called for in India, and for this reason, the case of more poorly paid workmen does not require special consideration. Experience shows that the present scale in the case of workmen generally is adequate, and a higher scale would lead to an increase of malingering.

The Ahmedabad Millowners' Association, Ahmedabad

The experience of the working of the Act does not warrant under the present circumstances any increase in the level of the scales of compensation on the lines laid down by the Seventh International Labour Conference.

The Indian Merchants' Chamber, Bombay

(a) The compensation for temporary disablement should be increased in respect of the maximum laid down. The present maximum of Rs. 15 should be raised to Rs. 25.

(b) In the case of permanent total disablement the amount should be 50 months' wages instead of 42, and the maximum should be Rs. 4500 instead of Rs. 3500 whichever is lower, in cases where the number of dependents exceeds two.

(c) In the case of death the amount of compensation should be 32 months' wages instead of 30 or a maximum of Rs. 3000 instead of Rs. 2500 as at present, whichever is lower, in cases where the number of dependants exceeds two.



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LABOUR GAZETTE The Buyers and Shippers Chamber, Karachi

The Maharashtra Chamber of Commerce, Bombau

minimum should not be less than Rs. 4500. In case of death the amount

should be 32 months' wages instead of 30, with a minimum of not less

The Chamber of Commerce, Aden

The Agent, B.B. & C.I. Railway, Bombay The present scales of compensation appear to be sufficiently liberal or,

at any rate, equitable. Labour employed on hazardous occupations

usually receives higher wages than other labour and this fact should be

borne in mind in fixing scales of compensation payable. The scale

proposed by the Seventh International Labour Conference for lump sum

payments is in fact an indefinite annuity on far too generous a scale and

might react adversely in many cases on the scales of wages paid to workmen

by exposing employers to the constant though uncertain risk of heavy

financial obligations on this account. It is therefore urged that the present

scales should remain, but the minimum for the more poorly paid workmen

in the table of assumed wages, Schedule IV of the Act, may be raised by

The Municipal Commissioner, Bombay Municipality, Bombay

The scale of compensation recommended by the International Labour

Conference is too heavy for Indian Industries to bear in their present

stage. A small enhancement in the case of the more poorly paid workmen

The Chairman, Bombay Port Trust, Bombay

total disablement or permanent partial disablement are considered reason-

able and adequate except that the minimum monthly "assumed wages

under Schedule IV of the Act might be raised to Rs. 15. The compensa-

tion allowed for temporary disablement, vide Section 4 (1) D (1), is considered inadequate for employees whose pay is over Rs. 60 per mensem,

e.g., a coolie earning Rs. 30 a month is eligible for compensation at the rate

of Rs. 15 a month while an employee on Rs. 300 is limited to Rs. 30 only.

To rectify this inequality it is suggested that the limit of compensation

be raised to Rs. 75 per half month or one-fourth of the monthly wages.

The scales of compensation laid down in the case of death, permanent

There is no objection to the proposals made by Government.

LARGE LABOUR EMPLOYING ORGANISATIONS

fixing the first stage at Rs. 15.

seems, however, to be justified.

whichever is less.

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competition.

than Rs. 3000.

JULY, 1929

IULY, 1929

The Bombay Improvement Trust, Bombay

The scales of compensation should be enhanced only for the more poorly naid workmen. But it is difficult to fix a limit as wages vary in different districts.

The President, Ahmedabad Municipality, Ahmedabad

The minimum scales recommended by the Seventh International Labour Conference may be adopted.

The Chairman, Karachi Port Trust, Karachi

Schedule IV-Table of assumed wages-for the purposes of calculating compensation commences at Rs. 8. It is considered a minimum of Rs. 15 might be fixed.

The Chairman, Aden Port Trust, Aden

It is not considered that the scales of compensation as at present based should be enhanced, either for the more poorly paid workmen, or generally.

The Tata Hydro-Electric Company, Bombay

Half wages during temporary disability are payable under the Act, whilst the International Labour Conference required two-thirds of the normal. daily or weekly payment to be paid as compensation. This would mean an enhancement of one-sixth only. The International Labour Conference does not seem to have recommended any waiting period. There is no objection to the small increase but the increase might possibly be effected by taking the assumed wages in Schedule IV as the maximum for each class mentioned therein; for instance, where the sum arrived at by calculation is between Rs. 13 and Rs. 17-8-0, the assumed wage should be taken to be Rs. 17-8-0 up to a limit, say of Rs. 50 as, it is felt that beyond that the employee is sufficiently well paid and this additional concession is not called for.

The Bombau Electric Supply and Tramways Company Ltd.

In the case of better paid workmen the scale fixed for temporary disablement is somewhat on the low side. It is suggested that this might with advantage be slightly raised on a graduated scale.

The Bombay Telephone Company Limited, Bombay

It would seem that what might be a reasonable scale of compensation in European countries, for example, would be unnecessarily high in India. In a very high percentage of cases the dependants of an injured workmen. more especially in case of total incapacity, would not be living in an expensive urban area, such as that in which the workman was employed but would be living in some comparatively small place far away where the cost of living is low and where the person or persons concerned would in many cases in the ordinary way be earning a certain amount of income themselves. If this be the correct view, it would appear that the scale in India should be lower than that recommended by the Seventh International Labour Conference.

The present condition of industry in India does not warrant any enhancement in the scales for compensation in view of keen outside Scales of compensation for temporary disability should be increased to Rs. 25 maximum. In case of permanent total disability the compensation should be 50 months' wages instead of 42 months as at present and the

LABOUR GAZETTE



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Messrs, Cowasjee and Sons, Karachi

The scales of compensation as enacted at present are sufficient. A_{ny} increase would mean an additional burden on the trade, which cannot be borne.

WORKERS' INTERESTS

The G.I.P. Railway Staff Union (including the V. T. Commercial Section Staff, the Wadi Bunder Staff, the Mechanical Department Office Staff and the Administrative Office Staff Unions)

The present scales of compensation are too inadequate and require to be substantially increased. In the first place it is absolutely necessary to provide a minimum for the compensation payable in every case, irrespective of the wages. The minimum amount of the compensation should be at least Rs. 750 in the case of a fatal accident. Where the injury results in partial disablement, the amount of compensation to be paid by way of half-monthly payments, should be raised to three-fourths from one-half the present rate of wages, with a minimum of Rs.10 every fortnight. In the case of permanent total disablement the amount of compensation to be paid should be for a period of 5 years, instead of for 42 months' wages as under the present Act, with a maximum of Rs. 5000 instead of Rs. 3500 as at present. Similarly, the compensation in the case of fatal accidents should be four years' wages, instead of 30 months, with a maximum of Rs. 4000 instead of Rs. 2500. In the case of minors the maximum of the amount of compensation should be Rs. 500 instead Rs. 200 as at present.

The Bombay Port Trust Railwaymen's Union

The scales should be enhanced generally. If an employee gets no pay or salary from his employer during the period he is incapacitated, the amount of compensation should be the equivalent of his average monthly weekly or daily pay or salary.

The All-India and Burmah Covenanted Non-Gazetted Railway Services Association, Bombay

Agree with the views expressed by the Government of India.

The Bombay Mill Workers' Union

It is absolutely necessary that a *minimum* amount payable as compensation in all cases for which a maximum has been fixed should also be provided for in the Act. Compensation in fatal accidents to any workman .hould not be less than Rs. 1000. The amount of compensation both for fatal and non-fatal cases should vary according to the age of the workman and the period of service such workman might put in if he did not meet with the accident.

The Indian Seamen's Union, Bombay

In this connection the recommendation of the International Labour Conference should be fully given effect to.

LABOUR GAZETTE

IULY, 1929

The G.I.P. Railwaymen's Union, Bombay

The compensation in case of death should be enhanced from 30 months' to 60 months' wages.

The recommendations of the Seventh International Labour Conference are sound and may be adopted.

The Textile Labour Association, Ahmedabad

Scales of compensation require to be enhanced generally, considering that the majority of workmen do not earn more than Rs. 30 each per month. In cases of fatal accidents the dependants should be entitled at least to 60 months wages of the deceased workman and in cases of permanent total disability, the scale of compensation should not be less than 84 months' wages of the injured workmen. This will mean doubling the present scales of compensation, but when one considers the general poverty of the working classes in this country, their inability to lay by anything owing to their small income, and the total lack of the spread of life insurance among this class, the absolute necessity of doubling the scales of compensation will be apparent.

It is also suggested that the proportionate amount payable for the entire loss of the use in the case of a thumb should be 40 per cent. and 25 per cent. in the case of an index finger. This change is found to be absolutely necessary as most of the workmen who lose either the thumb or the index finger are not able to get jobs in the same industry and as a result in most cases their earning capacity is considerably reduced.

Half-monthly payments should be equal to full earnings instead of half. It should be borne in mind that the injured workman has to maintain himself and his family during this forced absence in addition to extra medical expenses he might be called upon to pay. It has been found that in all cases the employer deducts the conveyance and other incidental charges he pays on behalf of the workman when he meets with an accident. In some glaring instances these charges amounted to as much as Rs. 10, while the compensation for temporary disablement would not even come up to this amount.

MISCELLANEOUS

The Bombay Accident Insurance Association

The present scales of compensation for death and permanent disablement are on a liberal basis while that for temporary disablement is sufficient to maintain a workman during his temporary disablement. Thus, the dependants of deceased workmen and workmen permanently disabled receive substantial sums by way of compensation while the payment of approximately half-monthly wages, after the expiry of the "waiting period" of 10 days, in the case of workmen temporarily disabled, acts as an incentive to them to return to work as speedily as possible, which is as it should be.

The present scales of compensation should not be enhanced either for the more poorly paid workmen or workmen generally as they are adequate. If the scales for temporary disablement were enhanced, one of the greatest safeguards to the employer against malingering would be removed. There

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LABOUR GAZETTE

is, however, some case for the "waiting period" to be reduced as the present period of 10 days, combined with the payment of only half wages, causes hardship in the case of a worker temporarily disabled. This is dealt with in the reply to the following question.

The Millowners' Mutual Insurance Association Ltd., Bombay Experience shows that the present scale is quite reasonable.

The Bombay Claims and General Agency, Bombay

It is most essential in the first place that the scale should be enhanced in the case of more poorly paid workmen. In such cases the maximum may be fixed at a certain figure irrespective of the wages. Similarly the compensation may be increased in cases of temporary total disablement from $\frac{1}{2}$ to $\frac{2}{3}$ or so. For death and permanent total disablement also compensation may be increased to some extent with the same maximum or more. Also compensation for death in the case of minors may be raised to Rs. 400 or so.

Bombay European Textile Association

In the case of poorly paid workmen more generous rates should be paid. A minimum should be fixed as compensation.

Question V.—Should the Waiting Period be reduced either Generally or in the case of those Workmen who are Disabled for more than ten days, and if so to what extent?

EMPLOYERS' INTERESTS

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The Chamber of Commerce, Bombay The waiting period should remain at 10 days.

The Bombay Engineering Employers' Federation, Bombay Agree with the views expressed above.

The Karachi Chamber of Commerce, Karachi

The waiting period might be reduced to a week or even five days, but the ten days minimum should be preserved.

The Millowners' Association, Bombay

The present waiting period of ten days should be reduced, and it is provisionally suggested that this period should be reduced to seven days. The system of dating back provides too great a temptation to malinger, and is, for this reason, unsuitable for adoption in India. The fact is that the dating back system has been discarded in England is an additional argument against the adoption of the system in India.

The Ahmedabad Millowners' Association, Ahmedabad

There is no objection if workmen receive compensation from the sixth day of disablement provided the disablement has lasted for more than twenty days

The Indian Merchants' Chamber, Bombay

Compensation should be dated back to the fifth day of disability if it lasts at least 21 days. There should be no dating back if it lasts less than 1ULY, 1929 LABOUR GAZETTE

21 days in which case compensation would be payable as from the 11th day.

The Karachi Indian Merchants' Association, Karachi Agree with the views expressed by the Government of India.

The Buyers and Shippers Chamber, Karachi The present legislation is satisfactory. The system of "Dating back" is emphatically opposed.

The Maharashtra Chamber of Commerce, Bombay

The method of "dating back" should be introduced and the workmen should receive compensation from an earlier day, say, from the 5th day if the disability lasts at least 21 days. In case it lasts less than 21 days there should be no dating back and it should begin on the 11th day.

The Chamber of Commerce, Aden

There is no objection to the proposals made by Government.

LARGE LABOUR EMPLOYING ORGANIZATIONS

The Agent, B.B. & C.I. Railway

So far as this Railway is concerned, full wages for the waiting period of ten days are granted to permanent employees and to temporary employees whose service is not less than a year. Reduction of the waiting period will, therefore, adversely affect the employees of this Railway who will then receive full wages for a shorter period than hitherto, since the pay for the revised waiting period will be full pay while the balance will be on half pay under the Act. As, however, the idea of a change in this respect is to extend the benefits now admissible to an injured employee, it is suggested that the waiting period be abolished.

The Municipal Commissioner, Bombay Municipality, Bombay

The waiting period may be reduced to a week.

The Chairman, Bombay Port Trust, Bombay

It is not considered that the waiting period should be reduced as this course would encourage malingering over trifling injuries. While appreciating the loophole for abuse it is considered that "dating back" provisions to say the 4th day might suitably be introduced as it is undoubtedly a hardship for men whose injuries incapacitate them for some weeks to lose ten days compensation.

The Bombay Improvement Trust, Bombay

There should be no waiting period if the disability lasts for more than 30 days.

The President, Ahmedabad Municipality, Ahmedabad

The system of "dating back" should be adopted, and the disabled workman should be entitled to compensation from the fourth day if the disablement lasted for more than ten days.

support.

LABOUR GAZETTE

The President, Karachi Municipality, Karachi

Government proposals in this connection are laudable and deserve

The Chairman, Karachi Port Trust, Karachi

In so far as Port Trust employees on the permanent or temporary

establishment are concerned, the waiting period of 10 days is treated as

leave that may be due to them under the leave rules applicable to them.

Daily wages men are paid full pay for the waiting period and thereafter under the Workmen's Compensation Act; this is an incentive to return

after the tenth day and not malinger as if they returned after the eleventh

day, they would be losers. It is not considered that the period should be

The Chairman, Aden Port Trust, Aden

The Tata Hydro-Electric Company, Bombay

The waiting period of ten days is a very wholesome precaution in a

country where illiteracy and proverty can induce a tendency to keep off

from work for the least excuse. Any system of dating back cannot be

The Bombay Electric Supply and Tramways Co., Ltd.

The Bombay Telephone Company Limited, Bombay

The method of "dating back" would seem to be far too great

an encouragement to the malingerer. The lessening of the waiting period

would seem to be a better method of dealing with the question if it is

though essential to do something, but it would seem doubtful if the benefit

to the employees would be sufficient to justify the additional expenditure

Messrs. Cowasjee & Sons, Karachi

The present waiting period of 10 days is satisfactory. Notwithstanding

that the waiting period has been put down to 10 days, a daily labourer

has the tendency to pretend that his injury lasts for as long a period as he can possibly feign, because he feels sure of getting half his daily wages

regularly after 10 days, whilst he is uncertain of getting work on full wages

The G.I.P. Railway Staff Union (including the V. T. Commercial

Section Staff, the Wadi Bunder Staff, the Mechanical Department

Office Staff and the Administrative Office Staff Unions)

The principal object of the waiting period is to stop malingering by

the workmen. The Union is of opinion that there should be no waiting

period. In view of the fact that there are many employers who actually

pay their workmen full wages for absence due to any little injury that may

The present waiting period of 10 days should not be altered.

The waiting period might be reduced to one week.

agreed to, as the temptation to malinger would be great.

directly or indirectly involved.

WORKERS' INTERESTS

JULY, 1929

LABOUR GAZETTE

be caused to the workmen by an accident, there is no reason why legislative sanction should not be given to the existing practice. It is suggested that there should be no waiting period. If Government is not inclined to do away with the waiting period, the present waiting period of ten days should be reduced to 3 days.

The Bombay Port Trust Railwaymen's Union The waiting period should be 7 days but compensation should be paid from the first day of disablement.

The All-India and Burmah Covenanted Non-Gazetted Railway Services Association, Bombay

Agree with the views expressed by the Government of India.

The Bombay Mill Workers' Union

The proposed *dating back* procedure is agreed to. In cases of accidents of a less serious nature where a workman is detained for treatment for ten days or more but for less than a month, compensation should be calculated from the fourth day of the accident. Apart from this, care should be taken that in any case of compensation for this kind of accidents the daily *minimum* should not be less than Re. 0-8-0. An additional provision to the effect, that "in cases where the injuries of a workman are of such nature that involve treatment for one month or over, the workman should get compensation as defined in the Act from the *date of the accident* is also suggested.

The Indian Seamen's Union, Bombay

The period of disablement for which no compensation need be paid should be reduced from 10 days to 5 days. This may result in an increase in the number of possible cases but the interest of the employees should be considered paramount. If any employer refused to pay compensation for temporary disablement, either total or partial, and if the claim is proved, the employer should be penalised by being ordered to pay the costs of the application which will act as a deterrent on his unreasonableness. If the period is reduced to 3 days, there will be no need of resorting to the method of " dating back."

The Textile Labour Association, Ahmedabad

The waiting period should be reduced generally to 3 days only. The present period of 10 days is unnecessarily high and it entails great hardships on the workmen.

MISCELLANEOUS

The Bombay Accident Insurance Association, Bombay

The great majority of Workmen's Compensation Laws specify that incapacity lasting less than a certain number of days disentitles the injured workman to compensation. The provision of a "waiting period" as well as its plan and length are the result of a compromise. On the other hand, the workman s right to compensation is essentially the same whether his incapacity lasts for one or any number of days. On the other hand,



LABOUR GAZETTE

there is the inexpediency of paying compensation for a brief duration of disablement. One object of the "waiting period " is to avoid a large

volume of administrative work on account of trifling injuries. If

waiting period were provided, the employer or Insurance Company would

have to handle a very large volume of small claims and the work of

investigating and dealing with these would be disproportionately great in

relation to the amount of compensation payable. The second object of a

waiting period, and from the employer's point of view the most important

is to discourage malingering by making the workman bear the loss of wages

(1) Incapacity lasting less than n days is in no case compensated:

(2) Incapacity lasting less than n days is not compensated; if it lasts n days but less than m days it is compensated from the nth day:

(3) Incapacity lasting less than n days is not compensated; if it

In all three plans, the handling of claims for trifling injuries is avoided but it is difficult to estimate their comparative success in avoiding malingering.

Under the second and third plans there is great inducement to the workman

to prolong his incapacity to n plus m and n days respectively. But this is

not the case in regard to the first plan which is the one in vogue in India

at present and which, in the opinion of the Association, is the most suitable

to local conditions. Any principle of "dating back" in India is, owing

to the strong temptation to malinger, most undesirable but the disadvantage

to the workman of the present waiting period of 10 days can be mitigated

by reducing it to 7 days. This reduction of 3 days would involve an

increase of about 25 per cent. in the number of possible cases and an increase of about 10 per cent, in the average cost of all cases of temporary

disablement. The change would not cause any administrative difficulty

as all large employers are fully acquainted with the method of payment of

compensation for temporary disablement and it is, without doubt, more

desirable to effect such a change than to introduce any principle of "dating

The Millowners Mutual Insurance Association Ltd., Bombay

The present waiting period of ten days should be reduced. The question

then would be whether to fit it at a smaller number of days or advocate the

system of "dating back." As this system is admittedly disadvantageous,

The Bombay Claims and General Agency, Bombay

It is quite impossible for the Indian workman to live without any wages

for the first ten days of his injuries, taking into consideration that he is

required to spend something more than the mere maintenance of himself and his family when injured, and therefore it is quite justifiable that he

should get at least something more than he gets now. The waiting period

may therefore be reduced to 3 days as in the English Act or to some such

the waiting period should be reduced to seven days.

back.'

if it lasts n plus m days or more it is compensated from the first day.

All waiting periods can be arranged on three plans as follows

if it lasts n days or more it is compensated from nth day.

lasts n days or more it is compensated from the first day.

himself during the first few days of incapacity.

Bombay European Textile Association

LABOUR GAZETTE

The present system is satisfactory.

Question VI.—Should the List of Relatives entitled to claim Compensation be enlarged?

EMPLOYERS' INTERESTS

The Chamber of Commerce, Bombay

The list appears already long but widowed sisters and widowed daughters might reasonably be included provided proof of dependence is obtained to substantiate every claim for compensation.

The Bombay Engineering Employers Federation, Bombay Agree with the views expressed above.

The Karachi Chamber of Commerce, Karachi

The list of relatives entitled to claim compensation should not be enlarged and the present rule should be more clearly defined.

The Millowners Association, Bombay

The present definition of "dependants" appears to be more or less exhaustive, but a "widowed sister" and, and a "widowed daughter" who, on the death of their brother or father, are left without any support and do not at present get any compensation, should be included in this definition.

The Ahmedabad Millowners Association, Ahmedabad

The list of dependants embodied in Section 2 (1) (d) of the Act is comprehensive and it includes even minor sons, unmarried daughters, minor children of a deceased son and, when no parent of the workman is alive, even a paternal grand parent. As all or any of these persons are entitled to claim compensation, it is not advisable to enlarge the list of relatives. However, any widows of the family who are legitimately dependant on the deceased person and who are without other means of livelihood may be included in the list.

The Indian Merchants' Chamber, Bombay

The list of dependants should be enlarged so as to include widowed sisters and/or widowed daughters provided they are maintained by the party injured.

The Karachi Indian Merchants' Association, Karachi Agree with the views expressed by the Government of India.

The Buyers and Shippers Chamber, Karachi

Compensation should be awarded only to those relatives who were dependent wholly or partially on the deceased immediately before his death or disablement.

The Maharashtra Chamber of Commerce, Bombay The list of dependants should include widowed sister or daughter, provided they are supported by the injured person.

11-0

LABOUR GAZETTE

LARGE LABOUR EMPLOYING ORGANIZATIONS

difficulties of the Commissioner.

The Chamber of Commerce, Aden

The Agent, B. B. & C. I. Railway, Bombay

Widowed sisters and widowed daughters, particularly the latter, may

be added to the list of dependants if it will not materially add to the

The Municipal Commissioner, Bombay Municipality, Bombay

The existing list of dependants is satisfactory. The only addition

requiring to be made are widowed sisters and widowed daughters,

Logically, in the case of these two classes, some proof of dependence

should be required. No investigation for proof of dependence or the

extent of dependence is necessary. Nor should compensation vary with

the number of dependants. All these investigations are administratively

troublesome. Widowed sisters and widowed daughters should be added

to the existing list, or if that is not considered logical in the absence of evidence of dependence the present list may be kept as it is.

The President, Karachi Municipality, Karachi

It is admitted that this should be enlarged. In several cases the workman

in this country has in addition to his family in the restricted sense other

relations dependent upon him and who by his death or disablement are

actually deprived of their means of support. It is understood that in

some cases a kept mistress of a deceased workman claims a part of the compensation on the ground of being a dependant. It would be a good

thing if the revised Act excludes such mistresses and concubines from

the list of the dependants. At the same time the risk of ignoring legitimate

claims in some cases has to be guarded against. It is well known that in

several such cases these persons live as husband and wife for years together

without undergoing any religious ceremony and thus there is no marriage

in the accepted sense of the term. In such cases the woman although

a kept mistress is to all intents and purposes a wife and should not be

The principle of the Act would appear to be to compensate those

who were dependent on the wage-earner for their sustenance, for his loss.

There is no objection to the proposals made by Government.

1114

LABOUR GAZ

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JULY, 1970

IULY, 1929

LABOUR GAZETTE

Consequently, any enlargement of the list of relatives entitled to claim compensation should be accompanied by some proviso with regard to proof of dependency.

The Tata Hydro-Electric Company, Bombay

Widowed sisters and widowed daughters may be added to the statutory circle of dependants, provided that, in the case of widowed sisters and widowed daughters, proof must be adduced to the satisfaction of the Commissioner that such widowed sisters or daughters were dependent on the deceased.

The Bombay Telephone Company, Limited, Bombay

There would be no objection to increasing the list of dependants as defined in the Act by such additions as widowed sisters, daughters, etc., provided the scales of compensation are fixed regardless of the number of dependants.

Messrs, Cowasiee & Sons, Karachi The list of relatives should not be enlarged. As it is, it is already large.

The Bombay Electric Supply & Tramways Company The list of relatives need not be enlarged.

WORKERS' INTERESTS

The G. I. P. Railway Staff Union (including the V. T. Commercial Section Staff, the Wadi Bunder Staff, the Mechanical Department Office Staff and the Administrative Office Staff Unions)

The present list of dependants is nearly exhaustive. There are, however, cases of widowed daughters-in-law and widowed daughters who are actually dependent on the deceased workmen and therefore they should be classed amongst the dependants.

The Bombay Port Trust Railwaymen s Union

The list of relatives should only include wife, children, unmarried daughters and boys not earning their own livelihood and not above 18 years of age. In case an employee has none of these dependants, then only should the other near relatives who are actually dependent and living with the employee be considered. If the father and mother were incapacitated from earning their own livelihood and were supported by the employee at the time of his disablement, they should come under the second category, preference being given over other near relatives.

All-India and Burmah Covenanted Non-Gazetted Railway Services Association, Bombay Agree with the views expressed by the Government of India.

The Bombay Mill Workers' Union

In cases where there are no legal dependants the Commissioner should take into consideration the claims of illegitimate children, widowed sisters or widowed daughters or any other relative who is really dependent on the deceased.

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done out of her dues by other interested relatives. The Chairman, Bombay Port Trust, Bombay 50152 It is considered that the inclusion of widowed sisters and widowed daughters would sufficiently enlarge the present list of dependants but the Commissioners are in the best position to offer an opinion on this The Chairman, Karachi Port Trust, Karachi This should not be extended. The Bombay Improvement Trust, Bombay The list of relatives entitled to compensation should not be enlarged. A ABOTTOPA D J The Chairman, Aden Port Trust, Aden

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The Indian Seamen's Union, Bombay

LABOUR GAZETTE

The question of defining "dependants" presents various difficulties. On the one hand it must be admitted that the present list of dependants is both restricted and arbitrary. There have happened cases where the persons who were actually dependent on the deceased had to go without obtaining any relief but to institute an inquiry into the actual dependency of the relatives and try to determine the degree or extent of dependency would involve many points of fact, which in the absence of reliable evidence will be difficult to be decided. Not only this, but things may be so manipulated by unscrupulous persons as to exclude rightful claimants. In this connection, the analogy of the principles of Mahomedan Law of Inheritance will afford some guidance. Under Mahomedan law, the claimants to the property of the deceased are divided into two classes. namely, heirs proper and sharers. Without going into the intricacies of those principles, an attempt should be made to divide "Dependants" into two classes, namely, heir dependants and dependants proper. A wife, husband and minor children of either sex and minor children of a deceased son should be classed as heir-dependants. Other relatives such as major children, parent, brother, unmarried sister, grand-child of either sex, paternal grand parent, deceased brothers' minor children, widowed sisters' minor children, widowed daughters' minor children should be classed as dependants. (The list need not be taken as exhaustive.)

The Textile Labour Association, Ahmedabad

The following persons should be included in the list of dependents

(1) Paternal aunt who is dependent upon the deceased.(2) Sisters and brothers who owing to old age, incapacity or madness

are dependent upon the deceased.

(3) Maternal grandfather and grandmother if they have to depend upon the deceased.

The abovementioned additions to the list of dependants are deemed to be necessary owing to the joint family system prevailing among the working classes in India. The prior claim to compensation should of course lie with the dependants mentioned in the present Act of 1923, but the dependants suggested should also be entitled to compensation.

MISCELLANEOUS

1116

The Bombay Accident Insurance Association

The list of relations who come within the definition of "dependant" under section 2 (1) (d) of the present Act is by no means small. The principle which has been followed since the inception of the Act is that the compensation is distributed by the Commissioner to all or any of the dependants named whether they were in fact actually dependent or not. Section 2 (1) (d) has operated extremely well in the past and, as it has covered the vast majority of cases without causing any hardship, it would be undesirable to depart from the present practice, bearing in mind that the Act is intended to meet the requirements of the generality of cases and rot any particular one.

LABOUR GAZETTE

111LY, 1929

JULY, 1929

In view of the peculiar conditions of domestic life in India, the relations named in section 2 (1) (d) are almost invariably dependent upon the deceased worker and a case where the Commissioner is compelled to grant the whole of the compensation to a relative who was in no way dependent, would be the exception rather than the rule. It would, however, be an advantage to add "widowed sisters" and "widowed daughters" to the list contained in section 2 (1) (d) but no radical change in this subsection is called for.

The Millowners' Mutual Insurance Association Ltd., Bombay

The present list of dependants should be enlarged with the addition of widowed sisters and widowed daughters.

The Bombay Claims and General Agency, Bombay

Perhaps a widowed sister, widowed daughter-in-law and step-mother may be added to the list of the dependants as in some cases these persons though they deserved some help did not get anything not being dependants under the Act, though in fact there were no other dependants.

The Bombay European Textile Association, Bombay The list should include only the members of the family of the workman. [To be continued.]

Workmen's Compensation in the Dutch East Indies

The Labour Office of Weltevreden (Java) is at present engaged in drafting legislation relating to industrial accidents.

For the first five years insurance will not be compulsory. In regard to the compulsion to grant compensation, the explanatory memorandum states that the accident in question must arise out of the occupational activity of the worker. Occupational diseases will provisionally be excluded from insurance. Accidents eligible for compensation may be caused by tools or machines, natural phenomena or human agency, as in the case of ill-treatment of a strike breaker, if there is a connection between such ill-treatment and the occupation.

All undertakings coming under section 1 of the Safety Regulation will be hable to compulsion to grant compensation; these undertakings are those engaged in transport, mines, the loading and unloading of goods, electrical and building operations, and forest clearing, and all undertakings employing workers under penal sanctions. The compensation allows for medical treatment and costs of burial. Cash benefit, as envisaged by a preliminary note, will be granted up to a maximum basic wage of 500 florins. For the initial period a guarantee fund will be established for the purpose of covering risks. Failure to declare an accident will be considered a penal offence. (From "Industrial and Labour Information," Geneva, June 10, 1929.)

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Current Periodicals

Summary of titles and contents of special articles

LABOUR GAZETTE

THE LABOUR MAGAZINE-VOL. VIII, NO. 2, JUNE 1929. (The Trades Ilmion Congress)

Special Articles : (1) The Second Labour Government, by "Garw." pp. 51-54

(2) General Election Jaunts of a Journalist, by R. B. Suthers. pp. 55-57.

8111

(3) Peers in Politics, by Lord Thomson. pp. 58 and 59.

(4) Fighting Communism Without Gloves, by Wm. Stephen Sanders, M.P. pp. 10 and 14

(5) The Women's Victory, by Barbara Ayrton Gould. pp. 62 and 63.

(6) Lord Rosebery : The Last of the Victorian Liberals, by Lieut.-Commander the Humourable J. M. Kenworthy, R.N., M.P. pp. 64 and 65.

(7) London's Labour Majority, by Herbert Morrison, M.P. (Secretary to the Labour Labour Party). pp. 66-68.

(8) The Co-operative Congress, by James Haslam. pp. 69-71.

(9) The Belgian Elections, May 26, 1929, by Emile Vandervelde (Brussels). pp. 78 and 24

(10) The General Election in Denmark, by Alsing Anderson (Party Secretary). pp. 90

(11) The Gold Tooth : A Study of American Letters, by R. M. Fox. pp. 83-85.

(12) Is American Prosperity Real? by Mark Starr. pp. 86-88.

Routine Matter.--As in previous issues.

INDUSTRIAL WELFARE-VOL. XI, NO. 126, JUNE 1929. (Industrial Welfare Society London.)

Special Articles: (1) An Experiment in Training Foremen.-Opportunity for self-governme difficulties to be overcome; defects of a course; manual of instruction; details of the bookles a specimen chapter ; industrial science courses ; foremen's attitude to conferences . results of the scheme ; finding future foremen. pp. 185-189.

(2) Problems of Industrial Nursing. pp. 193 and 194.
(3) A Foreman's Views on Accident Prevention. pp. 195 and 196.

(4) Introducing the Team Spirit.-Officials from ranks ; jubilee gift to employees ; landmark in industrial history ; co-operative convalescent home ; large scale group insurance ; pension scheme ; rewards for bravery; prosperity sharing; relations with workpeople; a personnel problem: introducing machinery. pp. 199-202.

(5) Mobilising Foremen's Co-operation.-Foremen's conferences; avoiding transit delays; con of foremanship; efficiency rate reckoning. pp. 203-205.

 (6) Training the Keymen of Industry.—Changing foremen's job; a flying squad. pp. 205 and 206.
 (7) Monotony and Output.—Printers and tuberculosis. pp. 207-209. Routine Matter .- As in previous issues.

INTERNATIONAL LABOUR REVIEW-VOL. XIX, NO. 6, JUNE 1929. (International Labour Office, Geneva.)

Special Articles: (1) The International Regulation of Hours of Work of Salaried Employees, by Dr. R. Fuhs (Chief of Section, International Labour Office).-Origin of the movement for internation regulation of the question ; existing law and practice-the scope of national regulations, the limit and distribution of normal hours of work, exceptional extension of the general or special normal hours of work, enforcement of the regulations ; international regulations connected with the question; the possibilities of international regulation. pp. 769-796.

(2) The Reform of Social Insurance in Austria, by Dr. Max Lederer (Former Chief of Section in the Ministry of Social Administration, Vienna).-Historical survey; employees' insurance-scope of the Act, risks and benefits, sickness insurance, accident insurance, pensions insurance, finance, organisation, relations to other provident institutions, transitional provisions, statistics; workers insurance-scope of the Act, wage classes, sickness insurance, accident insurance, old-age and invalidity insurance, finance, organisation, transitional provisions, date of coming into force; agricultural workers' insurance-scope of the Act, wage classes, sickness insurance, accident insurance, old-age and invalidity insurance, finance, organisation, date of coming into force; conclusion. pp. 797-828.

(3) The Problem of Rural Settlement in Spain, by O. Gorni (Agricultural Service, International Labour Office).—Historical survey; attempts at rural settlement; the distribution of land and systems of farming ; methods and problems of rural settlement ; state action ; the redemption of long-term leases ; the voluntary break-up of estates ; problems of tenant-farming and share faming. pp. 829-858.

(4) The Regulation of Child Employment in Non-industrial Occupations.-Scope of legislation; age limits; school attendance; conditions attaching to employment; restrictions upon hour; night work; enforcement. pp. 859-868.

IULY, 1929

JULY, 1929

MONTHLY LABOUR REVIEW-VOL. XXVIII NO. 1 JANUARY 1929. (U. S. Depart-

sports ; business enterprises ; housing ; general industrial questions. pp. 26-32. (6) German Me al Workers' Federation, by Fritz Kummer (Stuttgart, Germany).—Contributions

and relief; education of officers and members; congress of the federation. pp. 32-38. (7) A Comparison of Labour Turnover Among Men and Women in Two Large Chicago Companies. by Thomas Wesley Rogers (Drake University). pp. 39-41 (8) Working Conditions of Journalists in Various Countries.—Organization ; settlement of

work; salety regulation by legislation. pp. 63-68. (10. Metal Workers' Dispute and Compulsory Arbitration in Germany, by Peter A. Speek. pp. 116-120.

(11) Movement of Population in Western and Northern Europe,—Birth rates ; measurement of fertility ; net reproduction rates ; pp. 121-127. (12) Wages and Hours of Labour in the Men's Clothing Industry, 1928, pp. 128-134. (13) Wages and Working Conditions in Shanghai Leather Trade.-Tanneries-labour force,

unionism and industrial relations, wages ; shoemaking and leather manufacture. pp. 138-140. Routine Matter .- As in previous issues.

Labour, Canada.)

Leather Trades. pp. 489 and 490.

(4) Workmen's Compensation in Nova Scotia in 1928. pp. 494 and 495.
(5) Farm Labour in Ontario. — Wages. pp. 495 and 496.
(6) Constitutional Validity of Dominion Legislation Respecting Combines : Combines Investigation Act and Section 498 of Criminal Code declared intra vires by Supreme Court of Canada. — Combines Investigation Act; Criminal Code, section 498; former combines legislation. pp. 477-499. (7) Old Age Pensions in Canada : Statistics for British Columbia, Manitoba, and Sashatchewan

for First Quarter of 1929. pp. 499 and 500. (8) Old Age Pensions in Nova Scotia.—Interim Report of Provincial Commission of Inquiry.— Development of legislation ; procedure in inquiry ; aged population in Nova Scotia ; estimated cost of pensions ; employment and savings of aged persons ; pensions and poor relief ; administration ; possible source of revenue ; share of municipalities ; position of Eastern Provinces. pp. 501-503. (9) "Industrial Relations Problems in Small Plants."-Various types of plans ; plans not suitable for small plants ; cost of existing plans ; reasons for spread of movement, pp. 508 and 509, Routine Matter.-As in previous issues.

LABOUR GAZETTE

wages, for and marked of engagement. pp 868-871. Routine Matter — As in previous issues.

Special Articles : (1) Relative Cost of Material and Labour in Build Construction .- Relative cost of material and labour in new buildings; relative material d like in each item of building; how the building dollar goes, pp. 1-8.

(1) Stability of Employment in the Mon's Cierboy Industry - Results of the stork _ pp. 2-10. (1) Stability of Employment in the Mon's Cierboy Industry. - Results of the stork _ pp. 2-10

(b) Level Restrictions on Hours of Lobour of Min trate Local Gate. Been a bloor or men

public works, private employment. pp. 16-25, (5) Beneficial Activities of American Trade-Unions.—General welfare activities; recreation and

working hours ; vacations and sick leave ; regulation of dismissal pp 45-48

(9) Accidents in the Construction Industry, by Ethelbert Stewart (United States Commissioner of Labour Statistics). Fremium cost of hazard ; need of safety standards in demolition and excavation

THE LABOUR GAZETTE-VOL. XXIX, NO. 5, MAY 1929. (The Department of

Special Articles : (1) Women's Minimum Wages in Quebec : Orders governing Bool and Shoe and

(2) Workmen's Compensation for Dominion Government Employees in 1927-28, pp. 490 and 491. (3) Report of Commission on Workmen's Compensation in Saskatchewan, pp. 491-494.

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Current Notes from Abroad UNITED KINGDOM In the industries for which statistics are regularly compiled by the

Ministry of Labour, the changes in rates of wages reported to have come into operation during May resulted in a reduction of about \$8700 in the weekly full-time wages of 95,000 workpeople, and in an increase of \$4130 in those of \$1,000 workpeople.

LAROUR GAZETTE

There were reductions, under Trade Board Orders, affecting pieceworkers in the boot and shoe repairing trade and piece-workers and certain classes of time-workers in the brush and broom making trade. Other bodies of workpeople affected by reductions included chain makers, coopers and building trade operatives at Liverpool and Birkenhead.

The largest bodies of workpeople whose wages were increased were coal miners in the Cannock Chase district, and steel workers in various districts. In the case of the former there was an increase equivalent to about 35 per cent, on current rates. Workpeople employed in steel melting shops in England and Scotland had their wages increased by about 1 or 14 per cent, on current rates, and there was an increase of about 1 per cent, on current rates in the wages of steel millmen. The increases for steel workers did not affect certain classes of lower-paid men who had been exempt from the effects of recent reductions. Other workpeople whose wages were increased included workpeople employed at certain collieries in Warwickshire, and blastfurnace workers in Cumberland and in Lincolnshire. (From "Ministry of Labour Gazette" London, June 1929.)

At 1st June the average level of retail prices of all the commodities taken into account in the statistics compiled by the Ministry of Labour

(including food, rent, clothing, fuel and light, and miscellaneous items) was approximately 60 per cent. above that of July 1914, as compared with 61 per cent. a month ago and 65 per cent. a year ago. For food alone the corresponding figures were 47, 49 and 56. The fall since a month ago is due to reductions in the prices of several articles of food, especially potatoes, butter and bacon. (From "Ministry of Labour Gazette" London, June 1929.)

The number of trade disputes involving stoppages of work, reported to the Ministry of Labour as beginning in May, was 32. In addition, 17 disputes which began before May were still in progress at the beginning of the month. The number of workpeople involved in all disputes in May (including workpeople thrown out of work at the establishments where the disputes occurred, but not themselves parties to the disputes) was about 17,200, and the aggregate duration of all disputes during May was about 218,000 working days. These figures compare with totals of 23,100 workpeople involved and 159,000 working days lost in the previous month, and with 21,500 workpeople involved and 114,000 days lost in May 1928. (From "Ministry of Labour Gazette," London, June

JULY, 1929 LABOUR GAZETTE

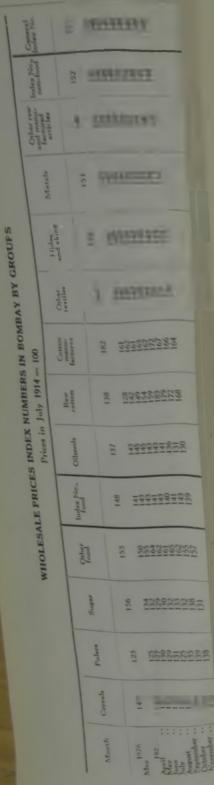
JULY, 1929

DETAILED STATEMENT OF THE QUANTITY (IN POUNDS) AND THE COUNTS (OR NUMBERS) OF YARN SPUN

			BON	MBAY PF	RESIDE	NCY			
Count of	r Number			Mo	onth of M	lay	Two n	nonths en	ded May
Count of	114011001			1927	1928	1929	1927	1928	1929
		Pound	5	(000)	(000)	(000)	(000)	(000)	(000)
Nos. 1 to 10	••		• •	6,054	715	2,377	12,082	3,902	7,862
Nos. 11 to 20	••	12		18,446	5,784	9,426	37,250	17,729	24,670
Nos. 21 to 30		**		16,185	6,320	9,776	32,064	18,253	24,395
Nos. 31 to 40				2,090	1,428	2,219	3,917	3,622	5,297
Above 40		11		986	425	780	1,958	1,231	1,711
aste, etc.		**	• •	117		19	209	92	111
		Total		43,878	14,672	24,597	87,480	44,829	64,046
			_	BOMBAY	Y CITY		·	1	1
Nos. 1 to 10	F 	ounds		(000) 5,337	(000) 102	(000) 1,709	(000)	(000) 2,620	(000)
Nos. 11 to 20	••			12,544	380	3,233	25,223	6,725	12,604
Nos. 21 to 30				10,100	350	3,056	1 9,9 89	6,336	10,774
Nos. 31 to 40		13		906	72	543	1,663	997	1,991
Above 40		29		470	28	242	956	417	716
Waste, etc.		,,	•••	117		19	209	92	- 10
	1	Total	• •	29,474	932	8,802	58,673	17,187	32,630
		. –		AHMEDA	ABAD				
10	P	ounds		(000)	(000)	(000)	(000)	(000)	(000)
Nos. 1 to 10	••	97	•••	185	183	217	379	375	472
Nos. 11 to 20	•••			3,213	3,031	3,502	6,596	5,965	6,566
Nos. 21 to 30	••	**		4,938	4,670	5,025	9,653	9,499	10,240
Nos. 31 to 40	••		••	850	1,039	1,278	1,612	1,959	2,515
Above 40	••		••	376	277	429	716	566	780
Waste, etc.	••		••	••					
	Ţ	otal		9,562	9,200	10,451	18,956	18,364	20,573

LABOUR GAZETTE

LABOUR GAZE



HAY. WAS DETAILED STATEMENT OF THE QUANTITY (IN POUNDS) AND DESCRIPTION BOMBAY PRESIDENCY

		Mon	th of Ma	ay	Two ma	mile and	-
Description						ende	d May
		1927	3.046	1929	1927	1928	1929
rey & bleached piecegoods—Pour hadi " hudders " hotis " vrills and jeans " ambrics and lawns " rinters hirtings and long cloth [, cloth, domestics, and	Sel ITS	(000) 1,727 1,588 8,402 1,295 33 153 10,973	(000) 221 580 4,758 205 39 111 2,688	(000) 401 469 7,755 614 40 77 5,107	(000) 2,701 2,904 15,769 15,769 15,769 14 14 26,990	(000) 942 1,413 11,347 1,502 108 365 9,060	(0) # 15 0 20 79 25 4 15 0 2 19 2 19 13
sheetings Fent cloth Other sorts		1,410 86 504	457 5 183	703 13 408	3,037 180 1,051	1,611 71 681	1,812 41 1,029
'l otal	•••3	26,171	9,283	15,767	49,600	27,100	37,623
Coloured piecegoods Grey and coloured goods,		10,030	2,757	5,236	20,244	9,921	13,802
other than piecegoods Hosiery Miscellaneous Cotton goods mixed with		241 37 281	41 47 55	132 45 70	433 65 566	271 95 276	467 97 242
silk or wool		418	151	160	736	532	386
Grand Tot	al	37,178	12,334	21,410	71,644	38,195	52,617
		BOMB	AY CITY	7			-
Grey & bleached piecegoods—Pe Khadi Chudders Dhotis Drills and jeans Cambrics and lawns	59 85 95 95 95	(000) 854 1,144 2,886 1,221 13	142 194	(000) 223 1,422 519 21	(000) 1,697 1,588 5,324 2,515 26	(000) 619 637 2,106 1,177 27	(000) 868 949 1. 2.036 44
Printers Shirtings and long cloth T. cloth, domestics, and		8,013	448	2,277	15,977	44/9	7,667
sheetings Tent cloth Other sorts	19 · · · 19 · · ·	1,109 80 256	103 1 1	338 5 147	2,474 166 565	815 64 281	1,078 24 460
Total	77 •	15,576	1,064	5,219	30,732	10,405	17,147
Coloured piecegoods Grey and coloured goods,	99	6,770	567	1,968	13,517	4,688	6,975
other than piecegoods Hosiery Miscellaneous Cotton goods mixed with		239 11 237	12 2 4	120 5 45	428 - 19 452	223 10 126	425 3 60
silk or wool		i 214	13	46	399	190	137
Grand 7	Total .		1,662	7,403	45,547	15,642	24,857

JULY, 1929

LABOUR GAZETTE

DETAILED STATEMENT OF THE QUANTITY (IN POUNDS) AND DESCRIPTION OF WOVEN GOODS PRODUCED—contd. AHMEDABAD

	A	HMEDA	BAD				
Description		Мо	nth of M	ay	Two mo	onths end	ed May
Description		1927	1928	1929	1927	1928	1929
Grey & bleached piecegoods-	Pounds	(000)	(000)	(000)	(000)	(060)	(000)
Khadi		8	30	41	23	60	6
Chudders	52	310	378	294	569	668	59
Dhotis	-	4,174	3,590	5,039	8,113	7,445	9,44
Drills and jeans			10	45	61	21	1
Cambrics and lawns	15 W.I	17	31	18	30	71	
Printers	181.4	54	68	9	169	171	
Shirtings and long cloth	100 B	1,847	1,609	2,299	3,423	3,359	4,59
T. cloth, domestics, and sheetings		217	233	216	387	495	4
Tent cloth	н	1		1	2		
Other sorts		149	111	157	306	243	36
Tot	al .	6,809	6 ,060	8,119	13,083	12,533	15,67
Coloured piecegoods	-	2,118	1,516	2,206	4,530	3,657	4,56
Grey and coloured goods, other than piecegoods	19	2	2	3	4	2	1
Hosiery	-	26	45	40	46	86	8
Miscellaneous	- 1	44	49	25	112	147	8
Cotton goods mixed with silk or wool	-	199	134	113	329	336	24
Gran	d Total .	. 9,198	7,806	10,506	18,104	16,761	20,67

1026

						Prices in	July 1914	100						
Month	100410	Tuley.	Sugar	Other Tood	Index No., food	Oilseeds	-	1	Other	- Initian	· Manufacture	Other and manu- factured articles	non-food	General Index No
August September October November	: 18	123 125 127 130 129 131 125 135 139 138	156 134 132 129 130 132 133 132 138 131	153 150 155 164 162 161 165 162 165 162 155 157	148 141 143 143 141 143 140 141 143 139	137 143 145 145 143 143 143 141 141 136 131 130	138 128 142 149 159 163 179 172 168	182 161 162 161 163 167 172 167 166 164	143 136 142 149 142 138 141 131 131 131 130	155 142 148 137 149 140 140 144 115 121	151 149 147 136 135 133 133 133 134 132	146 156 159 156 159 156 153 141 140 139	152 147 150 149 150 150 152 148 145	151 145 147 147 147 147 148 146 146 144 143
December						1	1				127		144	141

WHOLESALE PRICES INDEX NUMBERS IN BOMBAY BY GROUPS

locality Directl Textile Industry I. The Spring Mill, 600 Naigaum, Bombay.	y Indianal	e (Legan	Ended	1	Result	days lost	
I. The Spring Mill, 600			T			during the month	days lost in the dis- pute on termination
	a_cons	1929 1 Mar.	1929	Demand for re-instatement of a spinner.	No settlement reported	31,493	
The Textile Mill, Par- 185 bhadevi Road, Bombay.	2.675	Mar.	14 June	Demand for re-instatement of	The strike ended in favour	1,405	113,711
The Century Mill, De- 1,350 Lisle Road, Bombay.	3.150	12 Mai		Demand for re-instatement of 1 dismissed men.	of the employers. No settlement reported	65,033	
The Morarji Goculdas 505 Mill, Supari Baug Road, Bombay.	3,495	In Ans.	P	proposed retrenchment of	Do,	53,764	GAZETTE
The strike in the Bom- bay Textile Mills :—	1 1	t t	1				
(a) 41 Cotton Mills 74,675		26 Apr.					

6. The Lettermore 5000 53 Barsi.			29 May	20 June	he appropriate with the matter	The strike ended in favour of employers.	141	300	JULY, 1929
7. The Fine Knitting 7 Mill, Asarva Rosd, Ahmedabad.	6 .	••••	1 June	3 June	Demand for regular payment of wages.	The strike ended in favour of the workers.	76	76	
8. The Rajnagar Spinning 23 Weaving and Manufac- turing Co., Ltd., Asarva Road, Ahmedabad.	6.	•••	15 June	18 June	Inadequate arrangements for drinking water and dining shed.	The strike ended in a com- promise.	354	354	LABOUR
9. The Ahmedabad New 19 Standard Mills Co., Ltd., Sonaspur Road, Ahmed- abad,	5 .		25 June	28 June	Demand for the discontinu- ance of leaving the work incomplete by the weavers of the night shift.		280	280	GAZETTE

1124

102



(e) 2 Cotton Mills

4,419

I May

		w	HOLESAL	E MARKET	PRICES IN I	BOMBAY					1
		Grade			Prices in	the month of			Index	a numbers	
	Article	Grade	Rate p	July 1914	4 June 1928	May 1929	June 1929	July 1914	4 June 1928	May 192	9 June 1929
Cereals- Rice Wheat Do. Do. Jowari (1) Barley Batri	1010101	Rangoon Small-mill Delhi No. J Khandwa Seoni Jubbulpore Cawnpore Chati	Maur Cwt. Candy Maun "	5 9 6 45 0 0 40 0 0	5 4 8 7 10 9 91 0 0 48 0 3 11 3 4 0	5 0 10 9 0 9 70 0 0 53 0 0 4 0 4 4 3 9	(6) 5 6 0 9 0 9(6) 70 0 0 59 0 0 4 3 9 4 7 1	100 100 100 100 100 100 100	113 137 202 120 117 123 139	107 162 156 133 127 129 155	114 162 156 148 134 135 177
1	Index No.—Cereals		••••	••••			****	100	136	138	147
Gram Turdal		Punjab yellow (2nd sort) Cawnpore	Maun	4 3 9 5 10 5	4 12 2 7 15 0	599 766		100 100	112 140	132 131	147 135 131 133
	Index NoPulses	****	••••	• • • •			1	100	126	132	1.22
Sugar	Index No.—Food grains			••••	••••		1	100	134	137	144
Sugar (refine Do. (do. Do, Raw (()		Cwt. Maund	9 3 0 10 3 0 7 14 3	17 12 0 10 3 3	13 2 0 10 14 2	13 i 0 1 11 15 7	100 100 100	174 129	129 138	144 128 152
Other Food-	Index No.—Sugar					*****	1 I	100	152	134	140
Turmeric Gbee Salt	24 -44	Bombay (black)		5 9 3 45 11 5 1 7 6	15 10 4 75 11 5 2 2 0	11 4 8 71 6 10 1 14 0	11 6 10 72 13 9 2 0 0	100 100 100	280 166 145	202 156 128	205 159 136
	Index NoOther food							100	197	162	167
Orbeeds Linseed	Index No.—All Food	1442		••••			[100	150	142	148
Represend seed Ginzelly seed	2 2 2	Bold Cawnpore (brown)	Cwt. "	8 14 6 8 0 0 10 14 0 11 4 0	10 8 0 10 10 0 17 2 0 12 9 0	$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$	21 0 0 1	100 100 100 00	133 i 157 18	119 25 84 99	JULY.
	Index NoOilseeds	••••	· · · · · · /			/	10		30 / 132		

(a) Cotton, raw † Broach Oomra Dharwar	Good Fully good Saw-ginned Machine-ginned Do.	Candy 	251 0 0 222 0 0 230 0 0 205 0 0 198 0 0	399 0 0 366 0 0 397 0 0 342 0 0 336 0 0	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	332 U 0 288 O 0 347 O 0 249 O 0 228 O 0 	100 100 100 100 100 100	159 165 173 167 170 167	131 129 150 122 117 130	130	. IV. 1929
(b) Cotton manufactures Twist Grey shirtings White mulls Shirtings Long Cloth (3) Chudders (4)	40 s Farl 2,000 6/600 Liepmann's 1,500 Local made 36" × 37½ yds. 54" × 6 yds.		0 12 9 5 15 0 4 3 0 10 6 0 0 9 6 0 9 6	1 3 0 9 6 0 8 8 0 19 0 0 0 15 6 0 14 9	1 2 0 9 10 0 8 14 0 18 8 0 0 15 6 0 15 0	1 2 0 9 8 0 8 14 0 18 4 0 0 15 6 0 15 0	100 100 100 100 100 100 100	149 158 203 183 163 155 169	141 162 212 178 163 158 169	141 160 212 176 163 158 168	
Index No.—Cotton manufactures Index No.—Textiles—Cotton Other Textiles— Silk Do. Index No.—Other Textiles	Manchow Mathow Lari	 	5 2 6 2 15 1	 6 4 0 4 0 6 	6 2 11 3 10 1 (5	6 0 9 3 10 1 (3	100 100 100 100	121 137 129	120 123 . 122	117 123 120	LABOUR (
Hides and Skins Hides, Cow Do, Buffalo Skins, Goat Index NoHides and Skins	Tanned Do. Do.	Lb.	1 2 6 1 1 3 1 4 0	1 9 8 0 15 3 2 10 7	1 2 11 0 12 6 3 1 11	1 3 2 0 13 6 2 14 9	100 100 100	139 88 213	102 72 250	104 78 234	G.AZETTE
Metals Copper braziers Iron bars Steel hoops Galvanised sheets Tm plates		Cwt. Box	60 8 0 4 0 0 7 12 0 9 0 0 8 12 0	60 0 0 7 0 0 9 0 0 12 0 0 14 8 0	65 0 0 7 0 0 8 10 0 12 6 0 13 12 0	66 0 0 7 0 0 9 0 0 12 0 0 13 12 0	100 100 100 100 100	99 175 116 133 166	107 175 111 138 157	109 175 116 133 157	
Index NoMetals Other raw and manufactured articles Do. Kerosene Do. Index NoOther raw and manicol. articles	Chester Brand	Ton 2 Tins Case	14 12 0 19 11 6 4 6 0 5 2 0	21 0 0 18 2 1 6 11 0 8 12 0	18 8 0 18 15 0 6 9 6 8 11 6	17 12 0 18 4 4 6 9 6 8 11 6	100 100 100 100 100 100	138 142 92 153 171 140	138 125 96 151 170 136	138 120 93 151 170 134	
Index No.—Food Index No.—Non-food General Index No,							100 100 100	150 149 149	142 141 141	148 141 143	1127

In absence of price-quotations for the grade 6/600 the price quoted for white mulls is for the grade 6,000/56 since June 1925 and for 6,000/54 × 19 since October 1927. tor raw cotton are for the following five varieties, viz., Broach, Fully good; Oomra. Fine: Dharwar, Saw-ginned, F. G.; Khandesh, Fully good; Bengal Fully good; Sor × 6 yds. since March 1926. (5) Quotation for October 1928. (6) Quotation for January 1929. (7) Quotation for May 1929.

	Article		Grade		Rate per			Prine Doub	e munth si			In	dez numbers		- 1
	Anicie		Grade	-		uly 1914		June 1928	May 1929	June 1929	July	1914 June	1928 May	1929 June	1929
Rice (1) Wheet, white "white "red Jowari Barley			Larkana No. 3 5% barley, 3% dirt, 30% red 5% barley, 3% dirt, 92% red 2% barley, 1½% dirt 2% barley, 1½% dirt 2% barley, 1½% dirt 2% barley, 1½% dirt 2% barley, 1½% dirt	d	Candy 	31 8 31 4 32 8 32 4 25 8	000000	Rs. a. p. 66 0 39 0 40 12 0 34 0 33 4 0	Na. a. p. 54 4 0 37 12 0 38 14 0 40 12 0 35 4 0	Rs. a. p. 52 4 0 36 4 0 37 6 0 39 12 0 32 12 0		100 100 100 100 100 100 100	170 125 125 133 125	139 120 120 120 160 133	134 115 124
Pulses-	Index No.—C	ereals	**								-	100	136	134	129
Gram (2)			- 1% dies	11	Canc'y	29 8	0	36 8 0	44 0 0	41 8	0	100	124	149	141
Sugar Sugar "			Java white brown			9 2 8 1	0 6	14 6 0 13 8 0	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	12 13 12 12	0 (7)	100 100	158 167	141 158	140 158
Other food— Salt	Index No.—S	ugar										100	163	150	149
Oilseeds-	2				Eengal Maund	2 2	2 0	1 8 0	180	1 8	0	100	71	71	71
Cotton seed Rapeseed, bold Gingelly seed			3% admixture Black 9% admixture	23	Maund Candy "	2 11 51 0 62 0	3 0 0	$ \begin{array}{cccc} 3 & 6 & 0 \\ 66 & 10 & 0 \\ 75 & 8 & 0 \end{array} $	66 10 0	(3) 3 6 (4) 66 10 76 0	0 10	100 100 100	125 131 122	125 131 123	125 131 123
ertiles Jute bags	ndex No.—Oi	lseeds	B. Twills									100	126	126	1.26
					100	38 4		51 4 0	52 12 0 (6) 39 4 0	1_	100	134	138	103
tiles—Cotton— 2) Cotlon, raw.			-	•	Nisund	20 4	0	36 6 0	2414 0	25 10 0	1	100 /	180	123	127
b) Cotton manufo Drills Shirtings			Pepperell Liepmann s		Piece	10 3 10 2	60	19 4 0 18 0 0	17 8 0 (5 18 8 0) 17 8 0 18 0	0 (5)	100	188 178	171 183	171
Index No.—C	Cotton manula	ctures										100	183	177	175
Index No.		Cotton										100	182	1 159	15
er Textiles-Wo	ol		Kandahar		Maur d	28 0	0	36 0 0	0 39 0 0	36 0	0	100	129	139	12
	. ::		Sind Punjab		Maund **	21 4 21 4	0	17 8 17 8	0 13 12 0 13 12 0	13.0 13.0	0 0	100	82 82	65 65	1
												100		18	
	Index No	Hides					•					100	82	65	
		Hides			 Cwt. 	60 8 3 14 4 6	0	60 12 0 6 8 0 7 4 0	70 0 0	66 8		100 100 100 100	100 168 166	116 181 163	

Coal Coal Kerosene	ist class Benxal Chester Brand Elephant "	Ton Case 2 Tins	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	19 4 0 8 9 0 6 7 0	19 4 0 8 9 0 6 7 0	100 100 100	120 163 141	120 167 145	120 167 145
Index NoOther raw and manufactured										
					8-0 m m	****	100	141	144	144
Rode No Nami										
Index No.—Non-food							100	133	132	128
General Index No.			••••				100	138	135	131
Otherar Index 140.							100	136	134	

ation for September 1927. (4) Quotation for May 1928. (5) Quotation for August 1928. (6) Quotation fo January 1 (7) Quotation for M

7

ABOUR GAZETTI

Month Ceremits Puises Sugar Other free Index No. (accured) Oliseeds censee factures Other factures Hides and skins Metals Index No. (non-dood) Jume . 150 128 152 148 146 142 141 182 131 144 149 151 1027 Max . 143 127 122 163 143 145 142 162 142 151 149 151 149 151 149 151 149 152 143 145 142 162 142 152 150 149 149 151 149 <th></th> <th></th> <th></th> <th></th> <th></th> <th>The Prince</th> <th></th> <th>n July 1914</th> <th></th> <th></th> <th>GROOTA</th> <th></th> <th></th> <th>_</th> <th></th> <th>100</th>						The Prince		n July 1914			GROOTA			_		100
$\begin{array}{c c c c c c c c c c c c c c c c c c c $	Month	Cereals	Pulses	Sugar	Other food	Index No. food	Oilseeds				Hides and skins	Metals	Concession in which the	index No , non-food	×.	-
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	June	150	128	152	148	146	142	141	182	131	144	1.49		151		
$ \begin{array}{ c c c c c c c c c c c c c c c c c c c$	May June July August September November December	143 139 142 135 136 140	130 129 131 125 135 139	130 132 133 132 138	164 162 161 165 162 155	143 141 143 140 141 143	145 143 143 141 136 131	149 154 159 183 179 172	161 163 167 172 167 166	149 142 138 141 131	137 139 142 140 144 115	142 136 135 133 133	159 156 159 156 153 141 140	149 149 150 152 148 145	147 147 148 148 146 146	
	Annuary February March Anril June July August September September September September October October December	133 128 130 130 136 130 131 140 148 144	136 129 135 131 126 124 127 134 143 144	122 127 129 152 132 136 136 147 145	155 161 162 197 196 191 194 195 189	136 135 137 141 150 143 143 150 157	124 124 128 132 130 131 128 132 134 134	163 162 158 165 167 169 151 150 151 149	162 164 169 172 169 168 170 170	124 126 130 129 123 124 120 119 120	157 140 153 151 147 146 155 155 155 159 162	132 133 133 138 137 137 138 138 138 138	132 131 140 140 146 146 143 138	144 143 144 147 149 147 147 147	142 140 142 145 149 147 146 148 150 149	

WHOLESALE PRICES INDEX NUMBERS IN BOMBAY BY GROUPS

Name of country	India (Bombay)	United Kingdom	Canada	Australia	New Zealand	lialy (Rome)			Switzerland	South Africa		U.S. of America
Items included in the index	Food, fuel, light, clothing and rent	Food, rent, light, clothing and miscellaneous	Food, fuel, light and rent	Food and rent	Food, clothing, fuel, light, rent and miscellaneour	Food, clothing, heat, light, rent and miscellaneous	Food, clothing, light, fuel and mis- cellaneous	Food, clothing, fuel, light, rent and mis- cellaneous	Food, clothing, heating, lighting and rent	light, cent	Food, rent, clothing, luel, light and miscellaneous	and ment-
July	100 104 118 118 118 119 185 157 157 157 157 157 157 157 157 157 15	100 125 125 180 208 208 208 208 208 208 208 208 208 2	100 97 130 130 130 146 152 147 147 148 149 149 149 149 149 149 149 149 149 149	(a) 100(/) 119 115 116 115 116 152 152 151 152 155 157 157 157 157 157 157 157	(b) 100 (f) 105 117 128 127 157 157 158 159 165 165 165 165 165 165 165 165 165 165	(6) 100 99 116 146 3333 3337 449 548 548 548 548 548 548 548 548 548 548	(c) 100 453 429 429 429 429 429 429 429 500 807 700 807 700 805 811 811 825 855 855 855 855 855 855 855	100 (d) 114 146 193 237 207 207 207 207 207 207 207 207 207 20	(c) 100(b) 204(c) 2022 2000 164 164 166 160 161 161 161 161 161 161	100(/) 103 103 114 114 114 115 155 155 155 152 152 152 152 153 152 153 152 153 153 153 153 153 153 153 153 153 153	100(/) (a) 341 (b) 341 (c) 307 (c) 304 (c) 307 (c)	(g) 1000 105(m) 111 142 142 199 200 174 173 175 175 175 175 175 175 175 175

(1) Average 1913 in the base, (a) The fourte for light rom July 293 are for Man. (i) Revised series from March 1922. (i) Revised figures from 1915 to 1927 refer to December, (ii) Figures for 1914=100. (ii) Revised series from March 1922. (i) Revised figures from 1915 to 1927 refer to August. (iii) Figures for 1914=100.

Country	India	Jan	(bine (Shanabei)	(Eatavia)	Australia	Egypt (Cairo)	United Kingdom (1)	France	Holland	Norway	Sweden	Canada (a) (2)	United Am	States of origa
No. of articles	(Itumbary)		147	92	92	26		45	48	174	160	236	404	550
Pro- of security A construction A constructi	*** *** *** *** *** *** *** *** *** **	100 100 107 117 117 118 126 200 100 100 100 100 100 100 100 100 100	(b) 160 152 150 150 154 154 154 154 154 154 154 154 154 154	100 	100 106 138 138 178 179 179 179 179 179 179 179 179 179 179	(a) 100 103 128, 221 128, 128, 128, 123, 120, 123, 120, 123, 120, 120, 120, 120, 120, 120, 120, 120		160 162 162 162 162 339 560 560 560 560 560 560 560 620 620 624 624 624 624 624 624 624 624 625 624 624 625 624 625 625 626 627 620 556 624 625 626 627 626 627 626 627 626 627 626 627 627	100 109 22453 304 2253 304 100 100 100 100 100 100 100 100 100 1	100 	100 	100 101 101 102 109 200 109 200 109 109 109 109 109 109 109 109 109 1	100 301 127 127 127 127 127 127 127 12	70 (d) 630 863 113 113 113 113 113 113 113 113 113 1

RETAIL FOOD INDEX NUMBERS FOR INDIA AND FOREIGN COUNTRIES 111. 1939 Paris 1015 1157 1756 2278 1387 1419 1477 1466 1457 1466 1457 1466 1457 1522 201 1522 1522 1501 148 LABOUR GAZETTE
 582

 1000
 1.2755

 125
 1.265

 125
 1.065

 123
 1.165

 133
 1.167

 133
 1.167

 2010
 1.065

 207
 1.085

 203
 1.687

 204
 1.140

 205
 1.687

 204
 1.140

 205
 1.687

 204
 1.140

 215
 1.126

 217
 1.126

 217
 1.126

 217
 1.126

 215
 1.403

 215
 1.025

 215
 1.025

(a) Average for the over 1914. (d) Includes fuel and lighting. (a) January to June 1914. (d) Revised average 1921 = 100. (a) Figure for June. (f) The figures for Italy from July 1923 are for Milen. (a) Figure for August. (b) June 1914 = 100. (c) Revised figures. (j) The figures from January 1926 are for the Haro that e, January to July 1914 = 100).

RETAIL PRICES OF ARTICLES OF FOOD IN MAY AND JUNE 1929*

THIS PROPERTY DATE OF THE OPATICA

Note.-The figures in italics are index numbers of prices taking July 1914 prices as 100 in each case

				Bombay	Karachi	Ahmedabad	Sholapur	Poona	Bombay	Karachi	Ahmedabed	Sholapur	Poona
Articles			Price per	May 1929	May 1929	May 1929	May 1929	May 1929	June 1929	June 1929	June 1929	June 1929	June 1929
Teals				Rs. a. p.	Rs. s. p.	Rs. a. p.	Rs. a. p.	Rs.a.p.	Rs. a. p.	R a. p.	Rs. a. p.	Rs. a. p.	Rs. s. p.
Rice (1			Maund	15 5 160	7 4 4	8 0 0 <i>130</i>	8 6 9 159	7 7 11 130	8 15 5 <i>160</i>	7 4 4	8 0 0 130	8 0 4 152	7 9 11 <i>132</i>
Wheat (1)		**		9 2 3 163	6 1 6 145	6 10 8 142	6 7 3 125	7 5 8 137	9 0 3 161	5 11 5 136	6 10 8 · 142	6 7 3 125	7 4 1
owari		**	÷	5 5 4 122	4 13 7 133	5 0 0 <i>131</i>	3 10 10 <i>128</i>	4 5 8 127	5 8 11 128	4 13 0	5 0 0 131	3 14 9 137	4 5 8
ajri	141		-	5 11 3 <i>132</i>	5 11 5	6 7 5 <i>137</i>	4 9 11 <i>131</i>	5 8 11 135	5 15 0 <i>138</i>	5 11 5 <i>13</i> 6	6 6 5 <i>136</i>	4 7 11 <i>128</i>	5 11 9 <i>140</i>
Index No	o.—Cereals			144	131	135	136	132	147	128	135	136	134
ses—													
fām	n		Maund	7 <u>6</u> 6 <i>172</i>	6 10 8 175	6 2 6 154	5 13 1 135	6 10 S 137	7 9 0 176	6 6 5 168	6 2 6 154	5 14 8 138	6 10 8 137
urdal				8 15 5 153	8 0 0 <i>120</i>	8 14 3 144	7 11 1 <i>132</i>	8 10 0 131	9 2 3 156	8 0 0 <i>120</i>	8 14 3 144	7 8 9 129	8 10 0 131
Index N	loPulses			163	148	149	134	134	166	144	149	134	134

Other articles of	food-		1		1			. A				1	1	i.
Sugar (refine	d)		Maund	12 0 6 158	10 0 U 138	10 1 3 126	11 6 10 114	10 8 5	12 0 6 158	10 0 0	10 0 0 125	11 0 7	14 Au 1	IULY.
Jagri (gul)		-		12 11 2 148	967	11 6 10 129	10 13 7 140	10 8 5 150	13 7 2	9 6 7 135	11 6 10 129	11 10 2 150	11 12 11 168	1929
Tea		144	Lb.	0 14 10 190	0 15 7 225	0 15 7 200	1 1 10 171	1 0 5 200	0 14 10 190	0 15 7	0 15 7 200	1 1 10 171	1 0 5 200	1
Salt -			Maund	2 9 7 122	1 14 6 145	2 4 7 151	3 2 4 141	2 8 4 134 _	2 8 8 119	1 14 6 145	2 4 7 151	3 2 4 141	2 11 2 144	
Beef		110	Seer	0 9 3 <i>179</i>	0 9 0 <i>180</i>	0 6 0 100	0 5 0 201	0 6 0 141	0 9 3 179	0 9 0 <i>18</i> 0	0 6 0 100	0 5 0 201	0 6 0 141	
Mutton				0 11 3	0 10 0 167	0 10 0 <i>167</i>	0 8 0 133	0 9 6 158	0 11 3 <i>169</i>	0 10 0 <i>167</i>	0 10 0 167	0 8 0 133	0 9 6 158	
Milk	••		Maund	17 9 4 191	8 10 5 195	10 0 0 200	10 0 0 138	13 5 4 <i>133</i>	17 9 4 <i>191</i>	8 14 3 200	10 0 0 <i>200</i>	10 0 0 138	13 5 4 <i>133</i>	LABO
Ghee				78 C 9 154	66 10 8 156	64 0 0 144	91 6 10 <i>163</i>	61 8 7 119	78 0 9 154	71 9 <i>167</i>	76 3 1 171	91 6 10 163	61 8 7 <i>F19</i>	ABOUR
Potatoes				7 2 3	6 10 8 123	5 0 0 131	5 0 0 125	3 8 2 104	7 2 3 159	7 1 9 131	5 8 3 145	8 0 0 200	4 1 9 122,	GAL

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Onions		3 9 2 230	2 3 7 122	2 10 8 133	2 10 8 107	1 6 5 70	3 9 2 230	2 12 2 152	2 12 2 138	2 10 8 107	1 6 5 70
Cocoanut oil		25 6 4 100	23 11 3 96	32 0 0 160	29 1 5 109	28 1 1 100	26 14 3 106	23 11 3 96	32 0 0 160	29 1 5 109	28 1 1
Index No.—Other articles of Jood	. 0	164	153	149	140	129	165	158	153	148	133
Index No.—All food articles (unweighted)		159	147	146	138	131	161	149	148	143	134

*The sources of the price-quotations used in this table are the Monthly Returns of Average Retail Prices Current supplied by the Director of Agriculture, Poona (1) The Bombay price quotations for rice and wheat since June 1928 are for 'Mandla' and 'Pissi Sarbatti' varieties instead of for 'Rangoon small mill 'and 'Pissi Seoni 'respectively,

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10	1136 WORKING	G CLA	SS COS	ST OF	LIVIN	GAZ.		JMBER	S IN B	Lu)	Y, 1929	Well - Street Ches
				Prices	4 . years	1914 =					4	VOL. VIII 2 1 4. OKT. 1929 No. 12
	Months		Cereals	Pulses	and	articles of food	All food	Fuel and lighting	Clothing	rent	Cost of living	Verw,
	August		134	145 141	135 136	187 181	155 153	164 164	160 160	172 172	157	LABOUR GAZETTE
	September		135	145 150	136 136	179 180	152 153	164 164	160 159	172 172	155	Published monthly by the Labour Office,
	October ··· November ··		133	152	135	180	152	164	156	172	155 154	Government of Bombay
	December		134	155	136	184	154	166	148	172	156	
GROUFS	1927 January ···		134	149	135 136	188 180	155	166 166	143	172	156	
GRC	February		134	159	137	179	152	166	148 152	172 172	155	
BY	March ···		133	153	135	178	151	166	143	172	155	
AY	May		133	154	134	176	150	166	147	172	153	
BOMBAY	June		134		136	177	151	166	147	172	154	
	July		136	153	138	181	154	166	149	172	156	AUGUST 1929
NI	August		136	157	138 134	184	155	166	152	172	157	
ERS	September **		127	151	129	180 180	151 148	166	163	172	154	
NUMBERS	October ··		125	151	127	180	140	156	163 157	172	151	
	November ··		129	155	131	178	149	156	154	172 172	150	
ESAT E PRICES INDEX	1928									112	151	
IN IN	January		132		135	180	151	156	152	172	154	N SERVICE
LE S	February March		127	152 145	129	174) 171	146	144 144	153	172	148	
BRIG	April		121	147	124	168	140	145	151	172	145	
1	May		123	153	126	175	144	145	155	172	144	
. SA	June		122	142	124	172	142	158	156	172	147 146	
10	July		120	144	123	177	143	158	158	172	147	
100	August		119	144	121	176	142	158	159	172	145	
	September		120		122	174	141	151	157	172	145	
	October		121	155	124 125	174	142	144	156	172	146	
	November December		122		125	174 173	144 145	143 143	158	172	147	
	1929								160	172	148	
	January		. 127		130	173	146	148	160	172	149	
	February March .		. 126			173	146	143	160	172	(a)143	D 1
	April		. 129			169 169	146	143	159	172	149	Bombay
	May		. 125			168	143	143	160 160	172	148	Printed at the Government Central Press
	June		. 123			172	144	143	159	172	147	1929
	July		. 123		127	175	145	143	160	172	142	
					(a) Revi	ed figure		-	1			
												Price One Rupee
19												

